Mr. Grant F. Smith
Director of Research
Institute for Research: Middle Eastern Policy
Calvert Station
P.O. Box 32041

Washington, D.C. 20007
Re: [Reference: F-2010-01210|1:15-cv-00224]

## Dear Mr. Smith

This letter is in response to your Freedom of Information Act (FOIA) request for records "relating to uranium diversion from the Nuclear Materials and Equipment Corporation (NUMEC) to Israel". We processed your request in accordance with the FOIA, 5 U.S.C. § 552, as amended, and the CIA Information Act, 50 U.S.C. § 431, as amended.

We completed a thorough search for records responsive to your request and located seventeen documents, (17). Sixteen documents can be released in segregable form with redactions made on the basis of FOIA exemption(s) (b)(1) and/or (b)(3). In addition, it has been determined that one (1) document must be denied in its entirety on the basis of FOIA exemptions(b)(1) and (b)(3).

Exemption (b)(3) pertains to Section 6 of the Central Intelligence Agency Act of 1949, as amended, 50 U.S.C. Sec. 3507 (formerly codified at 50 U.S.C. Sec. 403 g ), noted as exemption (b)(3)CIAAct on the enclosed documents, and/or Section 102A(i)(1) of the National Security Act of 1947, as amended, 50 U.S.C. 3024 (formerly codified at 50 U.S.C. 403-1(i)(1)), noted as exemption (b)(3)NatSecAct on the enclosed documents.

Because the above-referenced request is a subject of pending litigation in federal court, in accordance with Agency regulations as set forth at Section 1900.42 of Title 32 of the Code of Federal Regulations, you are not entitled to appeal this determination administratively.

Sincerely,


Michael Lavergne Information and Privacy Coordinator


6 August 1977

## MEMORANDUM FOR THE RECORD

## SUBJECT: Briefing of Senator John Glenn, Democrat, Ohio, on the NUMEC Case

1. Background. Senator Glenn's office had been in dialogue (b)(3) ClAAct with the Agency via OLC for several weeks on the question of the NUMEC diversion issue. The Agency had initially steered Senator Glenn toward discussing his questions with the FBI and ERDA. After the Senator had completed this a ction he decided that he wanted to discuss this issue further with CIA. As a result OLC, with the A/DDCI's approval, had arranged for Mr. Shackley, ADDO, to brief Senator Glenn on CIA's knowledge of the NUMEC diversion issue. As a result on 5 August 1977 Mr . Shackley, accompanied by $\qquad$ PCS; and $\qquad$ OLC, met with Senator Glenn at his office. The (b)(3) NSC Senator had Mr. Leonard Weiss present at the meeting.
2. Briefing. The meeting started with Senator Glenn outlining the nature of his interest in the NUMEC case. As a result Mr. Shackley drew on the talking paper outline which is attached in order to make his presentation on the NUMEC diversion issue. After Mr. Shackley's presentation was completed there. was a lengthy question and answer session. The key questions that emerged from this meeting and the essence of the answers are outlined below.



(b)(1)
(b)(3) NatSecAct

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(b)( ${ }^{4}$ )
(b)(3) NatSecAct

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c. Question: - To what level of the U.S. Government did knowledge and/or speculation about NUMEC activity go?

Answer: The record reveals that Presidents, Attorney Generals, Directors of $\cdot$ FBI and key people in AEC and ERDA were briefed abont

d. Question: What came back down from the top of the Government to CIA?

Answer: The record shows that when President Ford was briefed by DCi Bush on the NUMEC issue in the 21 to 28 April 1976 time frame, President Ford directed Attorney General Levy to have the FBi Feinstitute its investigation of NUMEC. In this context itwas pointed out that Mr. Ducketthad relayed a vignette to us which indicated

e. Question: Has President Carter been briefed on NUMEC?

Answer: Yes. The record indicates that DCI Bush gave President-elect Carter information on the NUMEC issue in the period around 19 November 1976. Senator Glenn was also advised that we were aware that Dr. Jessica Tuchman had been working on preparing a briefing for Dr. Brzezinski on the NUMEC issue in recent days. It was pointed out that in our discussion with Dr. Tuchman we had been led to understand that this briefing would also be made available to President Carter. It was stressed, however, that authoritative answers on this type of a question could best be obtained from direct contact with the White House.
f. Question: Are there any conclusions outlined in any CIA documents that state that diversions actually occurred?

Answer: Mr. Shackley and $\square$ both stated that they had not seen any single document which flatly stated that a diversion had occurred. In this context the whole process of deductive reasoning and the difficulties of establishing a counterintelligence type of "ase which would lead to a flat conclusion that a diversion had occurred was again repeated. At the same time it was stated that new documents might be uncovered as we searched our files which would alter this conclusion.

(b) (1)

Answer: Mr: Weiss was told that we were not aware of such a file and repeated essentially the answer which was provided to question $f$.
-h. Question: If a poll wrere to be taken of CIA officers who were involved in the NUMEC matter, would the conclusion be that the materials had been diverted?

Answer: We are not able to estimate what a poll would reveal. then pointed
(b)(3) NSC out how the question had initially been raised as to whether a diversion had occurred. In short, all of the old ground was plowed once again with the conclusion being that we knew of no flat conclusion that said diversion had

j. Question: Are there bad connections between the FBI and CIA on NUMEC?

Answer: No. The point was stressed that CIA and the FBI simply took difference approaches to the basic question. On the one hand CIA was trying to obtain information which would clarify an intelligence estimate. On the other hand the FBI was looking for material that could be used in a criminal case.
k. Question: Was there an answer to Director Helms' 1968 letter to Attorney General Clark?

Answer: The record had thus far not uncovered a written response from Attorney General Clark to DCI Helms' 2 April 1968 letter to the Attorney General. It was stressed, however, that the written record did show that there was a 3 September 1969 letter from FBI Director Hoover to Mr. Helms in which the bottom line was the statement that the FBI was discontinuing its active investigation

1. Question: Did the answer address Director Helms' implicit suggestion that there might be diversion?
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: (p)(3) NatSecAct
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Answer: No.
m. Question: Is Carl Duckett still with the CIA?

Answer: No. Mr. Duckett has retired but . is still living in the Washington area.

(b)(1)

## SENSITIVE

(b)(3) NatSecAct

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n. Question: What did Jim Angleton have to do with the NUMEC matter?

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(b)(3) NSC

Answer: Mr. Angleton was the Chief of the
 had worked for Mr. Angleton. In view of this situation Mr. Angleton had obviously been aware of and interested in $\qquad$ activities.
(b)(3) NSC
(b)(3) NatSècAct

The point was made that such activities obviously EO $135263.3(b)(6)>25 Y \mathrm{rs}$ 25X1
(b)(1)
(b)(3) NatSecAct

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o. Question: Was there any U.S. involvement in the diversion

Answer: No. Senator Glenn was then given a brief review
p. Question: What was the substance of the "cocktail conversation'1
(b)(1)
(b)(3) NatSecAct

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Answer: The point was made that CIA could not really comment on this question, because we had no firm way of corelating this event to anything that was in our files.
q. Question: Does the CIA have concerns similar to those about NUMEC about any other U:S. plants that are... handing nuclear materials?

Answer: No.

(b)(1)
(b)(3) NatSecAct

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25X1



## SExSITIVE

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that one had the impression from listening to general conversations that had taken place with our scientific personnel, that it was clear that they understood the MUF concepts-that ERDA had been talking about.
v. Question: What was done after President Ford directed that the investigation of NUMEC be reopened?

Answer: The FBI had reopened its investigation. It was stated that CIA did not know the status of this investigation.
w. Question: Was or is there any evidence of a concerted conspiracy to.divert nuclear materials from the U.S. to Israel?

Answer: CIA had no hard facts which pertained. to this question.
x. Question: Is the CIA aware of any conspiracies to sabotage U.S. nuclear installations?
(b) $(4)$
(b)(3) CIAAct.
(b)(3) NatSecAct

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Answer: No.
ys. Question: Was there any electronic surveillance used in the E.S. $\quad$ or others involved in NUMEC?

Answer: This was a question that should be put to the FBI.
2. Question: Did the FBI investigation of NUMEC_not focus on possible diversion?

Answer: This was a question that should be put to the FBI. It was pointed out that available documents indicate that the FBI investigation of NUMEC
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(b) (3) CIAAct
(b)(3) NatSecAct

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aa. Question: Have there been changes in the nature of the background investigations that are being conducted on managers and others associated with licensed plants handing nuclear materials as a result of the NUMEC affair?
(b)(3) NatSecAct

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Answer: This is a question which is beyond CIA's competence to comment on. It was suggested that this issue might best be discussed with ERDA.

Answer: No. The previous explanations on this point were repeated once again.
cc. Question: Would the CIA reach such a conclusion?

Answer: Previous answers to this question were repeated once again.
(b) (1) (3) NatSecAct

ES 13526 3:3(b)(6) $>25 \mathrm{Yrs}$
dd. Question: Why did the CIA continue to brief Presidents on NUMEC?
(b) (1)
on
this might relate to NUMEC.

(b)(1)
(b)(3) NatSecAct

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ff. Question: Is the next step for Senator Glenn to go and seek a White House decision on what should be done now? Should everyone involved in the NUMEC affair (or concerned about MUF) get together to make some decisions?

Answer: It was suggested that the Senator might want to discuss this question with someone like Dr. Brzezinski rather than CIA.

3. Comment. Senator Glenn appreciated the receipt of the data that was covered in paragraph 2. At the conclusion of the meeting one was clearly left with the impression that Senator Glenn was considering pursuing a more-detailed investigation into the NUMEC diversion issue via a Senate Hearing.


Theodore G. Shacklert,
Theodore G. Shackley
Associate Depuity Director for Operations
Attachment:
Talking Paper Outline

## Distribution:

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1-C/SIA w/att
1-SA/DO/O (extract)w/att


APPROVED FOR RELEASE - CIA
NFO DATE: 25-Aug-2015

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6 August 1977

MEMORANDUM FOR THE RECORD
SUBJECT: Briefing of Congressman Mike McCormack, Democrat, Washington, on the NUMEC Case
(b) (3) CIAACt
$\qquad$ 1. Background. On 5 August 1977, in response to a request which had been previously levied on CIA via the office of the OLC. Mr. Shackley, ADDO; $\square$ PCS, and OLC, visited Congressman McCormack's office. After an initial exchange of pleasantries Congressman McCormack indicated that he was interested in obtaining a clarification of the relationship. between CIA and the NUMEC diversion issue. Congressman McCormack indicated that questions had been generated in his mind concerning linkage between CIA and NUMEC based on what he had read about the material unaccounted for issue in the press and what he had heard of ERDA's explanation of the whole MUF question. Mr. Shackley indicated that the Agency would attempt to answer Congressman McCormack's questions. to the best of. our ability.
2. Briefing. In essence the attachéa briefing outline was used in order to give Congressman McCormack a brief overview type presentation on the key issues that were involyed in CIA's interest in' the NUMEC case. After the Congressman had listened to Mr. Shackley's presentation he posed a number of questions. These questions and the essence of the answers to them are recorded as follows:
a. Question: Was anyone in the U.S. Government involved in the NUMEC affair (possible diversion)?



Answer: There is no evidence available in the material currently in CIA's possession which would indicate that there was any kind of an official policy to facilitate diversion of nuclear materials to Israel.
b. Question: As ahypothetical question only (Mr. McCormack stressed this): If President Johnson had directed that a diversion of nuclear materials occur, would the CIA have known about it?

Answer: It would appear that this is a question that should be put to those who were direct participants in the events of the time. In short, this would be the type of a question that Mr. Helms. or Mr. Duckett could best comment on.
c. Question: Suppose CLA Director Helms and FBI Director Hoover had stumbled on information suggesting a possible diversion authorized at the highest level of the U.S. Government? What then?

Answer: This is a hypothetical question. In short, the answer could best be obtained by talking to someone like. Mr. Helms.
d. Question: To CIA's knowledge, has any nuclear material at any U.S. site at any time been stolen or diverted?

Answer: CIA is not in any possession of any -": hard intelligence $\square$ which would show that any nuclear material at any. U. S: Site had been stolen or diverted.
e. Question: Is there any evidence that CIA has of thefts of nuclear materials planned to occur in the U.S. (terrorist, etc.)? Do terrorists abroad think about and/or plan such thefts?
(b)(1)
(b)(3) NatSecAct

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25×1
 contained in the ERDA／NRC report that Mr．McCormack should know about？

$\vdots$

3. Comment. At the completion of the paragraph 2 discussion, Congressman McCormack thanked the CIA representatives for the information which had been passed to him. The Congressman also indicated that he wanted to keep a dialogue going with CIA in order that there could be a free exchange of views and ideas between the Congress and the Agency.

Triẽodore G. Shacley.<br>Theodore G. Shackley Associate Deputy Director for Operations

Attachment:
Talking Paper Outine

Distribution:
1-DCIw/att
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1-OLC w/att
1-C/SIA w/att
1-SA/DO/O (extract) w/o att
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MEMORANDUM FOR: Director of Central Intelligence'
FROM : Carl E. Duckett Deputy Director for Science and Technology

SUBJECT : Nüclear Materials and Equipment
(b)(3) NSC
(b)(3) CIAAct

1. The attached memorandum dated 9' March 1972
summarizes the NUMEC case. It was written by
who originated CIA action on this case and who is available to answer any further questions you may have.
2. Since the Agency was looking at this case from the point of view of obtaining information on the nuclear intelligence capability of a foreign government we did not make a concentrated effort to follow this case from the standpoint of its domestic implications subsequent to the time of the attached memorandum.
3. It is our understanding that Mr. Helms brought the intelligence aspects of this case to the attention of Presidents Johnson and Nixon as well' as Attorney General Clark, Director of the FBI, Mr. Hoover, Secretaries of State Rusk and Rogers, Deputy Secretary of Defense Rush, General Manager of the AEC Brown, the Joint Committee on Atomic Energy, and the Special Assistant for National Security Affairs, Mr. Kissinger.
4. The matter was again brought up recently in your discussions with The Joint Committee on Atomic Energy. The DDSET also briefed the Commissioners of The Nuclear Regulatory Commission on NUMEC. The ADD/S\&T and also discussed the matter at some Iength with Mr. Murphy, Staff Director of The Joint Committee, on 5 March 1976.

(b)(3) CIAAct

## SECRET SENSITIVE

SUBJECT: Nuclear Materials and Equipment Corporation (NUMEC)
5. The following information outlines Agency efforts to persuade the FBI to undertake an investigation of Shapiro and NUMEC and to keep track of its activities in this regard.
a. On 2 April 1968 Mr . Helms sent a letter to the Attorney General urging that the FBI initiate a discreet intelligence investigation of Dr. Shapiro. Mr. Hoover had suggested this course of action.
b. On 23 April 1968 the Attorney General called Mr . Helms to say that he had directed the FBI to investigate.
c. On 3 September 1969 Mr . Hoover sent Mr. Helms a letter stating that the AEC doesn't contemplate any further action on the case at that time. Mr. Hoover said that the Director of Security, AEC, had asked Shapiro whether he had passed classified information to any foreign government. Shapiro replied that he had not. Apparently no mention was made of the passage of nuclear material to a foreign government. Mr. Hoover further stated that the FBI was discontinuing any further active investigation of the case.
d. On 13 October 1969 Mr . Helms sent a memorandum to Hoover, FBI, urging him to conduct audio surveillance of Shapiro since it appeared that Shapiro planned to emigrate to Israel.
e. On 17 October 1969 Mr . Hoover sent a memorandum to Mr. Helms stating that he had reviewed the Shapiro matter and Mr. Helms should take the matter up with the Attorney General. This was not done.
f. On 4 October 1970 the CIA asked the FBI if they had any further information on Shapiro's activities. On 3 February 1971 the FBI sent a response to CIA based on the 1970 request. One FBI report was received from the October 1970 request that was germane to the problem. The report indicated Shapiro had requested from an official of the Kawecki Berylco Company to be brought up to date on a sensitive AEC project two weeks after he joined the company. There was no further FBI reporting on the case after that.

SUBJECT: Nuclear Materials and Equipment Corporation (NUMEC)
(b)(1)
(b)(3) NatSecAct

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7. Our files in the NUMEC case consist for the most part of data received from the AEC and the FBI. A number of FBI reports were received and we presume these reports included all the substantive data co.llected by the FBI through February 1971 though we have no assurance of that fact. The AEC information consists of only a few documents on the results of their investigation of the NUMEC case. No investigative reports are in our file.

(b)(3) NSC

Attachment:
As stated

## MEMORANDUM FOR THE RECORD

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\begin{aligned}
\text { SUBJECT: } & \text { Possible Diversion of Weapons Grade Nuclear } \\
& \text { Materials to Israel by Officials of the Nuclear. } \\
& \text { Materials and Equipment Corporation (NUMEC) }
\end{aligned}
$$

1. From 1947 until the Atomic Energy Act of 1954 all special nuclear material was owned by the United States Government and with certain exceptions was held by the AEC and its cost type contractors operating Government owned and/or controlled facilities. The Act of 1954 was designed to widen participation in the use of atomic energy. While the material was still owned by the U.S., it was more widely held by Government contractors and by ilcensees who were not Government contractors. Legislation in 1964 made private ownerstion of special nuclear material permssible. The 1954 Act authorized the AEC to regulate the use of these materials and to guard against loss or diversion. In setting up regulations to enforce the control of material, the commission concluded thatthe physical protection and accourtability controls which licensees as prudent businessmen would maintain over special nuclear material because of its intrinsic value and their responsibility for its loss or damage and the severe criminal penalties provided by AEC's governing legislation would adequately protect the national interest from the standpoint of unlawful diversion. In 1955 a policy was adopted along these lines by the AEC. In May 1966, the AEC conciuded that a change toward tighter controls was in order and the Commission amended their regulations on 25 January 1967.
2. In 1957 Dr. Zalman Mordechai Shapiro left Westinghouse. and established a firm celled. Nuclear Materials and Equipment Corporation (MUMEC) In Apollo, Pennsylvania. Instrumertal in the financing of the new firm was a Pittsburgh industrialist named David L. Lowenthal, a long-time, close, personal friend of Shapiro. Lowenthal fought in Israel as a volunteer in 2948
$\square$
(b)(3) NatSecAct

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(b)(1)
(b)(3) NatSecAct

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3. NUMEC owned and operated a uranium processing facility at Apollo, Pennsylvania. It first received material under lease arrangement in December 1957 and received Its first material as an AEC. contractor in December 1957. From the start up through 31 December 1966 NUIEC received $21,750 \mathrm{~kg}$ of U 235 and shipped 19, $865 \mathrm{~kg} U 235$ reporting losses of about 260 kg or about $1.2 \%$ of total receipts. Starting about 1960 the AEC 'began a continuing, but in the opinion of the Comptroller General of the United States ineffective, campaign to get NUMEC to implement adequate control of the material in-its plant. This matter came to a head in November 1965 when the AEC made a detailed survey to determine total losses since start up and to attempt to explain the "unexpectedly" high U 235 loss on the WANL contract (Westinghouge). The survey established the loss from 1957 until 31 October 1965 as 178 kg U 235 . Of this total, 84.2 kg was estimated by the survey team to have been lost through known loss mechanisms (NOL) and the remaining amount of 93.8 kg was categorized as MUF. MUF is defined as usually the result of uncertainties in measurements, unknown losses and undetected errors in records. In 1964, a fire occurred in the vault containing nuclear materials at NUMEC, whicheffectively destroyed records of the input and output of material. The fire occurred during a strike when the plant was shut down. The AEC report on the November 1965 survey presented the view that while it could not be stated with certainty that diversion did not take place, the survey team found no evidence to support the possibility of diversion. The Comptroller General found that because of the condition of NUMEC's records, they were unable to state an opinion on the disposition of the MUF but had no reason to question the AEC conclusion with regard to diversion. The Comptroller had been asked to. investigate this situation by an alarmed Jolnt Committee of the Congress on Atomic Energy on 7 September 1966. The Comptrolier General's report to the Congress stated: "Notwithstanding extensive reviews of NUMEC's operations neither the AEC nor NUMEC have been able to identify with a high degree of certainty the specific causes of WANL material loss:"
4. During the period August 1958 to October 1965, NUMEC shipped some 425 kg of $\mathrm{U} \cdot 235$ overseas to various parts of the world under some 28 different contracts. The AEC report states the following: "Quantities in individual shipments, domestic as well as foreign, are not confirmed independentiy by the AEC. Such actions have been outside the scope of the present AEC system of control of nuclear material. Instead, reliance has been placed on a technical review of the shipper's internal controls and independently developed receivers data. The valldity of this approach is of course largely dependent on the integrity of the shipper and the receiver."


The facts developed to date pertinent to such a possible diversion follow:
(1) Dr. Shapiro was a consultant to the Israeli AE program in. 1960 or earlier. Sometime prior to 1964, Dr. Shapiro allowed an Israeli scientist to work for nine months to

(b)(1)
(b)(3) NatSecAct

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-4- (b)(3) NatSecAct
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(4) Following the June 1967 war, Dr. Shaidiro This is
said to have included an aerial tour of the Suez Canal area by the IDF Air Force;
$\square$
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(b)(3) NatSecAct

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(b).(1)
(b)(3) NatSecAct 25×1
(b). 1 )
(b)(3) NatSecAct

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6. On the basis of the foregoing it must be assumed for the purpose of U.S. national security that diversion of special nuclear materials to Israel by Dr. Shapiro and his associates is a distinct possibility. Such a diversion might be evolutionary or revolutionary. NUMEC was formed by Dr. Shapiro and his associates in 1957
7. On the other hand, it is possible that the idea of diversion didn't occur until much later when the existence of the reactor at Dimona was discovered

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8. Dr. Shapiro was a consultant to the Government of Israel on nuclear matters at least as early as 1960.
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(b)(3) NatSecAct

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EO 13526 3.3(b)(6)>25Yrs 25X1
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It is interesting in this connection to quote from the AEC investigation of 1966 when the AEC team requested NUNEC production control and process engineering records on the WANL and other contracts: "All efforts in this direction were negated when it was learned that many of the requested.records had been inadvertently destroyed by supervisory personnel during a 'clean-up' campaign at the time of an employee strike, January 1 to February 25, 1964." (This was in addition to the fire mentioned in paragraph 3 above.)
9. To the best of our knowledge, the strike which gave supervisory personnel free run of the facility pinpoints the time at which the material could have been most easily diverted to Israel and the time at which evidence of such a diversion could best be covered up. Given the state of affairs at NUMEC from 1957 on, a diversion could have occurred at any time, but the period January - February 1964 is certainly the most suspect. With regard to the material itself, it could have been shipped in less than critical lots of say twenty pounds per lot. Lead coated or nickel plated, it would present no radiation hazerd and could have easily gone by diplomatic pouch or Israeli merchant ship or even El Al Alrlines. Transportation of diverted material to Israel would have been a simple matter.
10. In September 1969 CIA was informed by the FBI that Shapiro had been interviewed by AEC officials on 14 August 1969. On the basis of information developed during the interview, particularly Shapiro's statement that he had never furnished classified information to unauthorized persons, the AEC has advised that it does not contemplate further action on this matter. The FBI informed CIA that while they had developed information clearly pointing to Shapiro!s pronounced pro-Israeli sumpathies and close contacts with Israeli officials
the FBI believed that further investigation would be unlikely to produce any facts leading to conviction and therefore were terminating their active investigation. It should be noted that the AEC meeting with Shapiro was not coordinated with CIA although the AEC was well aware of CIA'sinterest in the affair. CIA attempts to persuade the FBI to continue the
(b)(1)

(b)(3) NatSecAct

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investigation proved fruitiess.
11. In June 1970 Shapiro resigned from NUNEC and took a position as Vice President for Research and Development with Kawecki Berylco Company in Temple. Pa.


In July 1971
Shapiro left Kawecki Berylco and took a position as executive assistant to Westinghouse breeder reactor divisions' general manager. To quote Nucleonics Neek of 8 July 1971, "At Westinghouse he'll be giving guidance and advice on the Fast Flux Test Facility project and breeders, with special concentration on fuel."
(b)(1)
(b)(3) NatSecAct

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(b)(1)
(b)(3) NatSecAct

26 July 1976
EO 13526 3.3(b)(6)>25Yrs
25X1
MEMORANDUM FOR: Director of Central Intelligence
FROM : $\square$ (b)(3) CIAAct

VIA : Deputy Director of Central Intelligence
SUBJECT : The NUMEC Case (b)(1)
(b)(3) NatSecAct

EO $135263.3(b)(6)>25 \mathrm{Yrs}$

1. The FBI has completed its passive background review of the case. Their preliminary finding is that while a diversion of nuclear material could have occurred there is no solid evidence that a diversion did occur. They recognized at the beginning that their review of the same material as reviewed by the AEC and the GAO was unlikely to turn up new evidence but hold it to be an essential preliminary step in their investigation.
2. The FBI is now preparing to initiate an active investigation of the case. They have authority from the FBI Associate Director, Mr. Adams, to conduct a no-holds-barred investigation One of their early interviewees will be Dr. Charles Reichardt. a former AEC official.
3. Special Agent $\square$ the investigation team
(b)(6) Per FBI leader, informs me that the team feels strongly a need for a briefing on
$\square$ nuclear energy technical matters, and what we know about NUMEC in order that they have a proper perspective about this case. While the PBI team has some technical background they are not specialists in nuclear energy and know nothing about foreign nuclear energy programs. They have had no hard objective briefing on the possibility of a diversion and related evidence and they understandably feel uneasy at confronting possible hostile witnesses without a proper background surrounding the case.
(b)(1)
(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs


SECRET SENSITIVE


SUBJECT: The NUMEC Case
4. Therefore $T$ would like to recommend that Joffice of Scientitic
Intelligence ama D DTIEI cne rive man PBI team during the week of 2 August 1976. I believe that this can be done in (b)(3) NSC a manner that will prepare the FBI agents for their investigation
At the same time care will be taken at the briefing to resulting from that investigation.
5. While your instructions to me were to cooperate with the FBI in their investigation, I believe that your review of the status of the case and approval to proceed with the briefing is prudent.
(b)(1)
(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs




26 August 1977

## MEMORANDUM FOR THE RECÓRD

SÜBJECT: Briefing of Representative Morris K. Udall, Democrat, Arizona on the NUMEC Case

1. Background. Representative Udall's office made arfangements via OLC to recieve a background briefing on ClA's knowledge of the key issues involved in the NUMEC diversion case. As a result on 23 August 1977 Mr . Shackley,-ADDO,

OLC and
$\qquad$ PCS Staff, met with Represeritative Udall at his office. Also in attendance was Mr. Henry Myers, Special Consultant Nuclear Energy, House Committee on Internal Insular Affairs.
2. Briefing. Representative Udall opened the meeting by stating that he would appreciate whatever information CIA could give him which would put into perspective the Agency's knowledge of what were the key questions that were involved in the allegations that a diversion of nuclear materials had occurred from the NUMEC plant at Apollo, Pennsylvania. Mr. Udall indicated that he had become interested in the NUMEC situation as a result of recent press commentaries on this matter as well as data which was available to him from his membership-in various"congressional committees. Mr. Shackley responded to Mr . Udall by suggesting that we give him a brief overview presentation in which we would outline the nature of CIA's knowledge of the NUMEC situation. This proposal was agreeable to Representative Udall, therefore, Mr. Shackley drew on the attached talking paper outline in order to make his presentation on the NUMEC diversion issue. After Mr. Shackley had sketched out his views on the NUMEC situation, there was a question and answer.session in which there was a free-flow of information between Representative Udall, Mr. Myers and the CIA representatives. The key questions


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that emerged during this portion of the meeting aind the essence of thecIA's answers to them are outlined below: CI:
a. Question. Did CIA jnterview Mr. Shapiro, the principal NUMEC Corporation officer?

Answer. No. The point was made that
CIA had asked the Justice Department in April 1968 to investigate Mr. Shapiro in order to establish the nature and extent of his relationship with the Government of Israel.

b. Question. Was Mr. Shapiro interviewed by the FBI?

Answer. ...The Agency has no knowledge of any direct debriefing of Mr. Shapiro by the FBI. It was indicated that this question should really be answered by the FBI. In

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c. Question. Is it possible that President Johnson, who was known to be a friend of Israel, could have encouraged the flow of nuclear materials to the Israelis?

Answer. There is no information in the CLA files which are currently available to us. which would indicate that President Johnson had ever undertaken any action which would have resulted in a diversion of nuclear

> (b)(3) NSC-......................... In this connection
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(b)(3) NatSecAct LO $135263.3(\mathrm{~b})(6)>25 \mathrm{Yrs}$ Representative Udall was told of the vignette which Messes Shackley and had learned

## with

It was stressed
to Mr. Udall that this story had been told to Mr. Docket by Mr. Helms. There is nothing in writing in CIA files concerning such an event. It was suggested that this aspect of the problem could only be pursued by Mr. Udall discussing the matter with those who might have a first-hand knowledge of the events which transpired in the period around 1968.
d. Question. If a diversion of nuclear materials had been authorized-by-the- policy-levels of the United States Government, how could this effort have been carried out?

Answer. In the initial response to this question it was noted that Mr. Udall was posing a hypothetical question. As a result it was stated that there was no real answer to the question. did indicate, however, that the nature of the nuclear-material which was at NUMEC would hav(b)(3) NSC


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h. Question. Is there an official CIA report on the NUMEC diversion issue?

Answer. Mr. Helms, as DCI, wrote a letter to Attorney General Ramsey Clark in April 1968 in which he asked for an investigation of Mr. Shapiro in terms of his relationship with the Government of Israel. It was pointed out, however, that in one paragraph of this letter there was a reference to material unaccounted for at the NUMEC plant. . It was also stressed that CIA had never obtained any hard intelligence which clearly linked NUMEC to the subsequent production of uraniumbased nuclear weapons by Israel.
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i. Question. What is CIA doing now on the NUMEC matter?

Answer. The Agency is not involved in any investigation of NUMEĆ. The point was made that on 9 May 1977 the Agency had once again briefed the FBI on CIA's At that point
3. Comment. Representative Udall stated that he had found the 23 August meeting very useful. In this context Representative Udall made the point that he would be discussing the NUMEC diversion issue with the FBI on 23 August. At the completion of his conversation with ,the FBI, Representative Udall indicated that he might want to return to CIA to pursue additional questions.
(b)(6)


Theodore G. Shackley Associate Deputy Director for Operations

Attachment:
Talking Paper Outline
Distriðution:
1- ADDCI w/att
1-DDO w/att
1 - OLC w/att
1-C/SLA w/att


## Office of Logialativa Counsol

THE DIRECTOR OF CENTRAL INTELUGF' CE

(b)(3) CIAACt


Honorable Daniel K. Inouye, Chairman Select Committee on Intelliggence.
United States Senate
Washington, D.C. 20510

## Dear Mr. Chairman:

Thank you for your letter (Q)l1042) to the Director of 7 December requesting information relating to the alleged diversion of enriched uranium to the government of Israel in the mid-1980's.

In order to expedite your review of this matter. of my staff will contact the interested members of your statin in the very near future.
(b)(3) CIAACt

Sincerely,
simizet
George L. Cary
Legislative Counsel
CC: ER
Distribution:
Original - Addressee
1 - OLC Subj
1 - OLC Chrono
1- DFM Chrono
OLC: $\qquad$ (Typed $\left.19 \mathrm{Dec} 7^{7}\right)$
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## Washingon DC. 20505



Honorable Daniel K. Inouye
Chairman
Select Committee on Intelligence
United States Senate
Dear Mr. Chairman:

1. This is in response to your query of 7 December 1977 (Q\#1042) relating to news media allegations of diversion of enriched uranium to Israel by the Nuclear Materials and Equipment Corporation (NUMEC).
2. The paragraphs below summarize the issue as we understand it and recount the limited CIA role in the matter. The Agency was not involved in the investigations of the alleged diversion, but our summary of related events may provide you with background that will be helpful. You might also find it useful for a senior official of this Agency to brief you and the Committee in more detail.
3. CIA interest in the NUMEC case stemmed from itc responsibility to provide intelligence
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it became known that NUMEC was unable to account for a significant amount of enriched U-235,
4. It was in light of the foregoing, that the DCI requested in April 1968 that the FBI conduct an investigation in order to establish the nature and extent of NUMEC President Shapiro's relationship with the Government of Israel. That investigation was conducted, and terminated in August 1969.
5. During 1976 the Joint Committee on Atomic Energy renewed its interest in the NUMEC case and brought the matter to the attention of President Ford. Attorney General Levi. then directed a second FBI investigation into the loss of material. In both investigations; CIA cooperated fully with the FBI. The matter also has been discussed with the AEC, ERDA and NRC, and was brought to the attention of the highest officials in the Departments of State and Defense and the National Security Council.
6. In addition to the JCAE interest in 1976, since the spring of 1977 there has been Congressional concern about the NUMEC diversion case. As a result, Agency officials were called upon to brief

> Those briefed
by CIA are Senator Glenn and Congressmen Udall and McCormack. In August 1977, Mr. Miller; Staff Director of the SSCI, also was briefed. Particularly focused on the NUMEC issue are Congressman Dingell, whose staff assistants were briefed in extensive detail, and the General Accounting Office whose investigation is in part supporting Congressman Dingell.
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7. The NUMEC case has raised unusual press attention which has touched upon sensitive intelligence sources and methods. I am citing this development to Mr. Staats and Congressman Dingell whose staffs have been in a dialogue with us and others on the issue.
8. Please let me know if we can provide you with further background on this issue and whether you would like a briefing.


STANSFIELD TURNER

DCI Letter To: Honorable Daniel K. Inouye Chairman Select Committee on Intelligence United States Senate

CONCUR:



2. An all source briefing was provided to FBI personnel on 10 August 1976 and is reported on in the attached Memorandum for the Record, Subject: "The NUMEC Case," dated 11 August 1976. (See
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Attachment A.). As a result of this briefing the FBI had, in essence, all the data then known to CIA.


We have attached a "Talking Paper" which outlines these points. (See Attachment B.) It is recommended that the data contained in Attachment $B$ be relayed to the $F B I$ at an early date.
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Attachments: As stated

11 August. 1976

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AIEMORANDUR FOR THE RECORD
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SUBJECT: The NUPEC Case
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(b)(6) Per FBI FBI tean from the Washington Field office met with Cla to discuss the case. The FBI attendecs were Homer Schreppe, Joscph F. Sicully.

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2. The meeting, which took place at the request of the FBI, was for the purpose of giving the investigative team a general background briefing and providing a technical tutorial on nuclear matters.
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 for and received from the FBI an assurance that any formal report from the FBI to the Department of Justice which incorporated CTA information would be coordinated with CIA
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(b) (3) NatSecAct in order to insure that our information was properly classified.
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4.
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(b)(3) CIAAct technical routes leading from uranium ore to either plutoniur or weapons grade U-235. After laying this groundwork he. proceeded to describe in general terms the historical development

His discussion while comprehensive was cautious; circumspect: low key, and did not get into sources and methods except in the most indirect ways. His remarks closely followed the argumentation outlined in the nuclear proliferation estimate:
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 the questions which ency asked gave the ciA participants a fairly complete view of what the field level bibl thinking was at this stage of the investigation.
6. It jas immediately apparent that during the revet of the ERDA (formerly AEC) documents pertaining to NUPEC that the FBI agents had had considerable discussion with various JiRDA personnel who were present during the period. the NUlfiEC difficulties and that as a result of these discussions the agents had formulated various theories bis a vie any diversion. The two theories which fere reiterated at some length were as follows:

- B) The working conditions at NUMEC were incredib primitive, thus the losses during manufacturing operate are probably understated. Since these losses were estimated rather than measured the actual amount of missing material on top of the manufacturing losses is probably smaller than stated in the $A E C$ and GAO report: In order for any sizeable amount of material to have been diverted NUMEC would have had to be incredibly efficient with lower than normal manufacturing losses and this would have not been possible with such a primitive plant.
(b)(3) NSC (b)(3) CIAAct
 pointed out that this argumer rested on the accuracy of both the NUMEC and the AEC records and noted that the NUMEC records had been destroyed by fire. At the end of the discussion the FBI agreed that sufficient material

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 had covered so fiax the sime eromb as had the Alic and the for but some ten years later. They to date have goten no further than the earlier invostigations did. They eannot get at the NUMIEC financial recoris
without a subpocna and they lack. sufficicnt cvidence of a diversion to obtain one.

8. Scnsing this fruseration carly in the discussion the CIA participants did mot engage in any polemics or spirited argment but presented their avidence, infornation, and views on a very low key basis throughout.
9. Turning to the future of the investigation we all agrecd that some key witness would have to be found who would prescit the true facts in the case. The FBI indicated that since the statute of limitations had run out and no one with anything to hide would willingly submit to ì polygraph this was a long shot. They also indicated that even if they came up with a case it was extremely unlikely that Justice and State would allow it to come to trial. Nevertheless they have been instructed to investigate and they plan now to continue their program of interviewing persons with possible knowledge. They are also concerned that word of their activity will find its way into the press. In sum they feel that they have been given a job to do with none of the tools necessary to do it.
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## MEMORANDUM FOR THE RECORD

## SUBJECT: Meeting with the NRC

1. On 2 February, the ADDO briefed officials of the Nuclear Regulatory Commission at theix request, on the CIA. role and position relating to the NUMEC case. The briefing was based upon the attached outline. The purpose of the meeting, NRC attendees, and follow-up action are noted in the Soot Renoxt to the MCI, atso attacher and $\qquad$ accompanied the ADDO.
2. The first briefing session was attended by Chairman
a. After the ADDO's initial remarks the NRC officers read the attached Talking Paper and were invited to ask questions. Commissioner Kennedy noted the reference in the Talking Paper
with the alleged NUMEC diversion'!
which he characterized as far from saying that a diversion had occurred. We agreed with his assessment, confirmed thiat there was no leanl evidanca of itimaxeian Eram NUMEC.
in the nuclear material missing from Nuifec.
b. Chairman Hendrie asked whether the precise timing of the NUMEC MUF was known. Mr. Kennedy said that NUF had been going on for some time but that the NUMEC bookkeeping- system postponed its discovery. Said that the expiration of the WANL
(b)(3) CIAAct contract and resulting accounting led to its discóvery. Mr. Hendrie concluded, as a resirlt of this discussion, that the time frame of the MUF - - mid 60's -- was compatible with the time phasing expressed in the (1)
Talking paper.
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c. Mr. Patterson asked if CIA had asked for the FBI reports on Shapiro. He was told that this would have been inappropriate but that we did have a continuing dialogue.with the FBI during the course of its investigation.

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d. He were asked by Dr. Schnieder (ph) whether CIA had examined the MuF probiem at facilities other than NUMEC. The answer was in the negative which led to our reiteration of the factors that caused CIA to become interested in
$\qquad$ and our request for an investigation.
3. The second briefing was attended by Commissioners Gilinsky and Bradford, Executive Director Gossick and several other NRC officials. The same procedure was followed in this briefing; and below summarizes issues or questions and our response.
a. Asked if CIA had requested former DCI Helms: views on the NUMEC case, we said that, instead, we had relied upon a reconstruction of events based upon our files. The ADDO noted that as a frequent witness before the Congress he was adverse to rehearsing testimony with other potential witnesses.
b. Mr. Gossick asked for an explanation of the term "evidence" as we view it. In this context, the ADDO cited the deductive analysis that led to CIA's interest in NUMEC, making clear that the total picture did not constitute legal eviderice. Mr. Gossick returned to the subject near the end of the briefing and asked what CIA would say if conifronted with the question: "Do you have evidence of diversion?" Our response was that we would say that there is no hard evidence, but a series of events and facts led to our intelligence conclusion that a diversion was a likely possibility.
c. In response to a question, we said that no other MUF had been brought to CIA's attention and that


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f. What is the objective of the current FBI investigation relating to NUMEC? We don't know.
g. The NRC said that while it could now state it had been briefed by CIA, there apparently is other intelligence that should be made available to then. Would DIA have the same basic material as CIA? Is the intelligence data brought together in one place? We responded by citing the community estimative process and noted the 1974 estimate on nuclear proliferation, adding that DIA may have produced a Departmental assessment of Israeli nuclear development.
h. Asked what major unknown existed with regard to the alleged diversion, we stated that no one had told us positively that such a diversion occurred.
i. Does CIA have any specific suggestions regarding nuclear safeguards? No. We.noted that we are not concerned with domestic facilities.
j. We were asked to comment on the NUMEC manufactured


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4. Mr. Gilinsky's post-meeting approach to the ADDO is cited in the Spot Report.

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Action Requestads None, for your information only, $\quad$ Background:. The attached article refers to a cia briefing
2. $\quad$. of the Nuclear Regulatory Commission reportedly held on 6 February: 1978 concerning the alleged diaappearance of uranium from the nuclear facility in Apollo, Pennsylvania. According to the article, the briefer reported the Agency's suspicions that the uranium may have been diverted to Israel. The author notes the briefing was classified secret and does not reveal the source of his finformation. Mr. Thomas McTierian, who serves in an Inspector General capacity at NRC, was contacted and confirmed that this was not an official NRC release. He presumes this story came from someone in the NRC and is attempting to determine
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3.
 to substantiate these suspicions. Attached is a copy of Mr. Shackley's Memorandum for the Record, the talking points paper, and a listing of the
(b)(3) CIAARC attendees.

(b)(3) CTAAOC S. Recommendation: The DDO will confer with the NRC to preclude any discussions of the CIA position on NUMEC with the biess in

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CIA Repeats Fears on Missing Uranium



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NRC --- TALKING PAPER•OUTLINE FOR

## 2 FEBRUARY 1978

1. PROLOGUE
A. NO SCIENTIST.
B. NOT A FIRST-HAND PARTICIPANT.
C. SUPERVISING RESEARCH OF DOCUMENTS ON

NUMEC.

1) SUPPORT TO DDCI - 15 APRIL 1977
2) PREPARE FOR CONGRESSIONAL

INQUIRIES.
3) NOT ALL RECORDS AVAILABLE WHEN

WE STARTED IN APRIL 1977.
(A) ARCHIVES SEARCHED
(B) NO MEMOS WRITTEN.

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> (b)(3) NatSecAct $25 \times 1$.
> EO $135263.3(\mathfrak{b})(6)>25 \mathrm{Yrs}$
3. RESULTS OF DEDUCTIVE ANALYSIS
A. NUMEC
B. SHAPIRO
C. CENTRIFUGE
$\square$
4. KEY ISSUES
(b)(1)
(b)(3) NatSecAct 25X1
EO 13526 3.3(b)(6) $>25 \mathrm{Yrs}$
A. NO INVESTIGATION OF NUMEG BY CLA
B. NO DIVERSION BY CIA
C. NO HARD EVIDENCE.



## 5. BRIEFENGS OF OTHER

A. PRESIDENT
B. CONGRESS
C. JUSTICE/FBI
D. ERDA.


REFEREACE: None
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DESCRIPTION: FYI
(b)(3) NatSecAct.

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1. On 2 February, the ADDO briefed officials of the Nuclear Regulatory Commission on the NABEC case. The briefing was at the request of Chairman Hendry for the stated purpose of ensuring tilut key NRC officers were aware of the CTA role and position relating to MLAEC as the NRC responds to Congressinan Udall's current inquiry into the matter.
2. In attendance at the briefing, in addition to the Chainman, were Commissioners Kemnedy, Galinsky and Bradford; Exccutive Director Gossick; and representatives of the offices of the NRC General Counsel, Inspector Ceneral; and Kuclear Security and Safeguards. The briefing was in two consecutive sessions to obviate the need for a tape recording of the briefing required when a quorum of the Comenissioners are present.
3. The ADDO's presentation followed the outline used in scveral similar briefings and explained the deductive analysis that led to the CIA interest in a possible diversion. Stressed were the facts that there

- was no investigation of NLAEC by CIA, no diversion by CIA, and no hard cvidence that the Israeli supply of enriched unanium came from the Ausfec facility. The NRC attendees were then permitted to read the attached brief Talking Paper which was retrieved from them. Of pariticular concern to the Commissioners was the question of what constitutes evidence of diversion and wiether the CIA could take the position that a diversion in fact occurred. The anstver was in the negative and it iras explained again that
missing material from NuMEC.

4. The Conmissioners and other NRC attendees appeared satisfied
with the presentation and the responses to their questions. After the briefing, Comissioner Galinsky said that he hould like to prepare a brief statement on the issue of "evidence" of diversion for presentation to Congressman Udall as one coordinated with the CIA. While expressing some reluctance to become involved in the current Udall-NRC confrontation, we agreed to look at the statement and seek DCI guidance on the proper CIA posture in this regard.

DCI'S'RECOMAERDATIONS FOR DDO ACTION:






February 3, 1978


Per our telphone conversation of today, February 3, 1978 following is a list of attendees at Thursday's meeting.

## BRIEFING \#T

Chairman Joseph Hendrie
Commissioner Richard Kennedy
Bernard Snyder
William Dory
Kenneth Pedersen

## BRIEFING \#2

Cormissioner Victor Gilinsky Commissioner Peter Bradford Lee Y. Gossick Clifford Smith Howard Shapar
Ernst Volgenau John Davis Norman Haller Robert Burnett James Power
Tom Carter
James Shea



MEMORANDUM FOR THE RECORD

(b)(3) CIAAct

SUBJECT: The NUMEC Case - Discussion with Staff Members of the House Energy Committee and Mr. Carl Duckett, Retired CIA Employee

1. Background. On 2 August 1977, in response to a request which Congressman Dingell (D. Michigan) had levied on Mr. Lyle Miller, OLC, a meeting was held in the office of the ADDO in order... to discuss CIA's knowledge of the NUMEC diversion issue. The meeting started at 0910 hours and lasted until 1100 hours. The participants in this session were Mr. Duckett, the former DDS\& $T$ and now retired employee, $\quad$ OLC; Mr. Frank M. Potter, Counsel and Staff Director of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce; Mr. Peter D. Stockton, Research Assistant of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce, and Mr. Shackley, ADDO.
2. Committee Interests. At the start of the 2 August meeting Mr. Shackley stated that the Agency was currently in the process of consolidating its records in order to be able to answer those questions relative to the NUMEC diversion case which we assumed would be put to us by various Congressional committees that were currently looking at the issues of nuclear materials that are unaccounted for. In this context Mr. Shackley said that he was neither a scientist nor a first-hand participant in the events which had unfolded in the period 1968 to 1977 relative to the NUMEC case. It was pointed out that Mr. Shackley's role in this matter was one of providing supervision to the people who were conducting the research on the Agency's involvement in the NUMEC case. Additionally, it was made clear that


Mr. Shackley had provided staff support to Mr. Knoche when he was the DDCI and was discussing the NUMEC case in selected Washington councils in the May 1977 time frame. The Congressional staff members were also informed that the file material which had been collected to date revealed various gaps in CIA's records in that not all of the conversations which had been carried out by senior CIA officials on the NUMEC question had been recorded. At that juncture Mr. Duckett chimed in to say that he personally had been a participant in several key discussions around Washington on the NUMEC issue on which he had written no memoranda for the record, therefore, he could understand the frustrations that were being encountered by Mr. Shackley and his associates in their attempts to fully reconstruct the events which had transpired during the time frame 1968 to 1977 relative to the NUMEC diversion issue. In this context Mr. Shackley asked if the Congressional Staffers could facilitate our research effort by clearly identifying to us their areas of interest insofar as CIA was of concern to them relative to the NUMEC case. The Staff Members, particularly Mr. Potter, responded by saying that they were interested in two points. The first of these was whether CIA had conducted an investigation into the diversion of nuclear materials by NUMEC. The.Staff Members' second line of inquiry focused on whether CIA, as an institution, had been involved in the diversion.
3. Discussion. The Congressional Staff Members were clearly interested in hearing first-hand from Mr. Duckett his recollection of the events surrounding the NUMEC case and his role in such activities. As a result the first order of business became the Staff Members' debriefing of Mr . Duckett about lis recollections. The entire session was free-flowing and ranged simultaneously over a number of different issues. What follows, therefore, is a distillation of the key points that emerged from the 2 August session. The key issues that were discussed in this meeting can be identified as follows:
a. CIA Interest in the NUMEC Diversion Issue. According to Mr. Duckett, CIA had been concerned about the nuclear weapons proliferation issue for a number of

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which was available to it concerning the possible diversion of uranium materials from NUMEC. Mr. Duckett stated

- that as he recalled the situation, approximately 178 kilograms of uxanium were missing from NUMEC.

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b. CIA Investigation into NUMEC Diversion. Mr. Duckett told the Congressional Staffers that he knew of no CLA investigation into the NUMEC diversion issue. His point was that CIA was the recipient of FBI and AEC material on the alleged diversion and this data influenced the CIA estimating process on the key issue of did Israel have a nuclear weapons system. Mr. Shackley confirmed to the Congressional Staffers that the records did not show. that CLA had conducted any kind of an investigation in the. United States concerning the NUMEC diversion. Mr. Shackley did stress, however, that Mr. Helms, as DCI, had written to the Attorney General in 1968 in order to ask that an investigation be initiated by the Justice Department into the possibilities that the diversion of nuclear materials from NUMEC had taken place. The. Congressional Staffers were also advised that CIA was. constantly $\square$
c. CLA Involvement in a Diversion Operation: Mr. Duckett told the Congressional Staffers that he could say with certainty that CIA, as an institution, had not been involved in any kind of a nuclear materials diversion operation. In this context Mr. Duckett stressed that he was Mr. Helms' principal action officer on the question of nuclear proliferation, and as such would have known had a diversion operation been mounted by the Agency. In underscoring this latter point Mr. Duckett stated that Mr. Helms had told him, at an unrecalled date, but possibly in 1968,
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 randa written on this meeting. In response to specific questions from the Congressional Staffers, Mr. Duckett stated that he knew of no U. S. Government policy to EO 13526 3.3(b)(6) $>25$ Yrsfacilitate the diversion of nuclear materials to israel. 25X1

latter'statement launched Mr. Duckett into the recounting of a story which focused on Mr. George Murphy, Staff Director of the Joint Committee on Atomic Energy, who visited the NUMEC plant in Apollo, Pennsylvania on a Sunday. This visit persuaded Mr. Murphy that anyone,


Mr. Duckett finished recounting this vignette Mr. Shackley made the point that the records of the Agency substantiated Mr. Duckett's contention that the Organization was not
(b)(1) involved in any way in a diversion operation which might
(b)(3) NatSecAct Shave resulted in nuclear materials going to Ispael.
d. CIA Liaison with Department of fustice and the FBI. The Congressional Staffers asked if CIA had been in dialogue with the Justice Department and the FBI on the NUMEC diversion question. Mr. Duckett stated that he recalled that Mr. . Helms, DCI, had been in contact with both the Justice Department and the FBI on the question of the NUMEC diversion problem. Mr. Duckett'said that he could no longer recall the dates of this dialogue. Mr. Shackley stated that the records indicate that Mr. Helms had sent a letter to Attorney General Ramsey Clark on the NUMEC case in April 1968 suggesting that an investigation be conducted into a possible diversion. The point was also made by Mr. Shackley. that the records indicate that the FBI did

launch an investigation in 1968 but terminated it in 1969. In October 1969, however, Mr. Helms was in .contact with FBI Director Hoover in order to urge that the investigation be reopened. The Congressional Staffers asked if an FBI investigation was still in progress and were advised by Mr. Shackley that we did not know the status of the most current FBI investigation into the NUMEC case. In this context the Congressional Staffers were informed that GIA had most recently discussed the NUMEC case with the FBI in the April/May 1977 time frame.
e. CIA Briefing of the Nuclear Regulatory Commission. Mr. Duckett was asked by the Congressional Staffers if he had ever briefed the NRC on the NUMEC case and/or Israeli weapons capability. This produced the response that Mr. Duckett recalled briefing the NRC in the February 1976 time frame. The Congressional Staffers asked if Mr. Duckett could recall who was present at this briefing. The response was that Mr. Duckett could only. remember that the meeting had consisted of NRC staff personnel. In this context he also made.reference to the fact that he had subsequently been told by the Counsel for the NRC that they had too many people at this briefing. [Comment: A post-meeting review of the data contained in this subparagraph with pn-2•Aügüst reveals
(b)(3) NSC

## (b)(3) CIAAct

 that he recalls that Mr. Duckett had informed him after the NRC briefing that Mr. William Anders, Chairman of the NRC, was the gentleman who had indicated in the post-meeting conversation that there had been too many people at the briefing.]f. Identification of Individuals who might Provide First-Hand Data on the NUMEC Diversion Situation. The Congressional Staff Members asked several times who might be able to provide them with first-hand knowledge of what kind of investigations were conducted in the past into the NUMEC diversion case. In response to these

questions Mr. Duckett recommended that the Committee Staff talk to Mr. George Murphy, former. Staff Director of the Joint Committee on Atomic Energy, and Mr. Richard Kennedy, Commissioner of the NRC.
g. Transportation for Nuclear Materials which Might Have Been Diverted. Mr. Duckett was asked if he had any insights into how diverted nuclear materials could have been transported out of the United States in the period prior to 1968. This produced the response that Mr : Duckett had no first-hand knowledge on this topic.

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1. Other Nuclear Divexsions from U.S. Sources.

The Congressional Staffers asked if CIA had played any role Mr . 25X1

Duckett stated that this was an item that he had discussed with Mr. Richard Kennedy, and he knew that it was a matter. that had also been reviewed by Mr . Helms or others with Senator Baker. Mr. Shackley
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(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs


stated that the CIA records indicate that there was an exchange of correspondence in March 1976 between Senator Baker and CIA on the NUMEC diversion. Mr. Shackley made the point, however, that the records which we had seen to date did not indicate that CIA had been in any wav involved
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(b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs
n. .CIA's Capability to Currently Detect Nuclear

Diversions. The Congressional Staffers asked if CIA currently had a capability to detect nuclear diversions
from the United States to other countries. Mr. Shackley responded by saying
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(b)(3) NatSecAct

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(b)(1)
(b) (3) NatSecAct

EO: 13526 3.3(b)(6)>25Yrs 25×1.
4. Future Committee Actions. The discussion outlined in paragraph 3 terminated when Mr. Duckett indicated that he had to proceed to another appointment. Mr. Shackley then asked Mr. Potter whether he envisioned that there would be a need for any further followup discussion between CIA and Congressional Staff Members or the Chairman of the Committee of the House Subcommittee on Energy and Power. Mr. Potter responded by saying that the Committee planned to open its public hearings on 8 August. After that date Mr. Potter thought it might be necessary far an Agency spokesman to brief Congressman Dingell and one or two other Committee members in an off-the-record session concerning CIA's insights into the NUMEC diversion issue. It was left, therefore, that there was no further action required by CIA in relation to the House Subcommittee on Energy and Power until the latter took the initiative to recontact CLA.
5. Comment. The meeting on 2 Alugust served a useful purpose in clearing the air with the two Congressional Staff Members relative to CIA's role in the NUMEC diversion case. At the end of the meeting one had the-clear-impression that Messrs Potter and Stockton understood that CIA's role]

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Associate Deputy Director for Operations
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## AEC Investigation

NUMEC owned and operated a uranium processing facility at Apollo, Pennsylvania. It first received material under lease arrangement in December 1957 and received its first material as an AEC contractor in.December 1957. From the start up through 31 December 1966 NUMEC received $21,750 \mathrm{~kg}$ of U-235 and shipped $19,865 \mathrm{~kg} U-235$ reporting losses of about 260 kg or about 1.24 of total receipts. Starting about 1960 the AEC began a continuing, but in the opinion of the Comptroller General of the United States ineffective, campaign to get NUMEC to implement adequate control of the material in its plant. This matter came to a head in November 1965 when the AEC made a detailed survey to determine total losses since start up and to attempt to explain the "unexpected1y" high U.- 235 loss on the WANL contract (Westinghouse). The survey established the loss from 1957 until 31 October 1965 as $178 \mathrm{~kg} \mathrm{U}-235$. Of this total, 84.2 kg was estimated by the survey team to have been lost through known loss mechanisms (NOL) and the remaining amount of 93.8 kg was categorized as MUF. MUF is defined as usually the result of uncertainties in measurements, unknown losses and undetected errors in records. In 1964, a fire occurred in the vault containing nuclear materials at NUMEC, which effectively destroyed records of the input and output of material. The fire occurred during a strike when the plant was shut down. The AEC report on the November 1965 survey presented the view that while it could not be stated

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1. 27 May 1969:

DCI Helms briefed the CIA Subcommittee. House
Armed Sexvices Committee on the)
We find no record of NUMEC being ransed in tnis
briefing.
2. 26 Februàry 1970:

Senator Fulbright queried Secretary Rogers about.
unsafeguarded nuclear materials but Rogers" response
(15 March 1970) makes na reference to NUMEC. Fulbright
sought to
tion Treaty. We find no indication that CIA was directly involved in this exchange. 4 Secretary Rogers. however. had been briefed hy the DCI on
along with Secretaries Laird anä Kissinger, on I April
1969. He was a1so a recipient of the DCI's letter of 8 September 1969 to the President (and Secretary of Defense) which and made reference to the NONEC diversion. (See A-Z).
3. $\quad 10$ February 1972:

DCI Helms briefed the Joint (Congressional) Committee on Atomic Enexgy on the state of nuclear proliferation. He was queried about the NUMEC diversion issue and referred the Committee to the AEC and the FBI.
4. 26 January 1976:

Commencing on this date, CIA officers briefed the JCAE in a series of meetings which continued into April 1976 and covered (See F-4).
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The briefings were initiated by a letter from Mr. George. Murphy, Executive Secretary of the JCAE, in which he asked CIA for certain press clippings cancerning NUNEC/Shapiro. Subsequently, the JCAE was provided with classified documentary material on NUMEC.

Following are the highlight events of the JCAE briefings:
6 Feb 76 - CIA Liaison with DDSçT Carl Duckett met with George Murphy on diversion

19 Feb 76 - The DCI and DDSET Duckett brief the JCAE
5 Mar $76-\frac{\text { met with Mr. Murphy }}{}$ and/SqT Sayre Stevens (b)(3) CIAAct
25 Mar 76 - Upon the advice of Mr. Murphy, Sen. Baker requested that the DCI provide docu-.
(b)(1) . . mentation on NUMEC
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2 Apr 76: $\square$ CI documents and $\square$ DDSET documents are provided to Mr. Murphy
5... 2 August 1977:
(b)(3) NatSecAct

In: response to a request from Congressman Dingell, the ADDO and Mr. Carl Duckett briefed Mr. Frank M, Potter, Counsel and Staff Director of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce and Mr. Peter D. Stockton, Research Assistant of the Subcommittee on Energy and Power of the House Comittee on Interstate and Foreign Commerce. (See F-5)
6. 4 August 1977:

The ADDO met with Mr. Bill Millex, Staff Director SSCI and briefed him on the NUMEC case. The briefing had been approved by the DCI. (See F-6)
7. 5 August 1977:

In response to a request levied on CIA through the OLC, Mr. Shackley briefed Congressman McCormack. (See F-7)
8. 5 August 1977:

The ADDO (Mr. Shackley) met with Senator Glenn who wanted to discuss the NUMEC issue with CIA as a follow-up to his earlier discussions with the FBI and ERDA. (See F-8)
9. 5 August 1977:

In a memo to DCI Turner, Congressman Udall requested a briefing from CIA on the NUMEC case. (See F-9)
10. 23 August 1977:

ADDO Shackley presented briefing on the NUNEC case to-Congressman Morris K. Udall, Chairman of the House Committee on Interior and Insular Affairs and Henty Myers, Special Consultant Nuclear Energy, House Committee on Interior and Insular Affairs. (See F-10)
11. 26 August 1977:

ADDO Shackley presented a brief overriew to Mr. Tom Latimer, Staff Director of the House: Committee on Inteliigence and Mr. Mike $0^{\prime}$ Neal, Counsel, to the Commititee on CIA's knowledge of the NUNEC situation. (F-11)
12. 1.4 September 1977:

Former DDS\&T Carl Duckett met with Mr. Leonard Neiss of Senator Glenn's staff to discuss the NUAEC case. (See F-12)
13. 23 September 1977:

Documents provided to OLC in response to i request from Mr. Stockton of. Congressman Dingell's staff. These were subsequently retrieved from OLC in view of FBI advise to that Office that Attorney General Bell did not want any FBI material to be provided to Dingell's staff because the NumsC case is under FBI investigation. (F-13)
14. 14 October 1977:

The NRC was advised that its proceedings of a NRC Task Force investigating the NUNEC case need not be provided to GAO since CIA had briefed GAO personnel and subsequently provided them with a related chronology.

At the same time, NRC was advised that CIA preferred not to pass the same proceedings to Congressman Noss because they included misrepresentations of the.CIA position relating to NUMEC and, therefore, would require clarification. He indicated, however, a willingness to brief the. Congressman. (See D-5)
15. 18 November 1977:

A DCI letter to Congressman Dingell suggests that a senior Agency official brief the Congressman on any remaining NUMEC issues of concern: This was in response to Mr. Dingell's letter of 19 October in which he said that additional information was required. (See F-15)
16. . 2 December 1977:.

Messrs. Stockton and Ward of Congressman Dingeil's committee were briefed on the NUMEC case by the ADDO and This lengthy meeting addressed 60-70 questions raised

Mr. John Emerson, IPS was advised that CIA had no basis for deriying specified NRC documents to Congressman Udall's staff. This was in response to a request from Mr. Raymond Brady, Division of Security, NRC. (See D-6)
18. 22 December 1977:

In response to a query from Senator Inouye relating to the NUMEC jssue, the DCI summarized the CIA role in the matter and offered a more detailed briefing. (See F-18)

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19. 28 December 1977:

By letter to Congressman Dingell, the DCI advises of the need to cease further briefings on NUMEC. (See F-19)
20. 24 Januaxy 1978:

By letter, the DCI advised Congressman Udall of the need to cease further CIA briefings on NUREC, except to the oversight committees. (See F-20)
21. 24 January 1978:

At the request of Mr. Norton of the SSCI Staff, a meeting was held with him to answer several questions relating to the NUMEC case. (See F-21)
$\because \quad 22.27$ January 1978:
The DCI, accompanied by the ADDO met with Congressman Dingell to discuss the Director's position on restricting. further Congressional briefings on the NUMEC issue. This meeting was stimulated by the exchange of letters.between the DCI and Congressman Dingell. (See F-22 and F-19)
23. 1 February 1978:

The ADDO met with three members of Congressman Dingel1's staff to disciuss the NUMEC issue as a follow-up to the discussion between the DCI and the Congressman. (See F-23)
24. 3 Februaxy 1978:

OLC was provided with answers to questions posed by Congressman Udall relating to the NUMEC issue. (See F-24)

## 25. 16 February 1978:

Mr. Peter Stockton of Congressman Dingell's staff and Mr , Henry Myers, Mr. Robert Beck, and Mr. Richard Arenberg of Congressman Udall's staff each reviewed the material passed to the JCAE in the spring of 1976. (See F-25)

## 26. 19 April 1978:

Leonard Weiss, Senate Governmental Affairs Subcommittee on Energy, Nuclear Proliferation and Federal Services staff, visited Headquarters to review the file of sanitized NUMEC documents provided to the JCAE. He requested that he be given access to all the Agency's documents on NUMEC and was advised we would check and let him know.
27. 5 June 1978:

Peter Stockton and Michael Ward, staffers on the House Interstate and Foreign Commerce Subcommittee on Energy and Power, came to Headquarters to begin their review of the additional documents on NUMEC. Stockton said he understood there was certain sensitive information which the DCI discussed personally with Chairman Dingell that was not included in the package. We affirmed that was correct. Stockton has not returned to complete his review of the file.


## QEiscíment $\# 9$

Sent 5 April 1976

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Batch No. 2 identified
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``` and sent to Executive Director of JCAE (George Murphy). Contents as
``` follows:
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2 Memoranda
(essentially same),
dated 15 and 23
February 1968

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ED 13526 3.3(b)(6)>25 Yrs

Memo for Record, 4 March 1968

Memo for Record, 12. Match 196.8

\section*{CLASSIFIED}

Memo Subject: Possible Clandestine Shipment of Weapons Grade Nuclear Materials from U.S. to Israel. Shapiro formed NUMEC in 1957. By 1965 NUMEC was one of principal producers of nuclear materials and fabricator of uranium fuels in U.S. reportedly capable of dealing in up to 100 kgs weapons grade fissionable material at a time.
establishment irradiation facility for oranges in Israel.


1966 AEC asked FBI to investigate NUMEC on shortage charge; FBI declined.

See second item listed in batch No. 1 classified inventory.

Reports on 11 March 1968 meeting between AEC, FBI and CIA on clandestine diversion at NUMEC. AEC reviewed its procedures on material accountability. Because NUMEC technically superior to others, AEC tolerated NUMEC's primitive facilities and sloppy management. NUMEC's shaky financial status coupled with high material loss led AEC to investigate. Between I. January and 25. February...?

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Letter from FBI to DCI, References DCI's letter of 13 October 17 October 1969
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 this request.
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Memo for DCI from
DDD
6 November
Memorandum to DCI proposes CIA 1969 with at tachment approach to Attorney General be that aithor (DCI letter to FBI-; 13 Octobér 1969)


Since AEC has dropped this case (and consequently FBI), FBI defers to
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1969 FBI letter and agrees that continuing FBI investigation unlikely to produce legal evidence. Letter states that FBI investigation
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Memo for Record, 9 March 1972

Subject of Memorandum: Possible.
Diversion of Weapons Grade Nuclear
Materials to Israel by Officials of NUMEC. . Resummarizes entire case.
New elements not in other memoranda or amplified points follow: 1957 NUMEC formation financed by Pittsburgh industralist, David Lowenthal.
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records destruction occured when only supervisory personnel were around.

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\section*{TALKING PAPER}

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The loss of uranium at NUNEC had been investigated by the Atomic Energy Commission. A second investigation was conducted by the General Accounting Office at the direction of the Joint Committee on Atomic Energy. Both of these reports. conclude that there was no evidence of a diversion of the material.


In March 1968 the DCI requested the Attorney General to direct the FBI to investigate the possibility that a diversion had taken place and that the material unaccounted for at NUMEC The investigation was abruptly terminated in August 1969. following an interview between the president of NUMEC and the Director of Security for the AEC for the stated purpose of revalidating his security clearances. The missing material was not mentioned in the interview.
(
During 1976 the Joint Committee oi Atomic Energy renewed -its interest in the affairs at NUMEC aud brought the matter to the attention of President Ford. Attorney General Levi directed the \(F B I\) to initiate a second investigation into the loss of material.

Since 1968 when the subject of NUMEC first came into focus, CIA has cooperated fully with the EBI assisting them in their investigation of NuDE(
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While this information is of obvious importance in reaching an intelligence decision on the probability of diversion, it is not of any legal pertinence to the FBI's criminal investigation of NUMEC. In our discussions with the FBI we have alluded to this information but we have not made the details available to the special agents from the Washington Field Office of the FBI who are working on the ciase. While Mr. Bush's conversations are not known to us, we have had no substantive discussions with officials. at FBI Headquarters on this matter.

The last briefing of the FBI on the NUMEC matter occurred on 10 August 1976 . We are not aware of the current status of the FBI investigation of NUMEC.



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27 April 1977

MEMORANIIM FOR THE RECORD
SUBJECT: NINES
1. On 15 April, I met with Dr. Brzezinski, John Marcus of the NSC Staff, Mr. Rowden and Mr. Fry of NRC and ERMA respectively. The mating was called at the initiative of either Mr. Rowden or Mr. Fry, who had wanted to insure that the new Administration is aware of the NUMEC case, a matter of virtually perennial concern.
2. Several days before the meeting \(I\) had been contacted by General Giller of ERBA alerting me to the meeting and strongly suggesting that I be present for the discussion.
3. Fry led off describing NPEEC, a company in Apollo, Pennsylvania that has lost or misplaced rather sizeable quantities of V - 235 going back to the mid-1960's. He described various investigations made by AEC, GAO, and the FBI looking into these aspects. He pointed out that the AEC investigation had concluded that there were a mummer of technical reasons which could account for the loss of this material. He noted, however, that there were sane special concerns in the Intelligence Community and he invited me to say what then wame

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6. Fry and Rowden went on to describe the rather agitated state of mind of a current NMEC Employee who is dissatisfied with the state of American security ard safeguards for nuclear materials. He is. dedicated and conscientious and not likely to become a subject of possible controversy; but he is inclined to take his case to the Congress and this is a further reason for the new Administration to be aware of the history of all of this.
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\text { know, }{ }^{7} \text { Rowden also pointed our t something I had not previously }
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to AEC camissioners and their staff early in 1976. He made rather
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        cc: ADDO
            General Counsel
            Director, OSI
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MEMORANDUM FOR: Deputy Director for Central Intelligence
FROM: Theodore G. Shackley
Associate Deputy Director for Operations
The NUMEC Case and ERDA's Paper
1. We have seen the attached DoS\&T memorandum on the ERDA document on NUMEC and it is our judgment that a sources and methods problem is not involved in the ERDA paper. Nonetheless, it is clear to us that should the NUMEC matter be pursued in the press, a good possibility exists that sources and methods, as well as the contradictory intelligence assessments, could become an issue.
2. We recommend against CIA being present at the meeting on 15 Aprin 1977 at which ERDA will ग̣ake its presentation to Dr. Brzezinski concerning the NUMEC case. We offer three reasons. for this. The ERDA meeting with Dr. Brzezinski may be concerned with an issue of domestic law enforcement in. which CIA has no authority or responsibility. Our participation in such a meeting would inevitably draw discussion into areas involving sensifive sources and methods. We do not believe the meeting is the appropriate forum for this kind of discussion. Thirdly, ERDA disagrees

in turn would raise the question of illegal diversion involving NUMEC.
3. As an alternative to participation in the Friday meeting, we propose that Dr. Brzezinski be offered a separate briefing by CIA concerning the NUMEC issue. This arrangement would allow us to provide a full and uninhibited presentation without concern for sources and methods sensitivities, We have attached a talking points-paper and a chronology
the DDCI should this option be selected.

WARNING NOTLCE
sensime inteligence sources
AND METHODS INVOLVED

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4. Since 1968 when the subject of NUMEC first came into focus, CIA has cooperated with the EBI assistinc them in: their investigation of NUMEC


Directors Helms, Colby, and Bush that this information made by not further the investixation of NUMEC
7." While this information is of obvious importance in reaching an intelligence decision on the probability of diversion it is not of any legal pertinence to the FBI's criminal investigation of NUMEC. In our discussions with the FBI we have alluded to this information but we have not made the de.tails available to the special agents from the Washington Field Office of the FBI who are working the case. While Mr. Bush's conversations are not known to us, we have had no substantive discussions with officials at FBI Headquarters on this matter.
8. The last briefirg of the FBI on the NUMEC matter occurred on 10 August 1976. We are not aware of the current status of the FBI investigation of NUMEC.



\section*{is}

12 APR 9977

MFMORANDUK
SUBJECT: . Review of ERDA-DOcuments on NUMEC.
1. The proposed ERDA paper on the NUMEC matter pertains only to reports maintained by AEC on sodec operations and an investigation of NUMEC by thé AEC. We in CIA are not and have not been concerned with the law enforcement aspects of this problem. Indeed, Dick Helms turned the matter over to the EBI in order to avoid such an involvement. rhougin the-ERDA report-concludes that no evidence indicazing unlawtul activity or diversion was uncovered in the course of the investigation.

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(b)(3) CIAAct

SECREM STMTSTITVE
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e. Ittorney General Levi was directed
last Year by President Ford to have the FBI reinvestigate numec. We know nothing of the results of that investigation.
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f. The problem as'it is addressed by ERDA focuses on the law enforcement aspects of the problem in which it is inappropriate for the CLA to become involved.
3. To provide all of our information to EROA would release information that. has been considered extremely sensitive up till now. Perhaps that judgment should be reviewed, but it is most unlikely that any of it coula be included in any open announcement or discussion of the matter which is what ERDA seems to have in mind.

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The loss of uranium at NUMEC had been investigated by the Atomic Energy Commission. A second investigation was - conducted by the General Accounting Office at the direction of the Joint Committee on Atomic Energy. Both of these report's conclude that there was no evidence of a diversion of the material.

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During 1976 the Joint Committee on Atomic Energy renewed
its interest in the affairs at NUMEC and brought the matter to the attention of President Ford. Attorney General Levi directed the FBI to initiate a second investigation into the loss of material.

Since 1968 when the subject of NUMEC first came into focus, CIA has cooperated fully with the FBI, assisting them in their investigation of NUMEC
both in 1968 and more recently in 1976
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lost no opportunity to further the investigation by the FBI in the hope that positive intelligence information concerning the whereabouts of the missing material would be forthcoming.


While this information is of obvious importance in reaching an intelligence decision on the probability of diversion, it is not of any legal pertinence to the FBI's criminal investigation of NUMEC. In our discussions with the FBI we have alluded to this information but we have not made the details available to the special agents from the Washington Field Office of the FBI who are working on the case. While Mr. Bush's conversations are not-known to. us, we have had no substantive discussions with officials at FBI Headquarters on this matter.

The last briefing of the FBI on the NUMEC matter occurred on 10 August 1976. We are not aware of the current status of


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(b)(3) NatSecAct : SEGRET/SOHRTflyE EO 13526 3.3(b)(6)>25Yrs 25×1



Clean retype of this done on 20 August 1974 per DCI, William Colby,
request:
\[
\because \text { SECRET }
\]

MEAORANDUK FOR THR PRESIDENT
\(\square\)

\section*{(b)(1)}
(b)(3) NatSecAct

EO 135263.3 (b)(6)>25Yrs 25X1
(b)(1)
(b)(3) NatSecAct

\(\square\)
(b) (3) CIAAct


0/DDS\&T/CEDuckett
Distribution:

(b)(3) NSC

觟 - DCI. MT. Colby


(b)(6)

\section*{Director}

(b)(3) NSC.
(b)(3) CIAAct




Second collection of documents sent JCAE Executive Director George Murphy. This collection sent 5 April 1976.'

\section*{CLASSIFIED}

2 Memoranda
(essentially same), dated 15 and 23 February 1968
\(25 \times 4\)
(b)(1)
(b)(3) NatSecAct

EQ 13526 3.3(b)(6)>25Yrs
Memo Subject: Possible Clandestine Shipment of Weapons Gride Nuclear Materials from U.S. to Israel. Shapiro formed NUMEC in 1957. By 1965 NUMEC was one of principal producers of nuclear materials and fabricator of uranium fuels in U.S. reportedly capable of dealing in up to 100 kgs weapons grade fissionable material at a time.
establishment irradiation facility
(b)(1)
(b)(3) NatSecAct

25X1
ED 13526 3.3(b)(6)>25Yrs


1966 AEC asked FBI to investigate NUMEC on shortage charge; FBI
(b)(1)
(b)(3) NatSecAct

ED 13526 3.3(b)(6)>25Yrs
-Memo for Record, 4 March 1968

Memo. for Record.
12 March 1968

See second item listed in batch No. 1 classified inventory.

Reports: on 11 March 1968 meeting between AEC, FBI and CIA on clandestine diversion at NUMEC. AEC reviewed its procedures on material accountability. Because NUMEC technically superior to others, AEC tolerated
- NUMEC's primitive facilities and. sloppy management. NUMEC's shaky financial status coupled with high material loss led AEC to investigate. Between 1 January and . 25 February
- Reports on 11 Mar 1 Gid meeting :


\author{
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}

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1964, supervisory personnei handled plant operations when NUMEC was on strike. Not until 1967 when AEC insisted did NUMEC Analysis Laboratory become accountahle.
(b)(1)
(b)(3) NatSecAct

EO 13526.3.3(b)(6)>25Yrs

\section*{\(25 \times 1\)}
(b)(1)
(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs
led AEC to. consider passibilitix of NUMEC diversion.

(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs
Memo for DCI, 15 March 1968
(b)(1)
(b)(3) NatSecAct

EO. 13526 3.3(b)(6)>25Yrs

...
\(\qquad\)

(b)(1) \(\quad \therefore \quad \therefore \because \cdot \therefore \quad 1\) (b)(3) NatSecAct 25×1
EO 13526 3.3(b)(6)>25Yrs


Review of Agency and AEC filies on subject of NUMEC diversion. According to U.S. Comptroller General AEC began in 1960 a continuing but ineffective campaign to have NUMEC implement material control which came to a head with high U-235 loss on a Westinghouse contract. Between August 1958 and October 1965 NUMEC shipped approximately \(425 \mathrm{~kg} \mathrm{U}-235\). overseas under some 28 contracts, none of which independently confirmed by AEC. AEC relied on shipper and
(b)(1)
(b)(3) NatSecAct 25X1
EO \(135263.3(\mathrm{~b})(6)>25 \mathrm{Yrs}::\) recipient integrity. Evidence indicates: that if diversion did occur, it was
Shapiro was GOI IAEC consultant in
(b)(1) \(\cdot \cdots \cdots \cdots\)
(b)(3) NatSecAct \(\cdot\)
(b)(3) NatSecAct

During 1964 strike at
25X1
EO 13526 3.3(b)(6)>25Yrs
(b)(3) CIAAct 2.960..and prior; he had Israeli national working in olant:

NUMEC, many of records requested by AEC in connection with material loss, had been destroyed by supervisory personnel. Memorandum suggests investigation of financial circumstances of NUMEC formation in 1957 and \(\$ 1\) million loan availability to reimburse AEC for lost material.
DCT. letter of U. S
Attorney General, 2 April 1968 and nDo covering memorandum to DCI; 1 April 1968


1 April 1968 covering memorandum... reports that DCI letiex cleared wīth Brown (AEC) and incorporates'Brown's suggestion. Brown's reaction was that purpose of letter correct and last two paragraphs acceptable; he


(b) (1):
(b)(3) NatSecAct

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EO 13526 3.3(b)(6)>25Yrs

(b)(1)
(b)(3) NatSecAct..

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EO 13526 3.3(b)(6) \(>25\) Yrs

During



EO 13526 3.3(b)(6)>25Yrs

(b)(3) ClAAct


25X1

(b) (1)
(b) (3) NatSecAct

EO \(135263.3(b)(6)>25\) Yrs


(b)(6) Per FBI
(b)(7)(c)

\section*{SERAET/SEICHTME-}
briefing but added that he did not see any new information in this presentation which was germane to the FBI's current investigation. He said that the object of this investigation, ordered by the Attorney General, was to examine two questions: (a) did the reported diversion actually take place; and (b) was there a cover up of the diversion? said that since the FBI had been unable to answer the first question, they are naturally unable to proceed to the second. Although they have conducted numerous interviews, they have come up with no hard evidence of diversion. In conclusion and \(\qquad\)
asked that CIA make available to them any new information. which we might. develop which could have a bearing on the case. I assured them that we would do so.
(b)(6) Per FBBI
3.


Chief, Staff for International
Activities, was also present at the 9 May meeting.

Theodore G. Shackley
Theodore G. Shackley
Attachment:
As Stated
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(b)(1)".
(b)(3) NatSecAct
EO 13526 3.3(b)(6)>25Yrs
EO 13526 3.3(b)(6)>25Yrs

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(b)(1)
(b)(3) NatSecAct 25X1
EO 13526 3.3(b)(6) \(>25\) Yrs
(b)(1)
(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs
(b) (1)
(b)(3) NatSecAct

(b)(1)
(b)(3) NatSecAct

EQ 13526 3:3(b)(6)>25Yrs

The loss of uranium at NUMEC had been investigated by the Atomic Energy Commission. A second investigation was conducted by the General Accounting office at the direction of the Joint Comittee on Atomic Energy. Both of these reports conclude that there was no evidence of a diversion of the material.

In March 1968 the DCI requested the Attorney General to direct the FBI to investigate the possibility that a diversion had taken place and that the material unaccounted for at NUMEC The investigation was abruptly terminated in : Amoust rog tollowing an interview


The missing


During 1976 the Joint Committee on Atomic Energy renewed its interest in the affairs at NUMEC and brought the matter to the attention of President Ford. Attorney General Levi directed the FBI to initiate a second investigation into the loss of material.

Since 1968 when the subject of NUMEC first came into focus, CIA has cooperated fully with the FBI, assisting them in their investigation of NUMEC
both in 1968 and more recently in 1976.
(b)(1)
(b)(3) NatSecAct
(b)(1)

25X1
(b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs
EO 13526 3.3(b)(6)>25Yrs
(b)(1)
(b) (3) NatSecAct
(b)(1)
(b)(3) NatSecAct

25×1


EO 13526 3.3(b)(6)>25Yrs
\(25 \times 1\)
 in the hope that positive intelligence information concerning the whereabouts of the missing material would be forthcoming.

At the same time_CIA has not funnichad to tho cort cancif tive agent reporting
since the decision was made by Directors Helms, Colby and Bush that this information would not further the investigation of NUMEC but would compromise sources and methods.

While this information is of obvious importance in reaching an intelligence decision on the probability of diversion, it is not of any legal pertinence to the \(F B I\) 's criminal investigation of NUMEC. In our discussions with the FBI we have alluded to this information but we have not made the details available to the special agents from the Washington Field Office of the FBI who are working on the case. While Mr. Bush's conversations are not known to us, we have had no substantive discussions with officials, at FBI Headquarters on this matter.

The last briefing of the FBI on the NUMEC matter occurred on 10 August 1976. We are not aware of the current status of the FBI investigation of NUMEC.

(b)(1)
(b)(3) NatSecAct

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EO 13526 3.3(b)(6)>25Yrs
\(25 \times 1\)
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(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs
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[^0]:    with certainty that diversion did not take place, the survey team found no evidence to support the possibility of diversion. The Comptroller General found that because of the condition of NUMEC's records, they were unable to state an opinion on the disposition of the MUF but had no reason to question the AEC conclusion with regard to diversion. The Comptroller had been asked to investigate this situation by an alarmed Joint Committee of the Congress on Atomic Energy on 7 September 1966. The Comptroller General's report to the Congress stated: "Notwithstanding extensive reviews of NUMEC's operations neither the AEC nor NIMEC have been able to identify with a high degree of certainty the specific causes of WANL material loss."

