Central Intelligence Agency



31 August 2015

Mr. Grant F. Smith Director of Research Institute for Research: Middle Eastern Policy Calvert Station P.O. Box 32041 Washington, D.C. 20007

Re: [Reference: F-2010-01210|1:15-cv-00224]

Dear Mr. Smith

This letter is in response to your Freedom of Information Act (FOIA) request for records "relating to uranium diversion from the Nuclear Materials and Equipment Corporation (NUMEC) to Israel". We processed your request in accordance with the FOIA, 5 U.S.C. § 552, as amended, and the CIA Information Act, 50 U.S.C. § 431, as amended.

We completed a thorough search for records responsive to your request and located seventeen documents, (17). Sixteen documents can be released in segregable form with redactions made on the basis of FOIA exemption(s) (b)(1) and/or (b)(3). In addition, it has been determined that one (1) document must be denied in its entirety on the basis of FOIA exemptions(b)(1) and (b)(3).

Exemption (b)(3) pertains to Section 6 of the Central Intelligence Agency Act of 1949, as amended, 50 U.S.C. Sec. 3507 (formerly codified at 50 U.S.C. Sec. 403g), noted as exemption (b)(3)CIAAct on the enclosed documents, and/or Section 102A(i)(1) of the National Security Act of 1947, as amended, 50 U.S.C. 3024 (formerly codified at 50 U.S.C. 403-1(i)(1)), noted as exemption (b)(3)NatSecAct on the enclosed documents.

Because the above-referenced request is a subject of pending litigation in federal court, in accordance with Agency regulations as set forth at Section 1900.42 of Title 32 of the Code of Federal Regulations, you are not entitled to appeal this determination administratively.

Sincerely,

Michael Javergne

Michael Lavergne Information and Privacy Coordinator

)(3) CIAAct

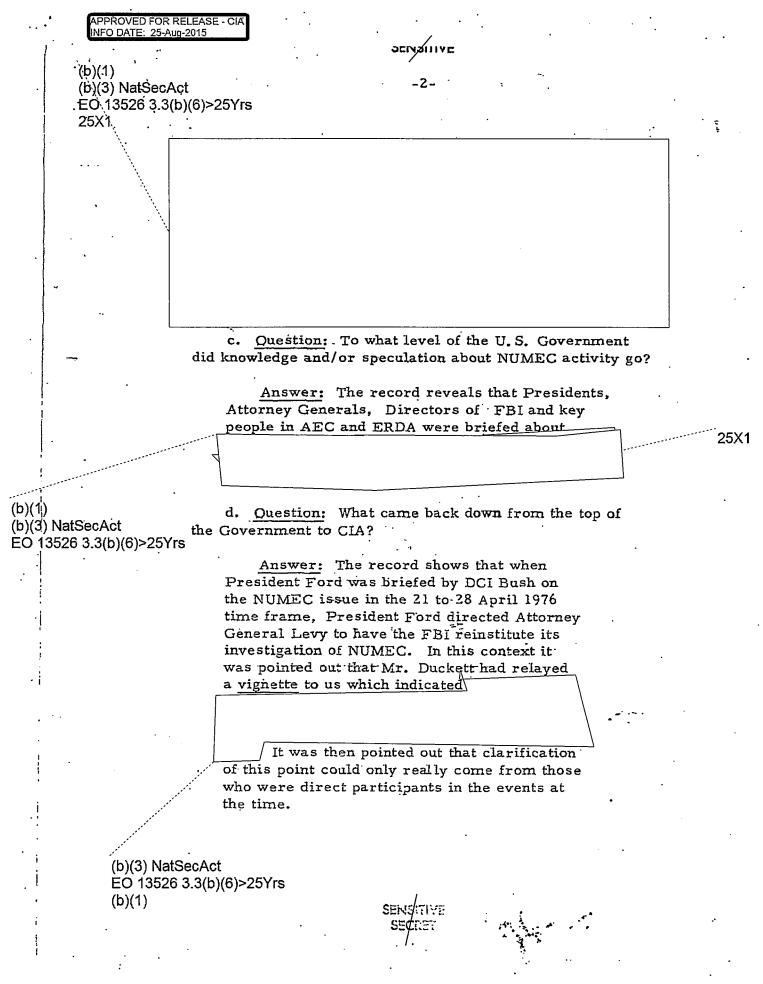
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SUBJECT: Briefing of Senator John Glenn, Democrat, Ohio, on the NUMEC Case

1. <u>Background</u>. Senator Glenn's office had been in dialogue (b)(3) ClAAct with the Agency via OLC for several weeks on the question of the NUMEC diversion issue. The Agency had initially steered Senator Glenn toward discussing his questions with the FBI and ERDA. After the Senator had completed this action he decided that he wanted to discuss this issue further with CIA. As a result OLC, with the A/DDCI's approval, had arranged for Mr. Shackley, ADDO, to brief Senator Glenn on CIA's knowledge of the NUMEC diversion issue. As a result on 5 August 1977 Mr. Shackley, accompanied by PCS, and OLC, met with Senator Glenn at his office. The (b)(3) NSC Senator had Mr. Leonard Weiss present at the meeting.

2. <u>Briefing.</u> The meeting started with Senator Glenn outlining the nature of his interest in the NUMEC case. As a result Mr. Shackley drew on the talking paper outline which is attached in order to make his presentation on the NUMEC diversion issue. After Mr. Shackley's presentation was completed there was a lengthy question and answer session. The key questions that emerged from this meeting and the essence of the answers are outlined below.

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> e. <u>Question</u>: Has President Carter been briefed on NUMEC?

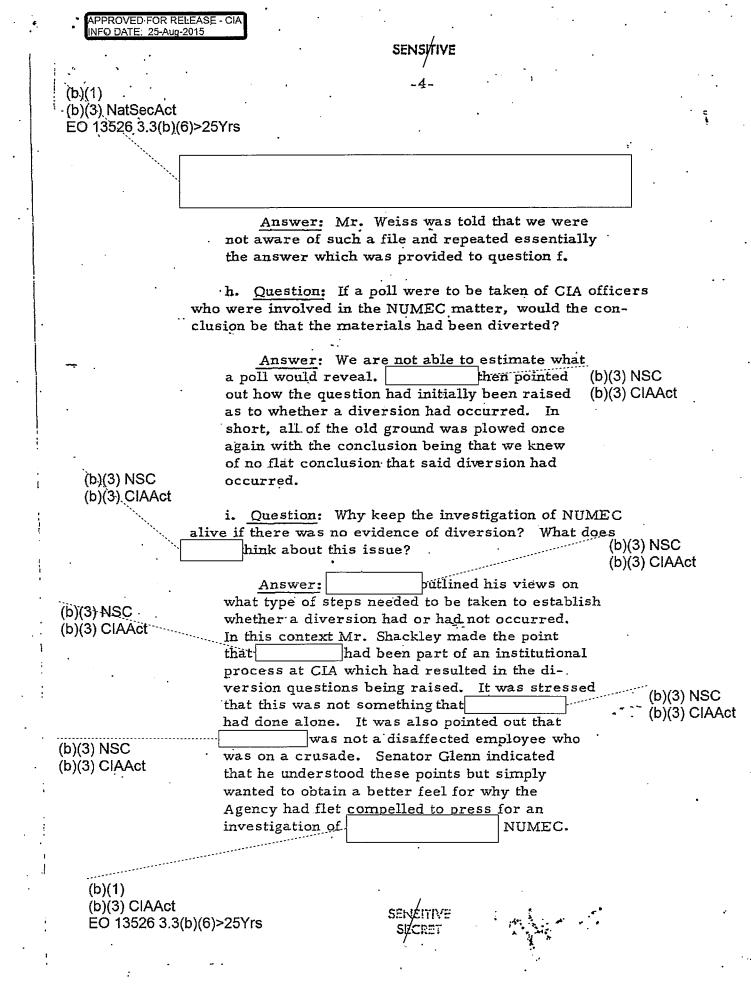
Answer: Yes. The record indicates that DCI Bush gave President-elect Carter information on the NUMEC issue in the period around 19 November 1976. Senator Glenn was also advised that we were aware that Dr. Jessica Tuchman had been working on preparing a briefing for Dr. Brzezinski on the NUMEC issue in recent days. It was pointed out that in our discussion with Dr. Tuchman we had been led to understand that this briefing would also be made available to President Carter. It was stressed, however, that authoritative answers on this type of a question could best be obtained from direct contact with the White House.

f. <u>Question</u>: Are there any conclusions outlined in any CIA documents that state that diversions actually occurred?

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Answer: Mr. Shackley and both stated that they had not seen any single document which flatly stated that a diversion had occurred. In this context the whole process of deductive reasoning and the difficulties of establishing a counterintelligence type of case which would lead to a flat conclusion that a diversion had occurred was again repeated. At the same time it was stated that new documents might be uncovered as we searched our files which would alter this conclusion.



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j. <u>Question</u>: Are there bad connections between the FBI and CIA on NUMEC?

Answer: No. The point was stressed that CIA and the FBI simply took difference approaches to the basic question. On the one hand CIA was trying to obtain information which would clarify an intelligence estimate. On the other hand the FBI was looking for material that could be used in a criminal case.

k. <u>Question</u>: Was there an answer to Director Helms' 1968 letter to Attorney General Clark?

Answer: The record had thus far not uncovered a written response from Attorney General Clark to DCI Helms' 2 April 1968 letter to the Attorney General. It was stressed, however, that the written record did show that there was a 3 September 1969 letter from FBI Director Hoover to Mr. Helms in which the bottom line was the statement that the FBI was discontinuing its active investigation

1. <u>Question</u>: Did the answer address Director Helms' implicit suggestion that there might be diversion?

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Answer: No.

m. Question: Is Carl Duckett still with the CIA?

Answer: No. Mr. Duckett has retired but is still living in the Washington area.

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that one had the impression from listening to general conversations that had taken place with our scientific personnel, that it was clear that they understood the MUF concepts that ERDA had been talking about.

v. <u>Question</u>: What was done after President Ford directed that the investigation of NUMEC be reopened?

Answer: The FBI had reopened its investigation. It was stated that CIA did not know the status of this investigation.

w. <u>Question</u>: Was or is there any evidence of a concerted conspiracy to divert nuclear materials from the U.S. to Israel?

Answer: CIA had no hard facts which pertained to this question.

x. <u>Question</u>: Is the CIA aware of any conspiracies to sabotage U.S. nuclear installations?

Answer: No.

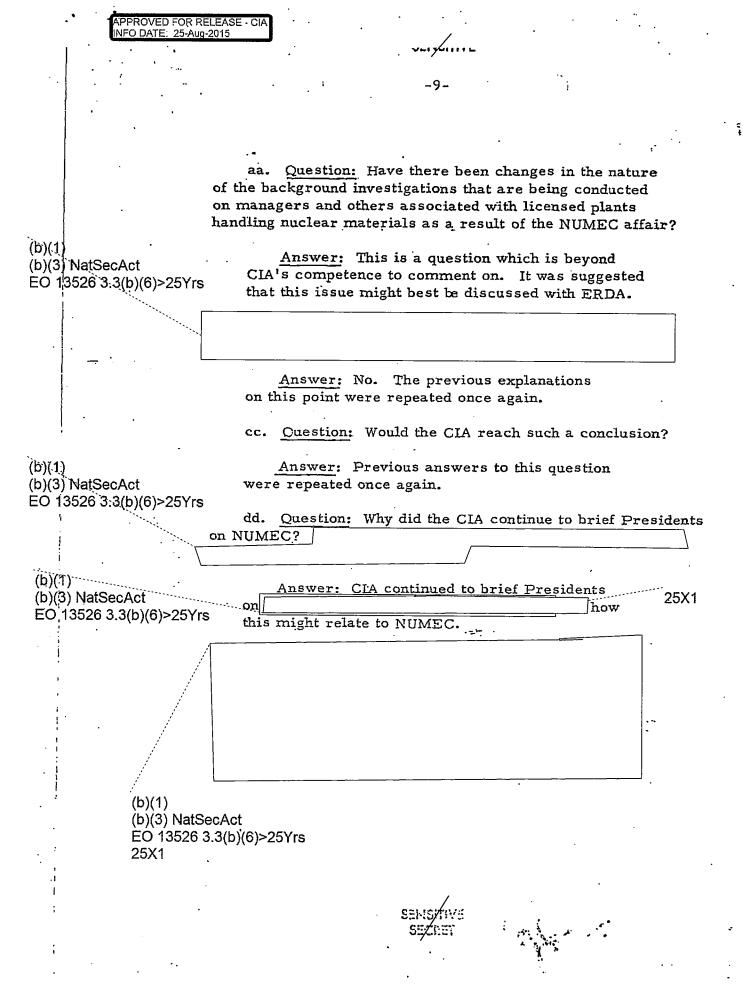
y: <u>Question</u>: Was there any electronic surveillance used in the U.S. _____ or others involved in NUMEC?

Answer: This was a question that should be put to the FBI.

z. <u>Question</u>: Did the FBI investigation of NUMEC not focus on possible diversion?

Answer: This was a question that should be put to the FBI. It was pointed out that available documents indicate that the FBI investigation of NUMEC

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> ff. Question: Is the next step for Senator Glenn to go and seek a White House decision on what should be done now? Should everyone involved in the NUMEC affair (or concerned about MUF) get together to make some decisions?

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Answer: It was suggested that the Senator might want to discuss this question with someone like Dr. Brzezinski rather than CIA.

3. <u>Comment.</u> Senator Glenn appreciated the receipt of the data that was covered in paragraph 2. At the conclusion of the meeting one was clearly left with the impression that Senator Glenn was considering pursuing a more detailed investigation into the NUMEC diversion issue via a Senate Hearing.

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Theodore G. Shackley, Theodore G. Shackley Associate Deputy Director for Operations

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Attachment:

Talking Paper Outline

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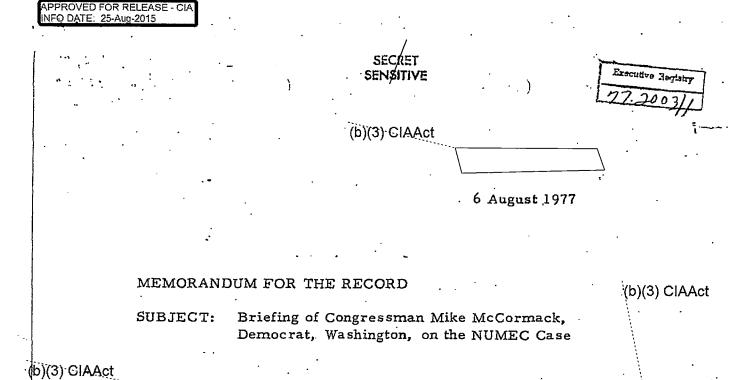
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1. Background. On 5 August 1977, in response to a request which had been previously levied on CIA via the office of the OLC. Mr. Shackley, ADDO, PCS, and PCS, and OLC, visited Congressman McCormack's office. After an initial exchange of pleasantries Congressman McCormack indicated that he was interested in obtaining a clarification of the relationship between CIA and the NUMEC diversion issue. Congressman McCormack indicated that questions had been generated in his mind concerning linkage between CIA and NUMEC based on what he had read about the material unaccounted for issue in the press and what he had heard of ERDA's explanation of the whole MUF question. Mr. Shackley indicated that the Agency would attempt to answer Congressman McCormack's questions to the best of our ability.

2. <u>Briefing</u>. In essence the attached briefing outline was used in order to give Congressman McCormack a brief overview type presentation on the key issues that were involved in CIA's interest in the NUMEC case. After the Congressman had listened to Mr. Shackley's presentation he posed a number of questions. These questions and the essence of the answers to them are recorded as follows:

a. <u>Ouestion</u>: Was anyone in the U.S. Government involved in the NUMEC affair (possible diversion)?

(b)(3) CIAAct



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> Answer: There is no evidence available in the material currently in CIA's possession which would indicate that there was any kind of an official policy to facilitate diversion of nuclear materials to Israel.

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b. <u>Question</u>: As any pothetical question only (Mr. McCormack stressed this): If President Johnson had directed that a diversion of nuclear materials occur, would the CIA have known about it?

Answer: It would appear that this is a question that should be put to those who were direct participants in the events of the time. In short, this would be the type of a question that Mr. Helms or Mr. Duckett could best comment on.

c. <u>Question</u>: Suppose CIA Director Helms and FBI Director Hoover had stumbled on information suggesting a possible diversion authorized at the highest level of the U.S. Government? What then?

Answer: This is a hypothetical question. In short, the answer could best be obtained by talking to someone like Mr. Helms.

d. Question: To CIA's knowledge, has any nuclear material at any U.S. site at any time been stolen or diverted?

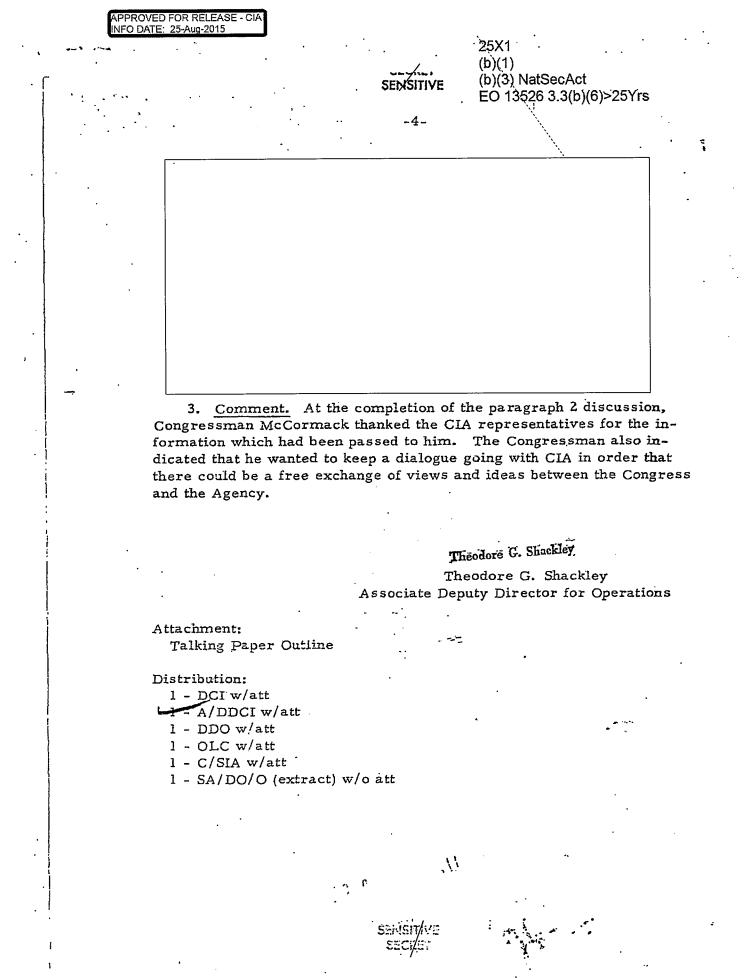
Answer: CIA is not in any possession of any hard intelligence which would show that any nuclear material at any U.S. site had been stolen or diverted.

e. Question: Is there any evidence that CIA has of thefts of nuclear materials planned to occur in the U.S. (terrorist, etc.)? Do terrorists abroad think about and/or plan such thefts?

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PPROVED FOR RELEASE - CIA NFO DATE: 25-Aug-2015 SEVRET SENSITIVE (b)(1) -3-(b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs 25X1 Answer: CIA On the issue of do terrorists abroad think about such possibilities, it was indicated that (b)(1) we have no reason to believe that occasional thoughts (b)(3) NatSecAct are not devoted to such plans. On the other hand, EO 13526 3.3(b)(6)>25Yrs the translation of conceptual ideas into actual operations is a different matter. \int 25X1 f. Question: Is there anything else on nuclear MUF not contained in the ERDA/NRC report that Mr. McCormack should know about? Answer: No. (b)(1) (b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs 25X1



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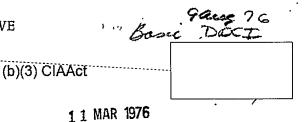
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DDS&T-1290/76

MEMORANDUM FOR: Director of Central Intelligence

FROM

: Carl E. Duckett Deputy Director for Science and Technology

SUBJECT

Nuclear Materials and Equipment Corporation (NUMEC)

(b)(3) NSC (b)(3) CIAAct

(b)(3) CIAAct

The attached memorandum dated 9 March 1972 1. summarizes the NUMEC case. It was written by /who originated CIA action on this case and who is available to answer any further questions you may have.

Since the Agency was looking at this case from 2. the point of view of obtaining information on the nuclear intelligence capability of a foreign government we did not make a concentrated effort to follow this case from the standpoint of its domestic implications subsequent to the time of the attached memorandum.

It is our understanding that Mr. Helms brought the 3. intelligence aspects of this case to the attention of Presidents Johnson and Nixon as well as Attorney General Clark, Director of the FBI, Mr. Hoover, Secretaries of State Rusk and Rogers, Deputy Secretary of Defense Rush, General Manager of the AEC Brown, the Joint Committee on Atomic Energy, and the Special Assistant for National Security Affairs, Mr. Kissinger.

The matter was again brought up recently in your discussions with The Joint Committee on Atomic Energy. The DDS&T also briefed the Commissioners of The <u>Nuclear</u> Regulatory Commission on NUMEC. The ADD/S&T and also discussed the matter at some length with Mr. Murphy, Staff Director of The Joint Committee, on 5 March 1976.

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SUBJECT: Nuclear Materials and Equipment Corporation (NUMEC)

5. The following information outlines Agency efforts to persuade the FBI to undertake an investigation of Shapiro and NUMEC and to keep track of its activities in this regard.

a. On 2 April 1968 Mr. Helms sent a letter to the Attorney General urging that the FBI initiate a discreet intelligence investigation of Dr. Shapiro. Mr. Hoover had suggested this course of action.

b. On 23 April 1968 the Attorney General called Mr. Helms to say that he had directed the FBI to investigate.

c. On 3 September 1969 Mr. Hoover sent Mr. Helms a letter stating that the AEC doesn't contemplate any further action on the case at that time. Mr. Hoover said that the Director of Security, AEC, had asked Shapiro whether he had passed classified information to any foreign government. Shapiro replied that he had not. Apparently no mention was made of the passage of nuclear material to a foreign government. Mr. Hoover further stated that the FBI was discontinuing any further active investigation of the case.

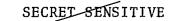
d. On 13 October 1969 Mr. Helms sent a memorandum to Hoover, FBI, urging him to conduct audio surveillance of Shapiro since it appeared that Shapiro planned to emigrate to Israel.

e. On 17 October 1969 Mr. Hoover sent a memorandum to Mr. Helms stating that he had reviewed the Shapiro matter and Mr. Helms should take the matter up with the Attorney General. This was not done.

f. On 4 October 1970 the CIA asked the FBI if they had any further information on Shapiro's activities. On 3 February 1971 the FBI sent a response to CIA based on the 1970 request. One FBI report was received from the October 1970 request that was germane to the problem. The report indicated Shapiro had requested from an official of the Kawecki Berylco Company to be brought up to date on a sensitive AEC project two weeks after he joined the company. There was no further FBI reporting on the case after that.

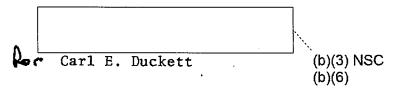
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SUBJECT: Nuclear Materials and Equipment Corporation (NUMEC)

7. Our files in the NUMEC case consist for the most part of data received from the AEC and the FBI. A number of FBI reports were received and we presume these reports included all the substantive data collected by the FBI through February 1971 though we have no assurance of that fact. The AEC information consists of only a few documents on the results of their investigation of the NUMEC case. No investigative reports are in our file.



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(b)(3) NatSecAct

EO 13526-3.3(b)(6)>25Yrs

Attachment: As stated

9 March 1972

MEMORANDUM FOR THE RECORD

SECE

SUBJECT:

T: Possible Diversion of Weapons Grade Nuclear Materials to Israel by Officials of the Nuclear Materials and Equipment Corporation (NUMEC)

1. From 1947 until the Atomic Energy Act of 1954 all special nuclear material was owned by the United States Government and with certain exceptions was held by the AEC and its cost type contractors operating Government owned and/or controlled facilities. The Act of 1954 was designed to widen participation in the use of atomic energy. While the material was still owned by the U.S., it was more widely held by Government contractors and by licensees who were not Government contractors. Legislation in 1964 made private ownership of special nuclear material permissible. The 1954 Act authorized the AEC to regulate the use of these materials and to guard against loss or diversion. In setting up regulations to enforce the control of material, the Commission concluded that the physical protection and accountability controls which licensees as prudent businessmen would maintain over special nuclear material because of its intrinsic value and their responsibility for its loss or damage and the severe criminal penalties provided by AEC's governing legislation would adequately protect the national interest from the standpoint of unlawful diversion. In 1955 a policy was adopted along these lines by the AEC. In May 1966, the AEC concluded that a change toward tighter controls was in order and the Commission amended their regulations on 25 January 1967.

2. In 1957 Dr. Zalman Mordechai Shapiro left Westinghouse and established a firm called Nuclear Materials and Equipment Corporation (NUMEC) in Apollo, Pennsylvania. Instrumental in the financing of the new firm was a Pittsburgh industrialist named David L. Lowenthal, a long-time, close, personal friend of Shapiro. Lowenthal fought in Israel as a volunteer in 1948

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NUMEC owned and operated a uranium processing facility 3. at Apollo, Pennsylvania. It first received material under lease arrangement in December 1957 and received its first material as an AEC contractor in December 1957. From the start up through 31 December 1966 NUMEC received 21,750 kg of U 235 and shipped 19, 865 kg U 235 reporting losses of about 260 kg or about 1.2% of total receipts. Starting about 1960 the AEC began a continuing, but in the opinion of the Comptroller General of the United States ineffective, campaign to get NUMEC to implement adequate control of the material in its plant. This matter came to a head in November 1965 when the AEC made a detailed survey to determine total losses since start up and to attempt to explain the "unexpectedly" high U 235 loss on the WANL contract (Westinghouse). The survey established the loss from 1957 until 31 October 1965 as 178 kg U 235. Of this total, 84.2 kg was estimated by the survey team to have been lost through known loss mechanisms (NOL) and the remaining amount of 93.8 kg was categorized as MUF. MUF is defined as usually the result of uncertainties in measurements, unknown losses and undetected errors in records. In 1964, a fire occurred in the vault containing nuclear materials at NUMEC, which effectively destroyed records of the input and output of material. The fire occurred during a strike when the plant was shut down. The AEC report on the November 1965 survey presented the view that while it could not be stated with certainty that diversion did not take place, the survey team found no evidence to support the possibility of diversion. The Comptroller General found that because of the condition of NUMEC's records, they were unable to state an opinion on the disposition of the MUF but had no reason to question the AEC conclusion with regard to diversion. The Comptroller had been asked to investigate this situation by an alarmed Joint Committee of the Congress on Atomic Energy on 7 September 1966. The Comptroller General's report to the Congress stated: "Notwithstanding extensive reviews of NUMEC's operations neither the AEC nor NUMEC have been able to identify with a high degree of certainty the specific causes of WANL material loss."

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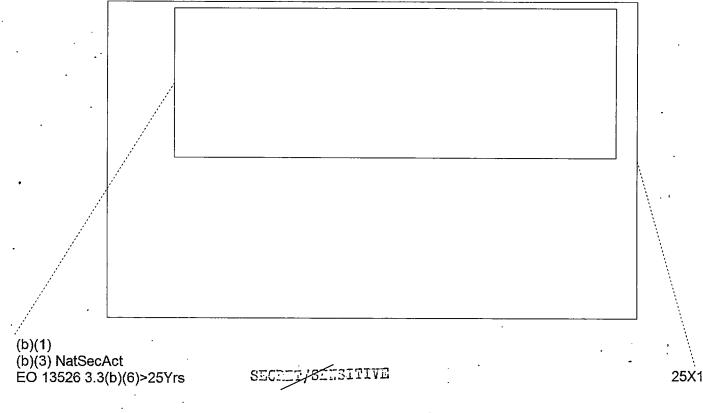
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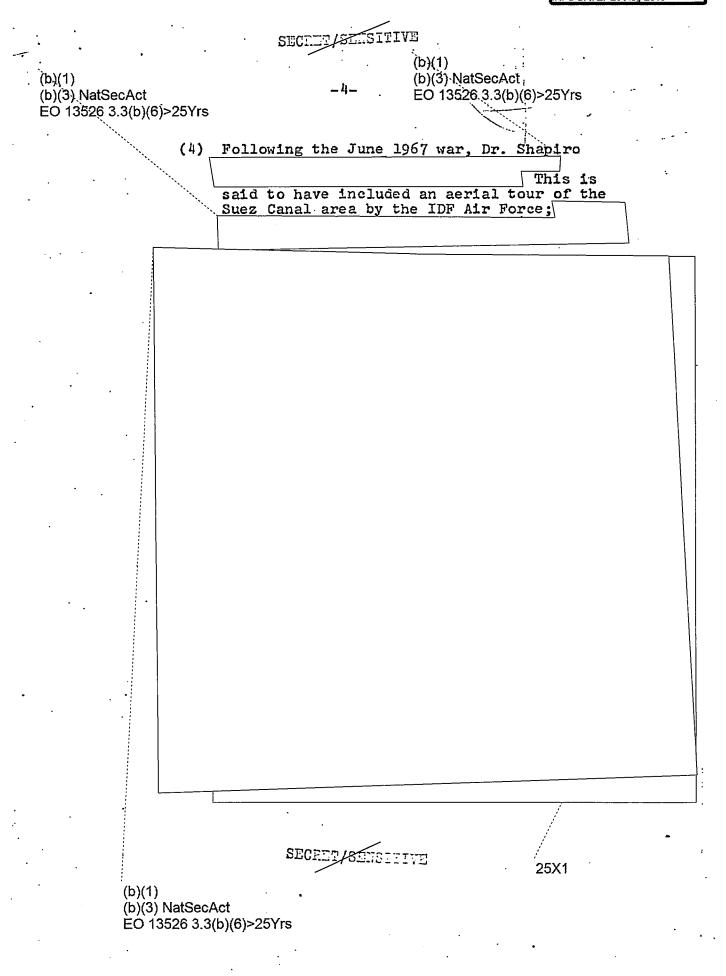
> 4. During the period August 1958 to October 1965, NUMEC shipped some 425 kg of U 235 overseas to various parts of the world under some 28 different contracts. The AEC report states the following: "Quantities in individual shipments, domestic as well as foreign, are not confirmed independently by the AEC. Such actions have been outside the scope of the present AEC system of control of nuclear material. Instead, reliance has been placed on a technical review of the shipper's internal controls and independently developed receivers data. The validity of this approach is of course largely dependent on the integrity of the shipper and the receiver."

The facts developed to date pertinent to such a possible diversion follow:

 Dr. Shapiro was a consultant to the Israeli AE program in 1960 or earlier. Sometime prior to 1964, Dr. Shapiro allowed an Israeli scientist to work for nine months to a year at the NUMEC plant.



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> It is interesting in this connection to quote from the AEC investigation of 1966 when the AEC team requested NUMEC production control and process "All engineering records on the WANL and other contracts: efforts in this direction were negated when it was learned that many of the requested records had been inadvertently destroyed by supervisory personnel during a 'clean-up' campaign at the time of an employee strike, January 1 to February 25, 1964." (This was in addition to the fire mentioned in paragraph 3 above.)

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9. To the best of our knowledge, the strike which gave supervisory personnel free run of the facility pinpoints the time at which the material could have been most easily diverted to Israel and the time at which evidence of such a diversion could best be covered up. Given the state of affairs at NUMEC from 1957 on, a diversion could have occurred at any time, but the period January - February 1964 is certainly the most suspect. With regard to the material itself, it could have been shipped in less than critical lots of say twenty pounds per lot. Lead coated or nickel plated, it would present no radiation hazard and could have easily gone by diplomatic pouch or Israeli merchant ship or even El Al Airlines. Transportation of diverted material to Israel would have been a simple matter.

10. In September 1969 CIA was informed by the FBI that Shapiro had been interviewed by AEC officials on 14 August 1969. On the basis of information developed during the interview, particularly Shapiro's statement that he had never furnished classified information to unauthorized persons, the AEC has advised that it does not contemplate further action on this matter. The FBI informed CIA that while they had developed information clearly pointing to Shapiro's pronounced pro-Israeli sympathies and close contacts with Israeli officials

the FBI believed that further investigation would be unlikely to produce any facts leading to conviction and therefore were terminating their active investigation. It should be noted that the AEC meeting with Shapiro was not coordinated with CIA although the AEC was well aware of CIA's interest in the affair. CIA attempts to persuade the FBI to continue the

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investigation proved fruitless.

11. In June 1970 Shapiro resigned from NUMEC and took a position as Vice President for Research and Development with Kawecki Berylco Company in Temple, Pa./

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In July 1971 Shapiro left Kawecki Berylco and took a position as executive assistant to Westinghouse breeder reactor divisions' general manager. To quote Nucleonics Week of 8 July 1971, "At Westinghouse he'll be giving guidance and advice on the Fast Flux Test Facility project and breeders, with special concentration on fuel."

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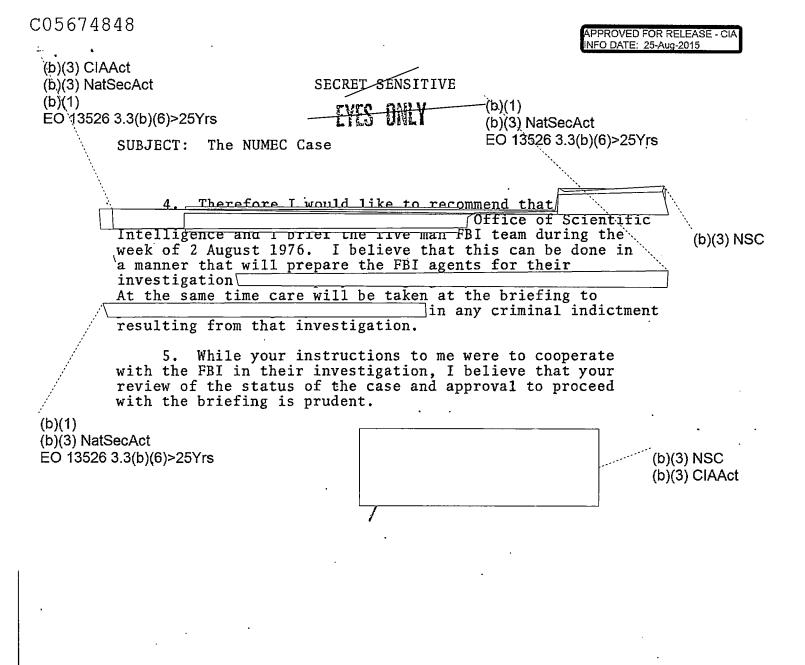


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	VIA	:	Deputy Director of	Central Int	elligence	
	SUBJECT	:	The NUMEC Case	(b)(1) (b)(3) Na EO 1352	tSecAct 6 3.3(b)(6)>25Yrs	
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MEMORANDUM FOR THE RECORD

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SUBJECT: Briefing of Representative

Morris K. Udall, Democrat, Arizona on the NUMEC Case

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Background. Representative Udall's office made arrangements via OLC to recieve a background briefing on CIA's knowledge of the key issues involved in the NUMEC diversion case. As a result on 23 August 1977 Mr. Shackley, ADDO, OLC and PCS Staff, met with Representative Udall at his office. Also in attendance was Mr. Henry Myers, Special Consultant Nuclear Energy, House Committee on Internal Insular Affairs.

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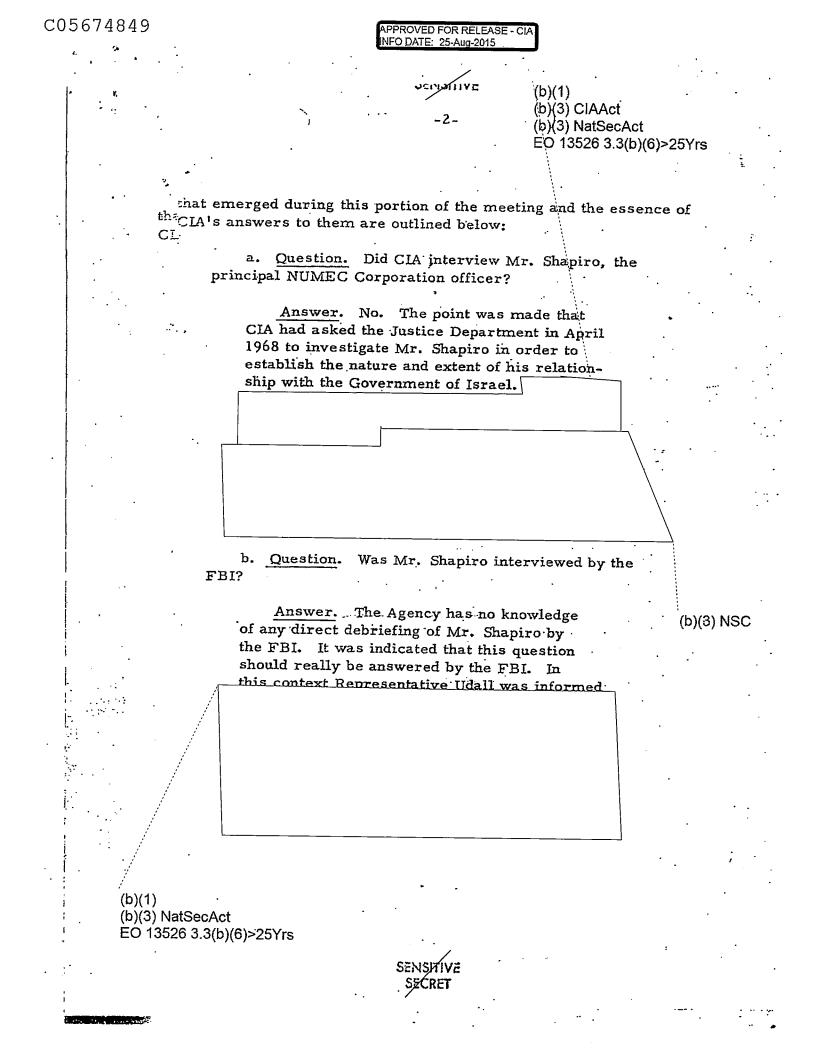
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2. Briefing. Representative Udall opened the meeting by stating that he would appreciate whatever information CIA could give him which would put into perspective the Agency's knowledge of what were the key questions that were involved in the allegations that a diversion of nuclear materials had occurred from the NUMEC plant at Apollo, Pennsylvania. Mr. Udall indicated that he had become interested in the NUMEC situation as a result of recent press commentaries on this matter as well as data which was available to him from his membership-in various congressional committees. Mr. Shackley responded to Mr. Udall by suggesting that we give him a brief overview presentation in which we would outline the nature of CIA's knowledge of the NUMEC situation. This proposal was agreeable to Representative Udall, therefore, Mr. Shackley drew on the attached talking paper outline in order to make his presentation on the NUMEC diversion issue. After Mr. Shackley had sketched out his views on the NUMEC situation, there was a question and answer session in which there was a free-flow of information between Representative Udall, Mr. Myers and the CIA representatives. The key questions

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c. <u>Question</u>. Is it possible that President Johnson, who was known to be a friend of Israel, could have encouraged the flow of nuclear materials to the Israelis?

Answer. There is no information in the CIA files which are currently available to us which would indicate that President Johnson had ever undertaken any action which would have resulted in a diversion of nuclear materials to Israel. In this connection Representative Udall was told of the vignette which Messrs Shackley and had learned

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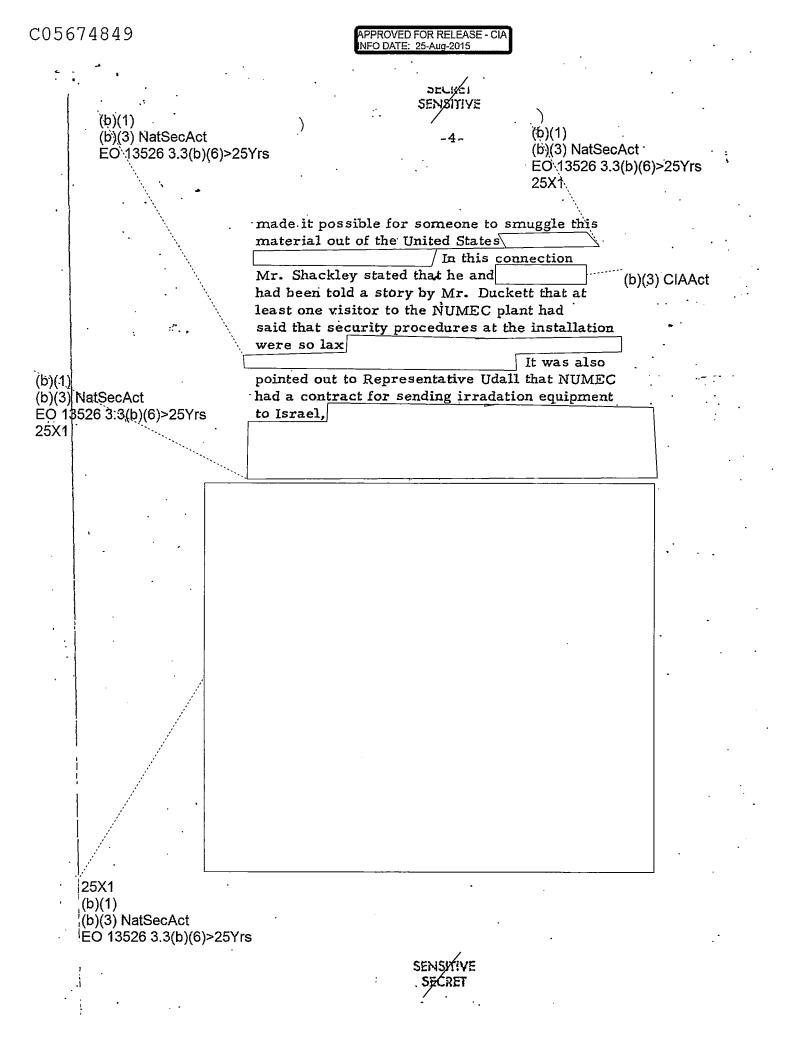
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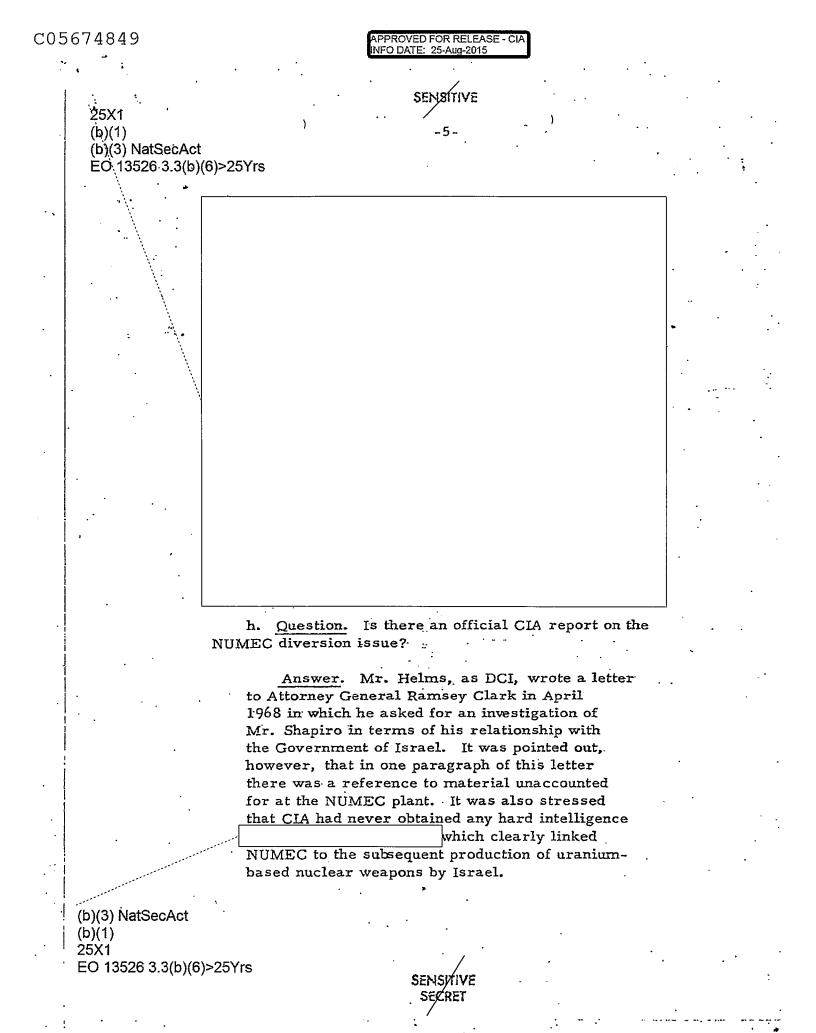
to Mr. Udall that this story had been told to Mr. Duckett by Mr. Helms. There is nothing in writing in CIA files concerning such an event. It was suggested that this aspect of the problem could only be pursued by Mr. Udall discussing the matter with those who might have a first-hand knowledge of the events which transpired in the period around 1968.

d. <u>Question</u>. If a diversion of nuclear materials had been authorized by the policy levels of the United States Government, how could this effort have been carried out?

Answer. In the initial response to this question it was noted that Mr. Udall was posing a hypothetical question. As a result it was stated that there was no real answer to the question. did indicate, however, that the nature of the nuclear material which was at NUMEC would have (b)(3) NSC (b)(3) CIAAct

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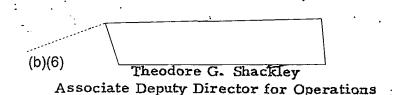
i. Question. What is CIA doing now on the NUMEC matter?

Answer. The Agency is not involved in any investigation of NUMEC. The point was made that on 9 May 1977 the Agency had once again briefed the FBI on CIA's

At that point the FBI had told CIA that they were still conducting an investigation of the NUMEC Corporation. It was stressed, however, that CIA did not know at this point in time whether this investigation had been completed or not.

3. <u>Comment.</u> Representative Udall stated that he had found the 23 August meeting very useful. In this context Representative Udall made the point that he would be discussing the NUMEC diversion issue with the FBI on 23 August. At the completion of his conversation with the FBI, Representative Udall indicated that he might want to return to CIA to pursue additional questions.

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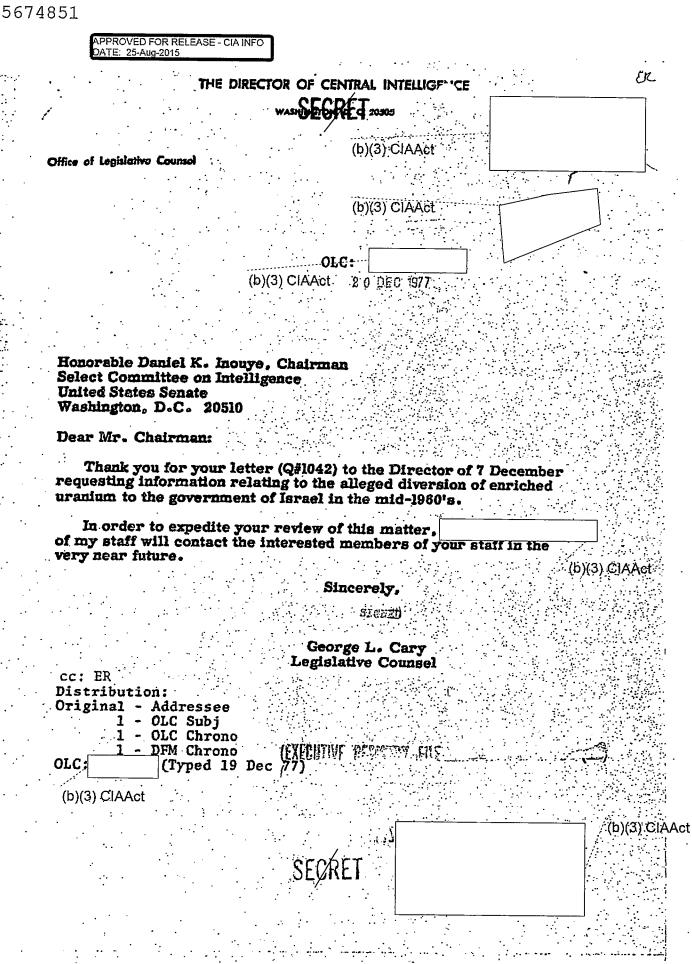


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Attachment: Talking Paper Outline

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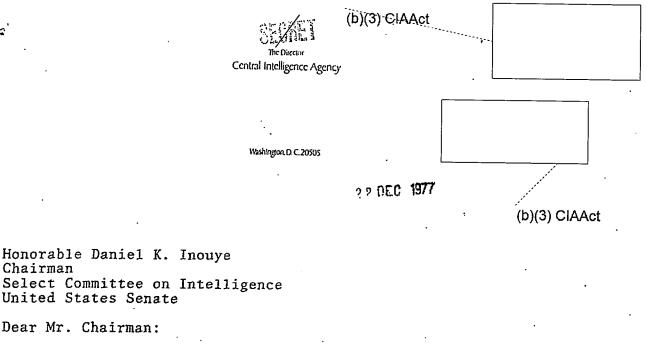
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Chairman

United States Senate

Dear Mr. Chairman:



1. This is in response to your query of 7 December 1977 (Q#1042) relating to news media allegations of diversion of enriched uranium to Israel by the Nuclear Materials and Equipment Corporation (NUMEC).

The paragraphs below summarize the issue as we under-2. stand it and recount the limited CIA role in the matter. The Agency was not involved in the investigations of the alleged diversion, but our summary of related events may provide you with background that will be helpful. You might also find it useful for a senior official of this Agency to brief you and the Committee in more detail.

3. CIA interest in the NUMEC case stemmed from its. responsibility to provide intelligence

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it became known tha significant amount	t NUMEC was unable to a of enriched U-235,	significance when ccount for a	
4. It was in	light of the foregoing,		
investigation in or	ted in April 1968 that der to establish the na piro's relationship wit vestigation was conduct	ture and extent or th the Government	
renewed its interes to the attention of then directed a sec material. In both the FBI. The matte FRDA and NRC, and w	6 the Joint Committee of t in the NUMEC case and President Ford. Attor ond FBI investigation is investigations, CIA coor r also has been discuss as brought to the atter partments of State and ouncil.	ney General Levi ney General Levi nto the loss of operated fully with ed with the AEC, ntion of the highest	-
the spring of 1977 the NUMEC diversion were called upon to		sional concern about gency officials	
In August 1977, Mr. was briefed. Parti Congressman Dingell ertensive detail. a	Glenn and Congressmen & Miller, Staff Director cularly focused on the , whose staff assistant nd the General Account part supporting Congre	NUMEC issue are ts were briefed in ing Office whose	
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7. The NUMEC case has raised unusual press attention which has touched upon sensitive intelligence sources and methods. I am citing this development to Mr. Staats and Congressman Dingell whose staffs have been in a dialogue with us and others on the issue.

8. Please let me know if we can provide you with further background on this issue and whether you would like a briefing.

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Yours sincerely,

/s/ Stansfield Turner

STANSFIELD TURNER

COS674852 DATE 25 Aug-2015 SEAL DCI Letter To: Honorable Daniel K. Inouye Chairman Select Committee on Intelligence United States Senate CONCUR: Theodore G. Shockley, 20 DEC 1977

Deputy Director for Operations Date (b)(3) CIAAct DDO/C/SIA (20 Dec) (b)(3) CIAAct Distribution: Original - Addressee 1 - DCI 1 - A/DDCI 1 - OLC 1 - Executive Registry 1 - DDO 1 - ADDO 1 - SA/DO/O 1 - DDO Registry 2 - C/SIA1 - C/SIA (b)(3) CIAAct

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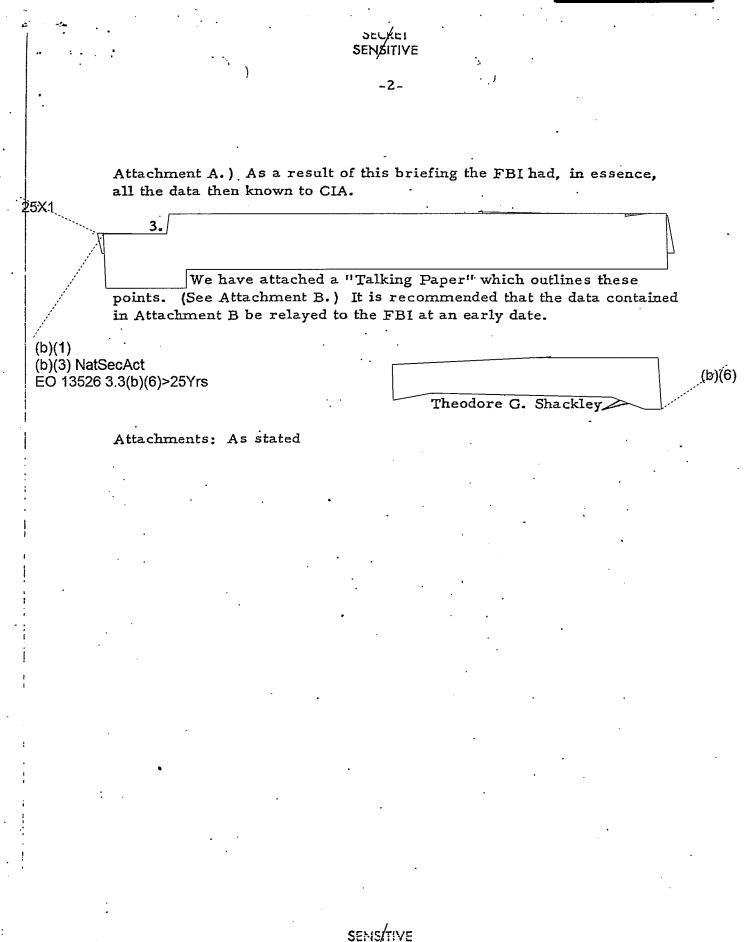
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	MEMORANDUM FO	DR: Deputy Director of	Central Intelliger	ice
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	SUBJECT:	Proposed Briefing		
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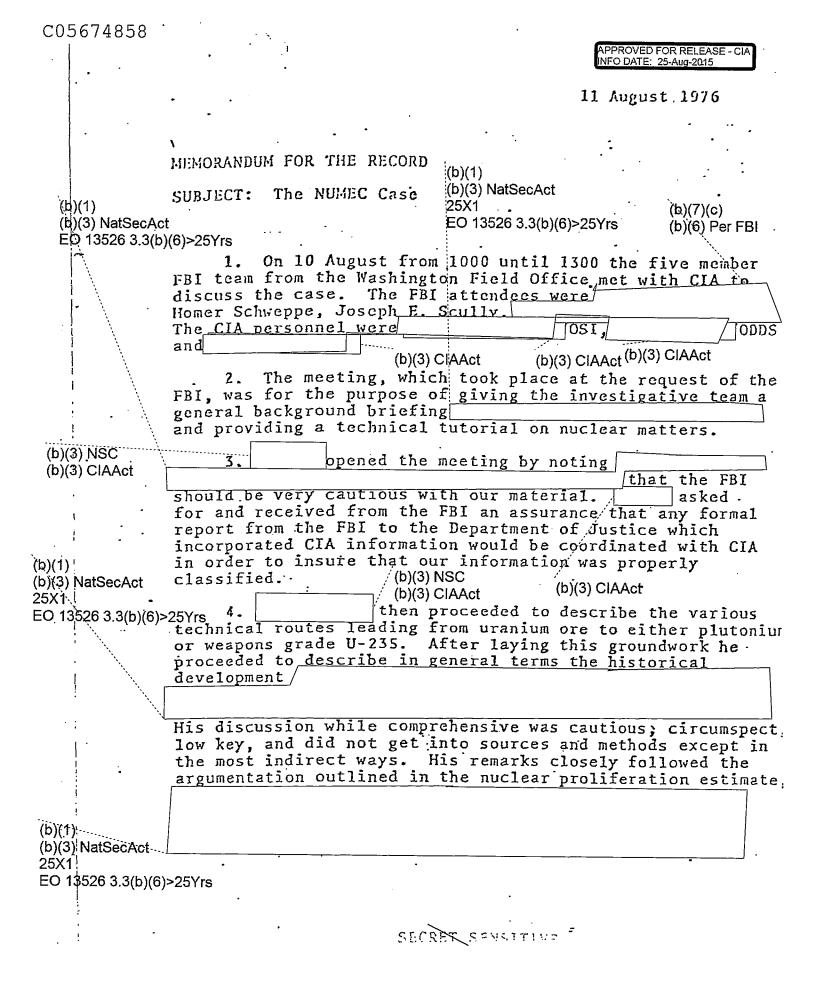
2. An all source briefing was provided to FBI personnel on 10 August 1976 and is reported on in the attached Memorandum for the Record, Subject: "The NUMEC Case," dated 11 August 1976. (See

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5. This led into a general discussion in which sever of the FBI agents were quite vocal. Their statements and the questions which they asked gave the CIA participants a fairly complete view of what the field level FBI thinking was at this stage of the investigation.

6. It was immediately apparent that during the review of the ERDA (formerly AEC) documents pertaining to NUMEC that the FBI agents had had considerable discussion with various ERDA personnel who were present during the period (the NUMEC difficulties and that as a result of these discussions the agents had formulated various theories vis a vis any diversion. The two theories which were reiterated at some length were as follows:

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B) The working conditions at NUMEC were incredib primitive, thus the losses during manufacturing operat are probably understated. Since these losses were estimated rather than measured the actual amount of missing material on top of the manufacturing losses is probably smaller than stated in the AEC and GAO report: In order for any sizeable amount of material to have been diverted NUMEC would have had to be incredibly efficient with lower than normal manufacturing losses and this would have not been possible with such a primitive plant.

rested on the accuracy of both the NUMEC and the AEC records and noted that the NUMEC records had been destroyed by fire. At the end of the discussion the FBI agreed that sufficient material

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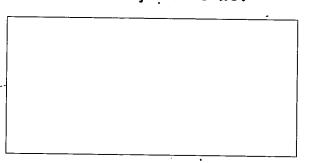
> 7. The PBI agents in advancing the foregoing arguments against a diversion evidenced considerable frustration. The had covered so far the same ground as had the AEC and the GA but some ten years later. They to date have gotten no further than the earlier investigations did. They cannot get at the NUMEC financial records

> 8. Sensing this frustration early in the discussion the CIA participants did not engage in any polemics or spirited argument but presented their evidence, information, and views on a very low key basis throughout.

> 9. Turning to the future of the investigation we all agreed that some key witness would have to be found who would present the true facts in the case. The FBI indicated that since the statute of limitations had run out and no one with anything to hide would willingly submit to a polygraph this was a long shot. They also indicated that even if they came up with a case it was extremely unlikely that Justice and State would allow it to come to trial. Nevertheless they have been instructed to investigate and they plan now to continue their program of interviewing persons with possible knowledge. They are also concerned that word of their activity will find its way into the press. In sum they feel that they have been given a job to do with none of the tools necessary to do it.

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3 February 1978

MEMORANDUM FOR THE RECORD

Talking Paper.

WARNING NOTICE SENSITIVE INTELLIGENCE SOURCES AND METHODS INVOLVED

SUBJECT: Meeting with the NRC

1. On 2 February, the ADDO briefed officials of the Nuclear Regulatory Commission at their request, on the CIA role and position relating to the NUMEC case. The briefing was based upon the attached outline. The purpose of the meeting, NRC attendees, and follow-up action are noted in the Snot Report to the DCI also attached and accompanied the ADDO.

The first briefing session was attended by Chairman Hendrie, Commissioner Kennedy and three other NRC officials.

a. After the ADDO's initial remarks the NRC officers read the attached Talking Paper and were invited to ask questions. Commissioner Kennedy noted the reference in the Talking Paper

with the alleged NUMEC diversion" which he characterized as far from saying that a diversion had occurred. We agreed with his assessment. confirmed that there was no legal evidence of liver from NUMEC.

which prompted CIA interest in the nuclear material missing from NUMEC.

b. Chairman Hendrie asked whether the precise timing of the NUMEC MUF was known. Mr. Kennedy said that MUF had been going on for some time but that the <u>NUMEC bookkeeping system postponed its discovery.</u> said that the expiration of the WANL

contract and resulting accounting led to its discovery. Mr. Hendrie concluded, as a result of this discussion, that the time frame of the MUF -- mid 60's -- was

compatible with the time phasing expressed in the (D)(1)

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> c. Mr. Patterson asked if CIA had asked for the FBI reports on Shapiro. He was told that this would have been inappropriate but that we did have a continuing dialogue with the FBI during the course of its investigation.

مسلم Sny d. We were asked by Dr. Schnieder (ph) whether CIA had examined the MUF problem at facilities other than NUMEC. The answer was in the negative which led to our reiteration of the factors that caused CIA to become interested in

and our request for an investigation.

3. The second briefing was attended by Commissioners Gilinsky and Bradford, Executive Director Gossick and several other NRC officials. The same procedure was followed in this briefing, and below summarizes issues or questions and our response.

a. Asked if CIA had requested former DCI Helms' views on the NUMEC case, we said that, instead, we had relied upon a reconstruction of events based upon our files. The ADDO noted that as a frequent witness before the Congress he was adverse to rehearsing testimony with other potential witnesses.

b. Mr. Gossick asked for an explanation of the term "evidence" as we view it. In this context, the ADDO cited the deductive analysis that led to CIA's interest in NUMEC, making clear that the total picture did not constitute legal evidence. Mr. Gossick returned to the subject near the end of the briefing and asked what CIA would say if confronted with the question: "Do you have evidence of diversion?" Our response was that we would say that there is no hard evidence, but a series of events and facts led to our intelligence conclusion that a diversion was a likely possibility.

c. In response to a question, we said that no other MUF had been brought to CIA's attention and that

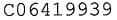
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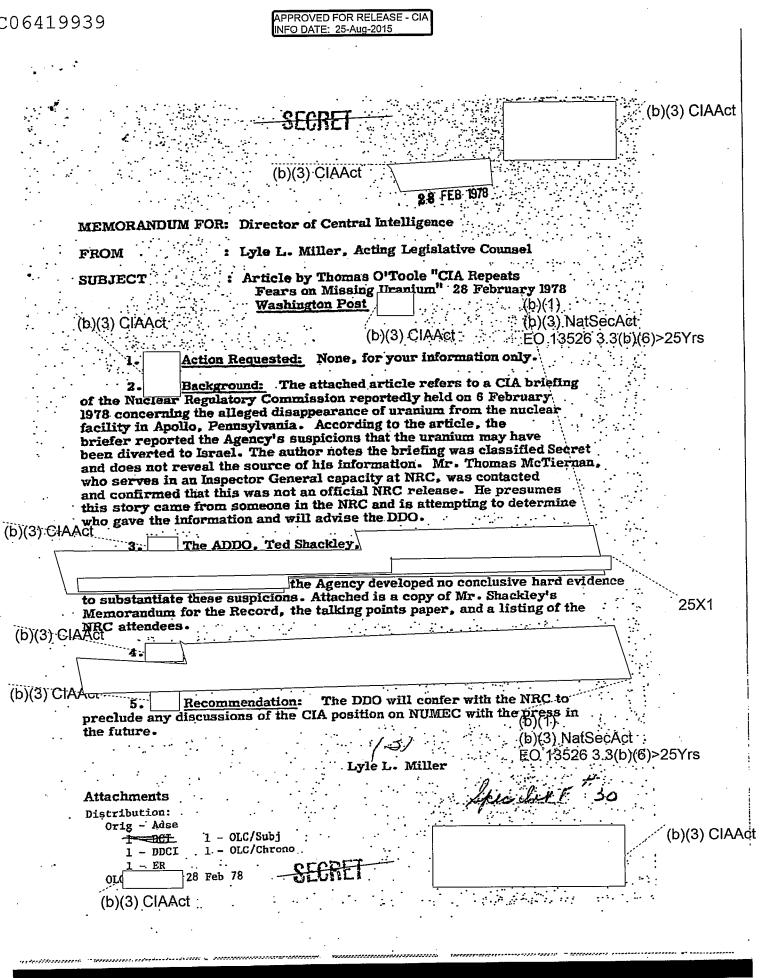
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(b)(1) (b)(3) NatSecAct 25X1 EO 13526 3,3(b)(6)>25Yrs <u>CIA</u> has no evidence What is the objective of the current FBI f. investigation relating to NUMEC? We don't know. The NRC said that while it could now state it had been briefed by CIA, there apparently is other intel ligence that should be made available to them. Would DIA have the same basic material as CIA? Is the intelligence data brought together in one place? We responded by citing the community estimative process and noted the 1974 estimate on nuclear proliferation, adding that DIA may have produced a Departmental assessment of Israeli nuclear development. h. Asked what major unknown existed with regard to the alleged diversion, we stated that no one had told us positively that such a diversion occurred. i. Does CIA have any specific suggestions regarding nuclear safeguards? No. We noted that we are not con-cerned with domestic facilities. Ne were asked to comment on the NUMEC manufactured irradiator. NRC was advised that 4. Mr. Gilinsky's post-meeting approach to the ADDO is 25X1 cited in the Spot Report. (b)(1) (b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs (b)(3) NSC Attachments: As Stated (b)(3) CIAAct vallen and and and a the second and a second sec

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Tuesdoy, Feb. 28, 1971 THE WASHINGTON POST

CIA Repeats Fears on Missing

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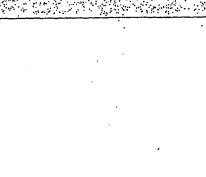
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years and "Thive since 'recognized that i did but property answer that question," Gostick stid, 'I was asked for 'my personal assumence, which i could not give since I had not hitended the CIA briefing given his Nuclear Beguatory Commission in 'Peiruary, 1978." Rep. Monitor K. Jddall (D'Ariz, cheire man of the House subcommittee, criti-cheid Gostick and the three NRC Com-missioners present at yesterday's hears. Ing foir not being "completing candid and, frank" should whether they had "swidence, no evidence, or no conclu-sive dividence" that a diversion of uraniom had happened.

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JOSEPH M. HENDELE of suppleions involving



C.



NRC --- TALKING PAPER OUTLINE FOR

2 FEBRUARY 1978

1. PROLOGUE

- A. NO SCIENTIST.
- B. NOT A FIRST-HAND PARTICIPANT.
- C. SUPERVISING RESEARCH OF DOCUMENTS ON

NUMEC.

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- 1) SUPPORT TO DDCI 15 APRIL 1977
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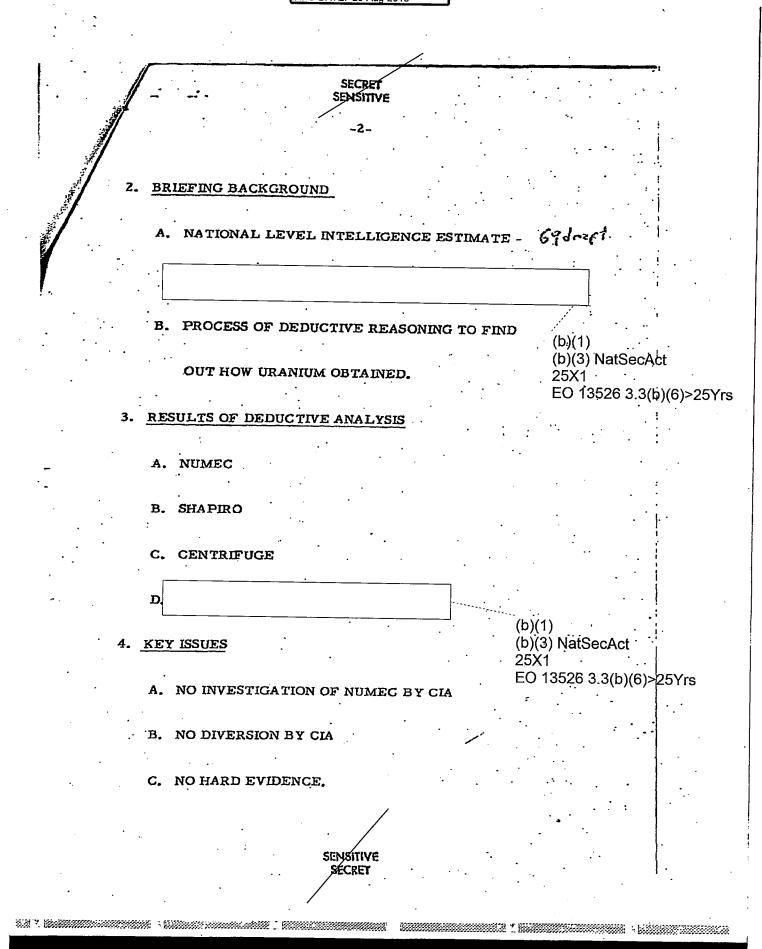
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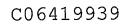
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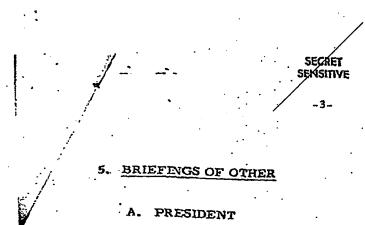
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- (A) ARCHIVES SEARCHED
- (B) NO MEMOS WRITTEN.

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B. CONGRESS

C. JUSTICE/FBI

D. ERDA.

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APPROVED FOR RELEASE - CIA INFO DATE: 25-Aug-2015

SPOP REPORT

SUBJECT: NIMEC: Meeting with the NRC

DATE: 3 February 1978

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(b)(3) NatSecAct

EO 13526 3.3(b)(6)>25Yrs

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REFERENCE: None

DESCRIPTION: FYI

1. On 2 February, the ADDO briefed officials of the Nuclear Regulatory Commission on the NUMEC case. The briefing was at the request of Chairman Hendry for the stated purpose of ensuring that key NRC officers were aware of the CIA role and position relating to NUMEC as the NRC responds to Congressman Udall's current inquiry into the matter.

2. In attendance at the briefing, in addition to the Chairman, were Commissioners Kennedy, Galinsky and Bradford; Executive Director Gossick; and representatives of the offices of the NRC General Counsel, Inspector General, and Nuclear Security and Safeguards. The briefing was in two consecutive sessions to obviate the need for a tape recording of the briefing required when a quorum of the Commissioners are present.

3. The ADDO's presentation followed the outline used in several similar briefings and explained the deductive analysis that led to the CIA interest in a possible diversion. Stressed were the facts that there was no investigation of NLMEC by CIA, no diversion by CIA, and no hard evidence that the Israeli supply of enriched uranium came from the NLMEC facility. The NRC attendees were then permitted to read the attached brief Talking Paper which was retrieved from them. Of particular concern to the Commissioners was the question of what constitutes evidence of diversion and whether the CIA could take the position that a diversion in fact occurred. The answer was in the negative and it was explained again that

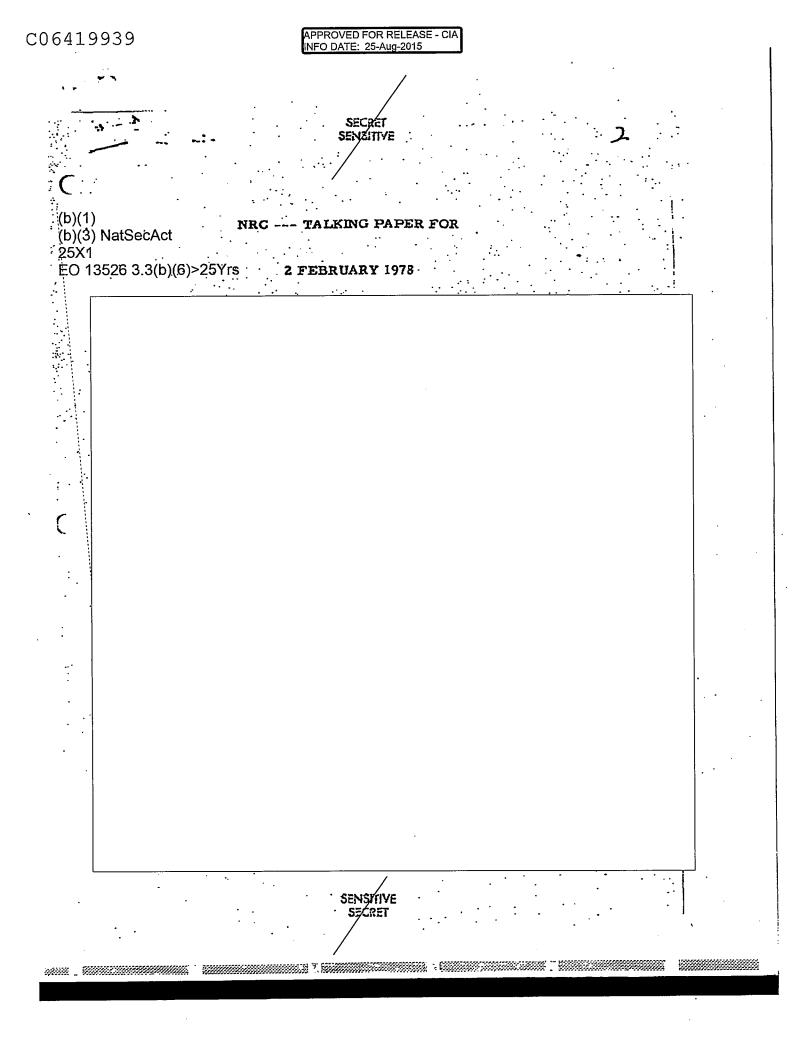
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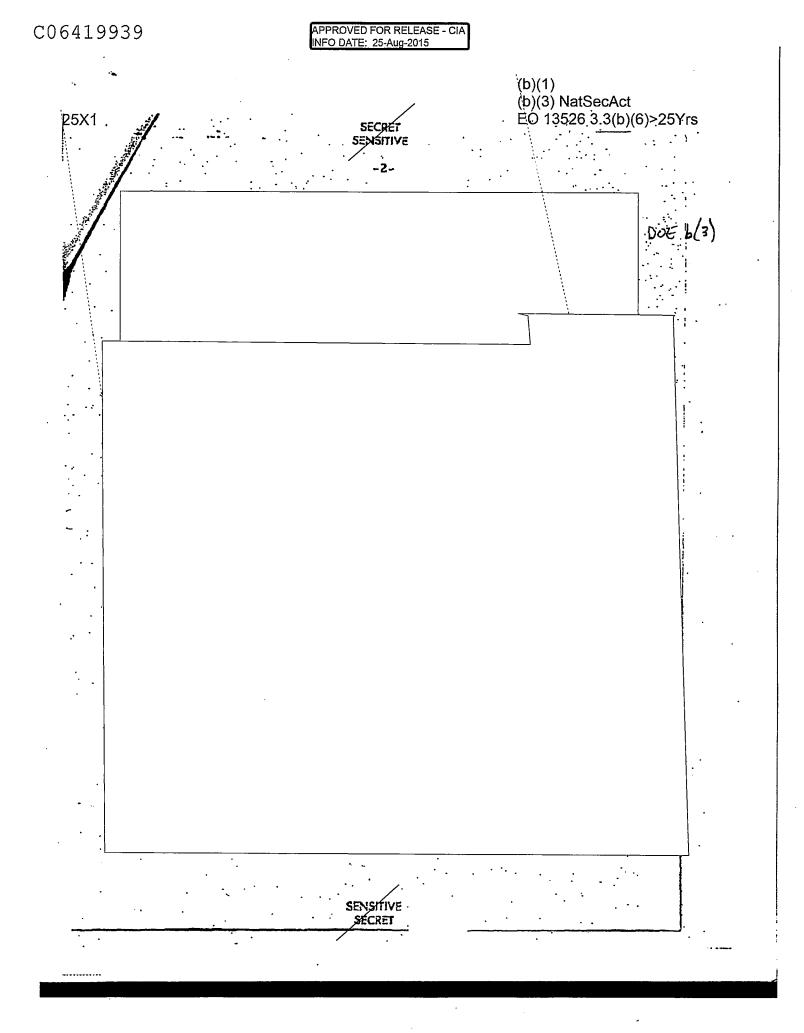
4. The Commissioners and other NRC attendees appeared satisfied with the presentation and the responses to their questions. After the briefing, Commissioner Galinsky said that he would like to prepare a brief statement on the issue of "evidence" of diversion for presentation to Congressman Udall as one coordinated with the CIA. While expressing some reluctance to become involved in the current Udall-NRC confrontation, we agreed to look at the statement and seek DCI guidance on the proper CIA posture in this regard.

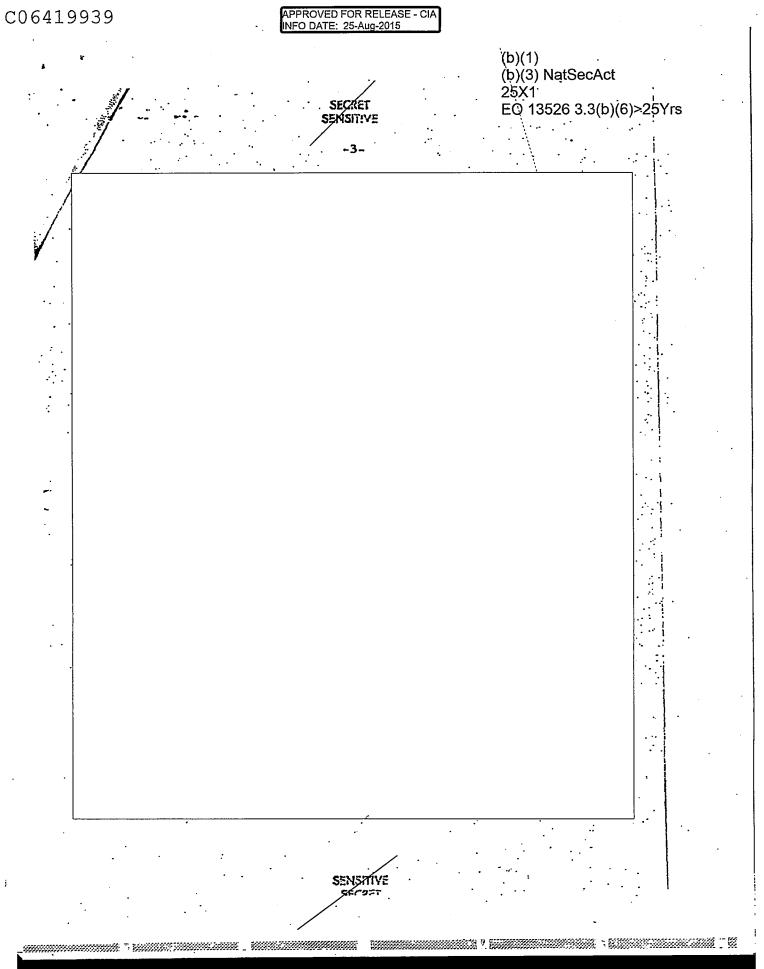
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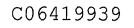
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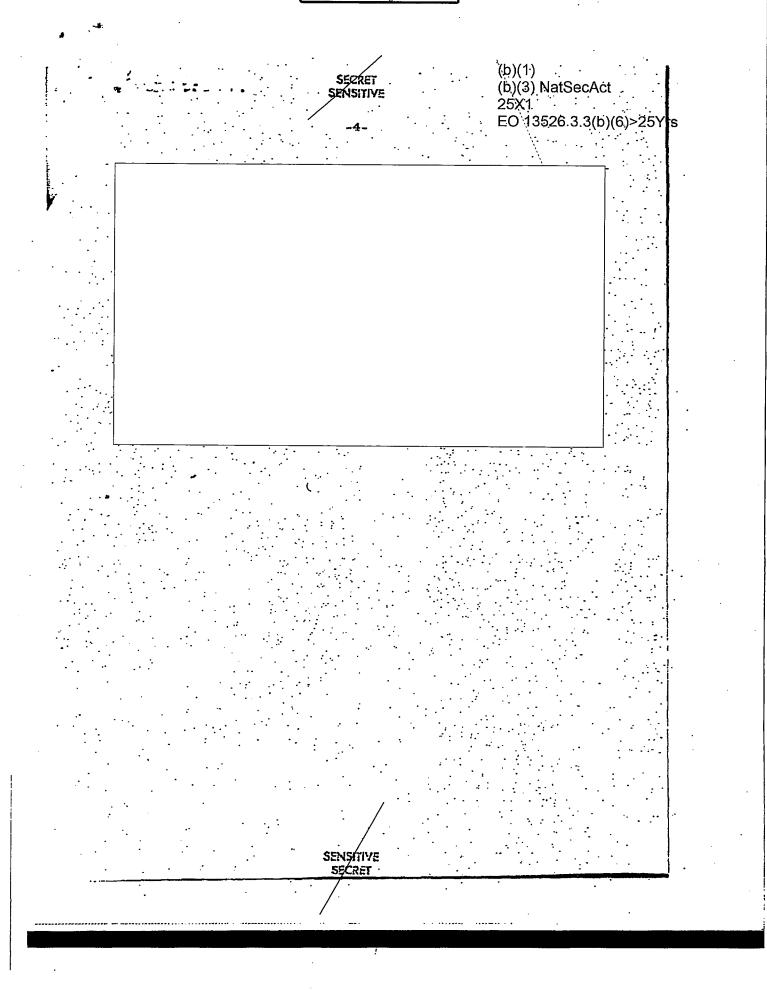








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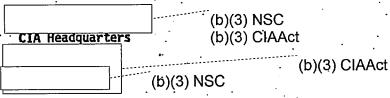


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UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

February 3, 1978



Per our telphone conversation of today, February 3, 1978 following is a list of attendees at Thursday's meeting.

BRIEFING #7

Chairman Joseph Hendrie Commissioner Richard Kennedy Bernard Snyder William Dory Kenneth Pedersen

BRIEFING #2

Commissioner Victor Gilinsky Commissioner Peter Bradford Lee V. Gossick Clifford Smith Howard Shapar Ernst Volgenau John Davis Norman Haller Robert Burnett James Power Tom Carter James Shea

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Jo Ann Kundman Office of Policy Evaluation U.S. Nuclear Regulatory Commission 1717 H Street, N.W. Vashington, D.C. 20555

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August 1977

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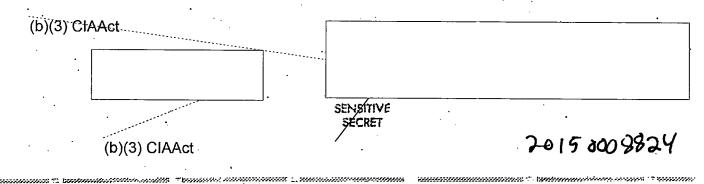
MEMORANDUM FOR THE RECOR

SUBJECT:

The NUMEC Case - Discussion with Staff Members of the House Energy Committee and Mr. Carl Duckett, Retired CIA Employee

1. Background. On 2 August 1977, in response to a request which Congressman Dingell (D. Michigan) had levied on Mr. Lyle Miller, OLC, a meeting was held in the office of the ADDO in order... to discuss CIA's knowledge of the NUMEC diversion issue. The meeting started at 0910 hours and lasted until 1100 hours. The participants in this session were Mr. Duckett, the former DDS&T and now retired employee OLC; Mr. Frank M. Potter, Counsel and Staff Director of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce; Mr. Peter D. Stockton, Research Assistant of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce, and Mr. Shackley, ADDO.

2. <u>Committee Interests</u>. At the start of the 2 August meeting Mr. Shackley stated that the Agency was currently in the process of consolidating its records in order to be able to answer those questions relative to the NUMEC diversion case which we assumed would be put to us by various Congressional committees that were currently looking at the issues of nuclear materials that are unaccounted for. In this context Mr. Shackley said that he was neither a scientist nor a first-hand participant in the events which had unfolded in the period 1968 to 1977 relative to the NUMEC case. It was pointed out that Mr. Shackley's role in this matter was one of providing supervision to the people who were conducting the research on the Agency's involvement in the NUMEC case. Additionally, it was made clear that



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Mr. Shackley had provided staff support to Mr. Knoche when he was the DDCI and was discussing the NUMEC case in selected Washington councils in the May 1977 time frame. The Congressional staff members were also informed that the file material which had been collected to date revealed various gaps in CIA's records in that not all of the conversations which had been carried out by senior CIA officials on the NUMEC question had been recorded. At that juncture Mr. Duckett chimed in to say that he personally had been a participant in several key discussions around Washington on the NUMEC issue on which he had written no memoranda for the record, therefore, he could understand the frustrations that were being encountered by Mr. Shackley and his associates in their attempts to fully reconstruct the events which had transpired during the time frame 1968 to 1977 relative to the NUMEC diversion issue. In this context Mr. Shackley asked if the Congressional Staffers could facilitate our research effort by clearly identifying to us their areas of interest insofar as CIA was of concern to them relative to the NUMEC case. The Staff Members, particularly Mr. Potter, responded by saying that they were interested in two points. The first of these was whether CIA had conducted an investigation into the diversion of nuclear materials by NUMEC. The Staff Members' second line of inquiry focused on whether CIA, as an institution, had been involved in the diversion.

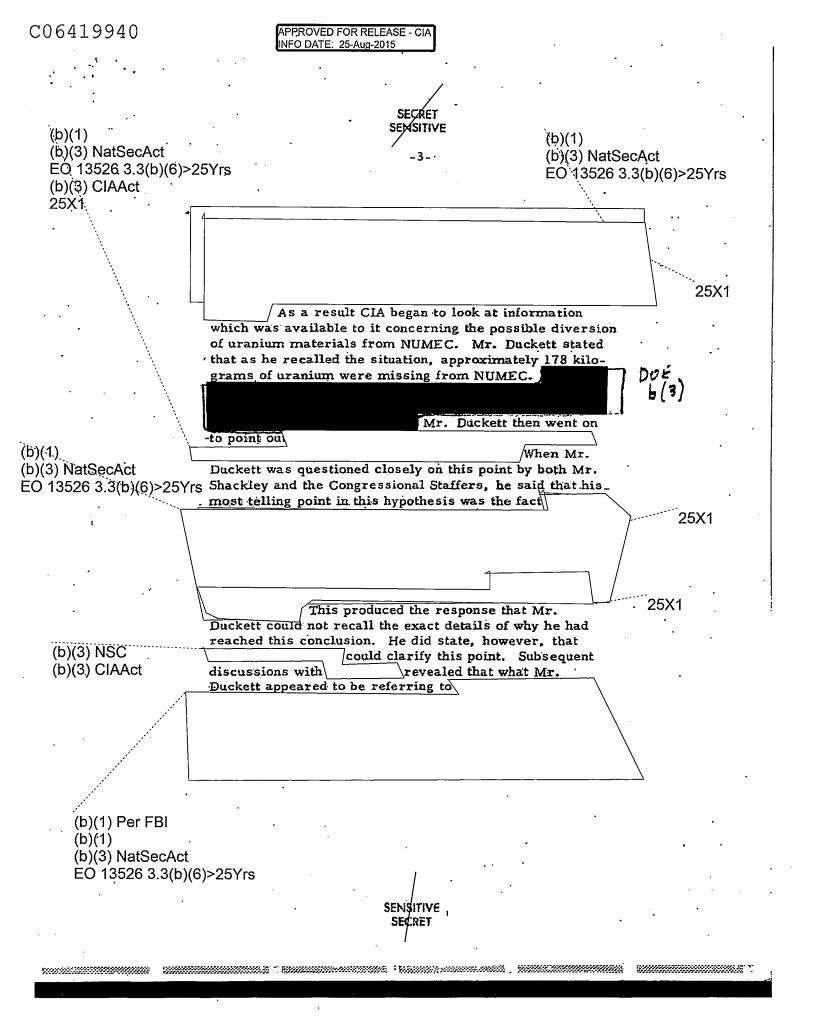
3. <u>Discussion</u>. The Congressional Staff Members were clearly interested in hearing first-hand from Mr. Duckett his recollection of the events surrounding the NUMEC case and his role in such activities. As a result the first order of business became the Staff Members' debriefing of Mr. Duckett about his recollections. The entire session was free-flowing and ranged simultaneously over a number of different issues. What follows, therefore, is a distillation of the key points that emerged from the 2 August session. The key issues that were discussed in this meeting can be identified as follows:

a. <u>CIA Interest in the NUMEC Diversion Issue.</u> According to Mr. Duckett, CIA had been concerned about the nuclear weapons proliferation issue for a number of years

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b. CIA Investigation into NUMEC Diversion. Mr. Duckett told the Congressional Staffers that he knew of no CIA investigation into the NUMEC diversion issue. His point was that CIA was the recipient of FBI and AEC material on the alleged diversion and this data influenced the CIA estimating process on the key issue of did Israel have a nuclear weapons system. Mr. Shackley confirmed to the Congressional Staffers that the records did not show that CIA had conducted any kind of an investigation in the United States concerning the NUMEC diversion. Mr. Shackley did stress, however, that Mr. Helms, as DCI, had written to the Attorney General in 1968 in order to ask that an investigation be initiated by the Justice Department into the possibilities that the diversion of nuclear materials from NUMEC had taken place. The. Congressional Staffers were also advised that CIA was constantly

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c. <u>CIA Involvement in a Diversion Operation</u>. Mr. Duckett told the Congressional Staffers that he could say with certainty that CIA, as an institution, had not been involved in any kind of a nuclear materials diversion operation. In this context Mr. Duckett stressed that he was Mr. Helms' principal action officer on the question of nuclear proliferation, and as such would have known had a diversion operation been mounted by the Agency. In underscoring this latter point Mr. Duckett stated that Mr. Helms had told him, at an unrecalled date, but possibly in 1968.

This instruction resulted from a briefing which Mr. Helms had apparently given President Johnson

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C06419940 APPROVED FOR RELEASE NFO DATE: 25-Aug-2015 SECRET SEMSITIVE (b)(1) . 5 -(b)(3) NatSecAct EQ 13526 3.3(b)(6)>25Yrs 25X1 Mr. Duckett indicated that to the best of his knowledge there were no memoranda written on this meeting. In response to specific (b)(1) questions from the Congressional Staffers, Mr. Duckett (b)(3) NatSecAct stated that he knew of no U.S. Government policy to EO 13526 3.3(b)(6)>25Yrs facilitate the diversion of nuclear materials to Israel. 25X1 This latter'statement launched Mr. Duckett into the recounting of a story which focused on Mr. George Murphy, Staff Director of the Joint Committee on Atomic Energy, who visited the NUMEC plant in Apollo, Pennsylvania on a Sunday. This visit persuaded Mr. Murphy that anyone, After Mr. Duckett finished recounting this vignette Mr. Shackley made the point that the records of the Agency substantiated (b)(1) Mr. Duckett's contention that the Organization was not (b)(3) NatSecAct involved in any way in a diversion operation which might EO 13526 3.3(b)(6)>25Yrshave resulted in nuclear materials going to Israel. d. CIA Liaison with Department of Justice and the FBI. The Congressional Staffers asked if CIA had been in dialogue with the Justice Department and the FBI on the NUMEC diversion question. Mr. Duckett stated that he recalled that Mr. Helms, DCI, had been in contact with both the Justice Department and the FBI on the question of the NUMEC diversion problem. Mr. Duckett said that he could no longer recall the dates of this dialogue. Mr. Shackley stated that the records indicate that Mr. Helms had sent a letter to Attorney General Ramsey Clark on the NUMEC case in April 1968 suggesting that an investigation be conducted into a possible diversion. The point was also made by Mr. Shackley that the records indicate that the FBI did

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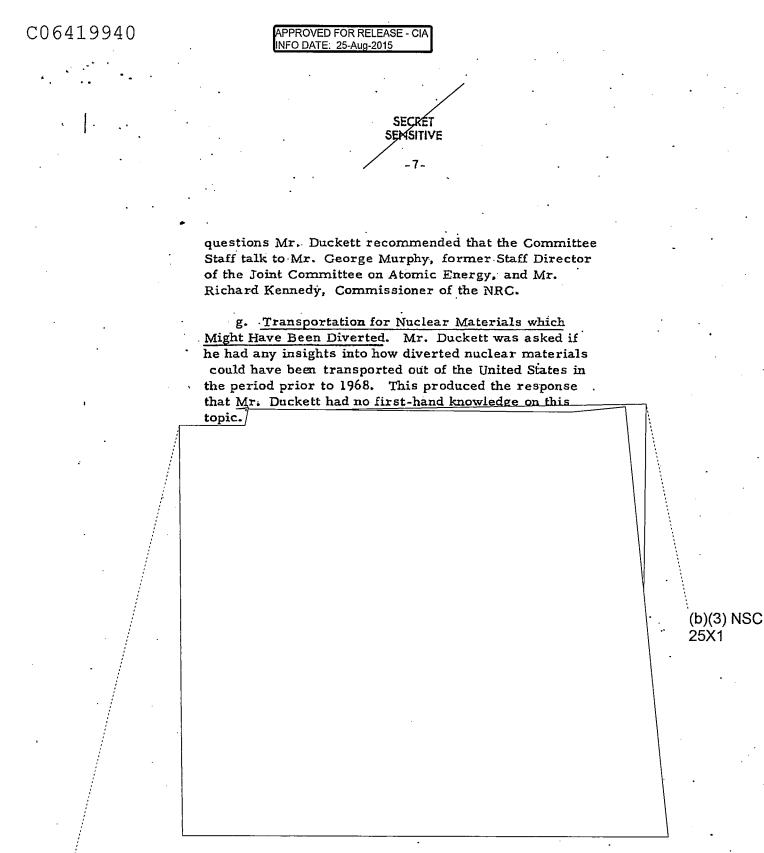
launch an investigation in 1968 but terminated it in 1969. In October 1969, however, Mr. Helms was in contact with FBI Director Hoover in order to urge that the investigation be reopened. The Congressional Staffers asked if an FBI investigation was still in progress and were advised by Mr. Shackley that we did not know the status of the most current FBI investigation into the NUMEC case. In this context the Congressional Staffers were informed that GIA had most recently discussed the NUMEC case with the FBI in the April/May 1977 time frame.

e. CIA Briefing of the Nuclear Regulatory Commission. Mr. Duckett was asked by the Congressional Staffers if he had ever briefed the NRC on the NUMEC case and/or Israeli weapons capability. This produced the response that Mr. Duckett recalled briefing the NRC in the February 1976 time frame. The Congressional Staffers asked if Mr. Duckett could recall who was present at this briefing. The response was that Mr. Duckett could only remember that the meeting had consisted of NRC staff personnel. In this context he also made reference to the fact that he had subsequently been told by the Counsel for the NRC that they had too many people at this briefing. [Comment: A post-meeting review of the data contained in this subon 2 August reveals paragraph-with that he recalls that Mr. Duckett had informed him after the NRC briefing that Mr. William Anders, Chairman of the NRC, was the gentleman who had indicated in the post-meeting conversation that there had been too many people at the briefing.]

f. Identification of Individuals who might Provide First-Hand Data on the NUMEC Diversion Situation. The Congressional Staff Members asked several times who might be able to provide them with first-hand knowledge of what kind of investigations were conducted in the past into the NUMEC diversion case. In response to these

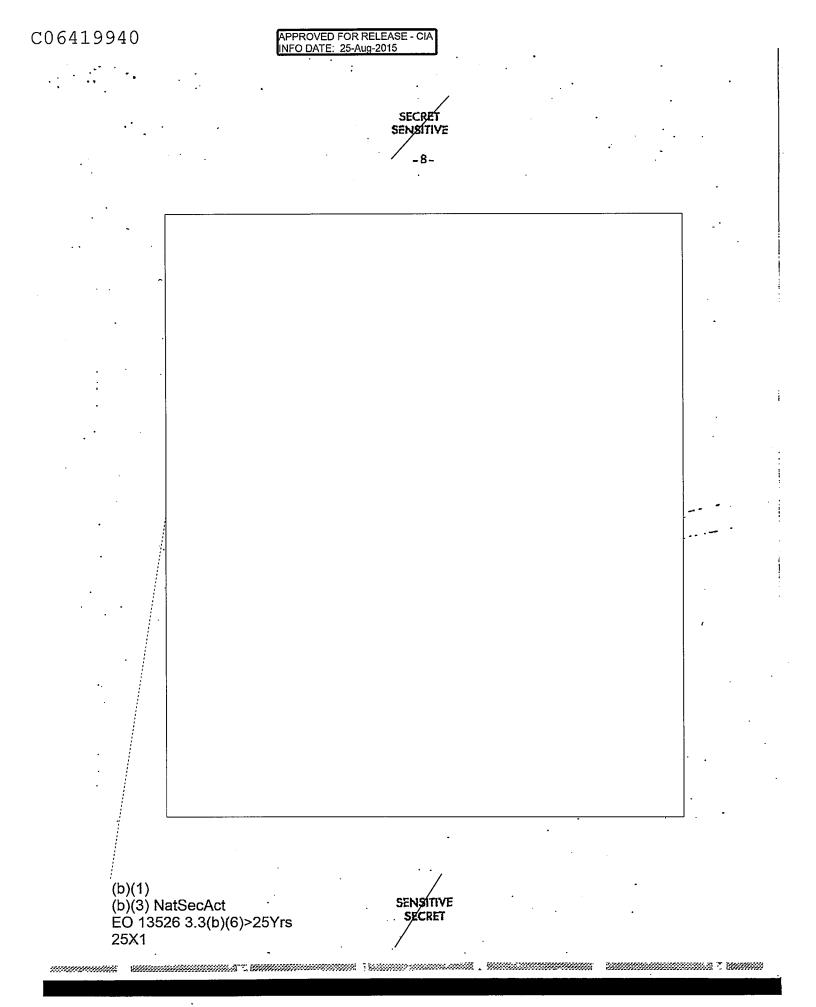


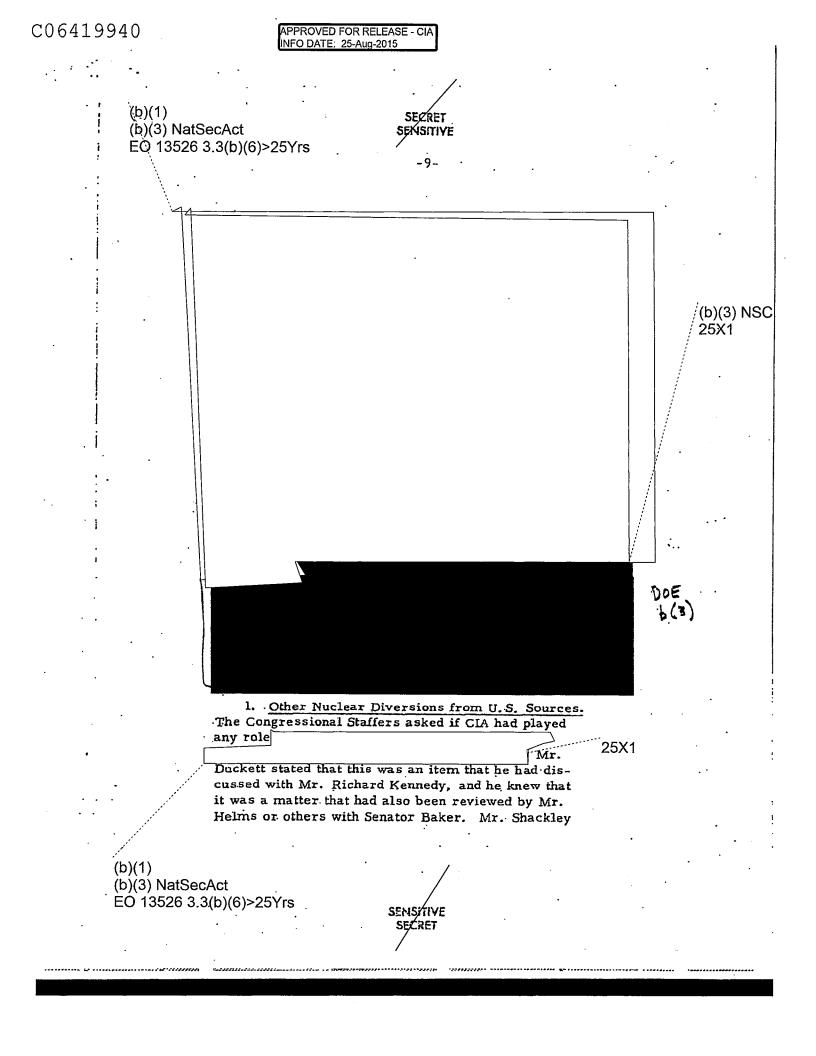
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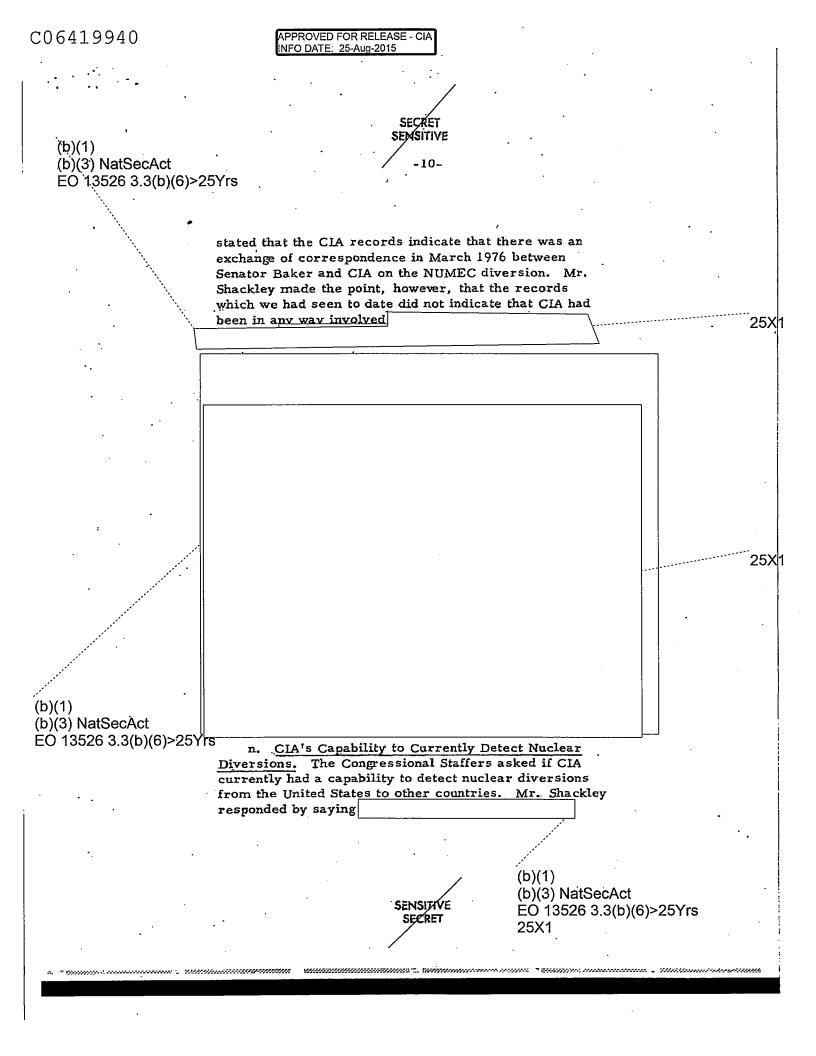


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4. Future Committee Actions. The discussion outlined in paragraph 3 terminated when Mr. Duckett indicated that he had to proceed to another appointment. Mr. Shackley then asked Mr. Potter whether he envisioned that there would be a need for any further followup discussion between CIA and Congressional Staff Members or the Chairman of the Committee of the House Subcommittee on Energy and Power. Mr. Potter responded by saying that the Committee planned to open its public hearings on 8 August. After that date Mr. Potter thought it might be necessary for an Agency spokesman to brief Congressman Dingell and one or two other Committee members in an off-the-record session concerning CIA's insights into the NUMEC diversion issue. It was left, therefore, that there was no further action required by CIA in relation to the House Subcommittee on Energy and Power until the latter took the initiative to recontact CIA.

5. <u>Comment.</u> The meeting on 2 August served a useful purpose in clearing the air with the two Congressional Staff Members relative to CIA's role in the NUMEC diversion case. At the end of the meeting one had the clear impression that Messrs Potter and Stockton understood that CIA's role

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capability. It was stressed throughout, however, that CIA did not have any facts which would stand up in court which could be used to conclusively prove that there was linkage between the alleged NUMEC diversion

The Congressional Staffers took note of this dilemma and seemd to understand it.

6. The discussion with the Congressional Staffers was not under oath and no formal record was kept by the two gentlemen, although Mr. Stockton did take copious notes.

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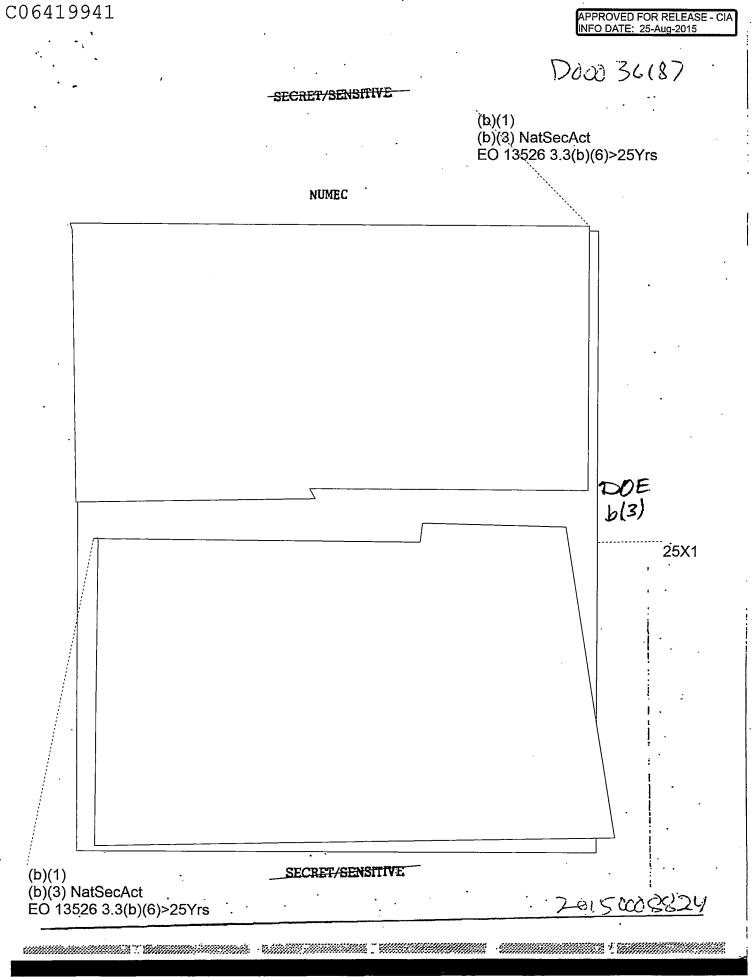
Theodore G. Shackley Associate Deputy Director for Operations

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Distribution:

- DCI
 - 1 A/DDCI
 - 1 DDO
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 - 1 C/SIA
 - 1 SA/DO/O (extract)



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AEC Investigation

NUMEC owned and operated a uranium processing facility at Apollo, Pennsylvania. It first received material under lease arrangement in December 1957 and received its first material as an AEC contractor in December 1957. From the start up through 31 December 1966 NUMEC received 21,750 kg of U-235 and shipped 19,865 kg U-235 reporting losses of about 260 kg or about 1.2% of total receipts. Starting about 1960 the AEC began a continuing, but in the opinion of the Comptroller General of the United States ineffective, campaign to get NUMEC to implement adequate control of the material in its plant. This matter came to a head in November 1965 when the AEC made a detailed survey to determine total losses since start up and to attempt to explain the "unexpectedly" high U-235 loss on the WANL contract (Westinghouse). The survey established the loss from 1957 until 31 October 1965 as 178 kg U-235. Of this total, 84.2 kg was estimated by the survey team to have been lost through known loss mechanisms (NOL) and the remaining amount of 93.8 kg was categorized as MUF. MUF is defined as usually the result of uncertainties in measurements, unknown losses and undetected errors in records. In 1964, a fire occurred in the vault containing nuclear materials at NUMEC, which effectively destroyed records of the input and output of material. The fire occurred during a strike when the plant was shut down. The AEC report on the November 1965 survey presented the view that while it could not be stated

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with certainty that diversion did not take place, the survey team found no evidence to support the possibility of diversion. The Comptroller General found that because of the condition of NUMEC's records, they were unable to state an opinion on the disposition of the MUF but had no reason to question the AEC conclusion with regard to diversion. The Comptroller had been asked to investigate this situation by an alarmed Joint Committee of the Congress on Atomic Energy on 7 September 1966. The Comptroller General's report to the Congress stated: "Notwithstanding extensive reviews of NUMEC's operations neither the AEC nor NUMEC have been able to identify with a high degree of certainty the specific causes of WANL material loss."

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C06419941 **APPROVED FOR RELEASE - CIA** (b)(1) INFO DATE: 25-Aug-2015 (b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs SECRET/SENSITIVE (b)(1) (b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs 25X1 25X1 (b)(3) NatSecAct CONGRESSIONAL BRIEFINGS F. (b)(1) EO 13526 3.3(b)(6)>25Yrs 1. 27 May 1969: DCI Helms briefed the CIA Subcommittee, House Armed Services Committee on the We find no record of NUMEC being raised in this briefing. 26 February 1970: 2. Senator Fulbright queried Secretary Rogers about unsafeguarded nuclear materials but Rogers' response (15 March 1970) makes no reference to NUMEC. Fulbright <u>sought</u>to/ We find no indication that CIA was directly tion Treaty. involved in this exchange. A Secretary Rogers, however, had been briefed by the DCL on / along with Secretaries Laird and Kissinger, on 1 April 1969. He was also a recipient of the DCI's letter of 8 September 1969 to the President (and Secretary of Defense) and made reference which to the NUMEC diversion. (See A-Z). 10 February 1972: 3. DCI Helms briefed the Joint (Congressional) Committee on Atomic Energy on the state of nuclear proliferation. He was queried about the NUMEC diversion issue and referred the Committee to the AEC and the FBI. 26 January 1976: 4. Commencing on this date, CIA officers briefed the JCAE in a series of meetings which continued into April 1976 NUMEC. and covered (See F-4). (b)(1) (b)(3) NatSecAct (b)(1) 25X1 (b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs EO 13526 3.3(b)(6)>25Yrs **REPOST / RENGITIVE**

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The briefings were initiated by a letter from Mr. George. Murphy, Executive Secretary of the JCAE, in which he asked CIA for certain press clippings concerning NUMEC/Shapiro. Subsequently, the JCAE was provided with classified documentary material on NUMEC. Following are the highlight events of the JCAE briefings: 6 Feb 76 - CIA Liaison with DDS&T Carl Duckett met with George Murphy on diversion 19 Feb 76 - The DCI and DDS&T Duckett brief the JCAE. (b)(3), NSC 5 Mar 76 and ADD/S&T Sayre Stevens (b)(3) CIAAct met with Mr. Murphy 25 Mar 76 - Upon the advice of Mr. Murphy, Sen. Baker requested that the DCI provide documentation on NUMEC (b)(1) (b)(3) NatSecAct 76 -2 Apr CI documents and DDS&T documents are provided to Mr. Murphy (D)(1) EO 13526 3.3(b)(6)>25Yrs (b)(3) NatSecAct 5. 2 August 1977: · EO 13526 3.3(b)(6)>25Yrs In: response to a request from Congressman Dingell, the ADDO and Mr. Carl Duckett briefed Mr. Frank M. Potter, Counsel and Staff Director of the Subcommittee on Energy and Power of the House Committee on Interstate and Foreign Commerce and Mr. Peter D. Stockton, Research Assistant of the Subcom-mittee on Energy and Power of the House Committee on Interstate and Foreign Commerce. (See F-5) 4 August 1977: 6. The ADDO met with Mr. Bill Miller, Staff Director SSCI and briefed him on the NUMEC case. The briefing had been approved by the DCI. (See F-6) 7. 5 August 1977: In response to a request levied on CIA through the OLC, Mr. Shackley briefed Congressman McCormack. (See F-7) 2 val 🗇 yandannan hiranna a kanala - yuu hiikkii liikkiinin hiikkiinin 🖉 yuu hiikkiinin hiikkiini NAMANANANANANANANANANANAN' TARAHARANANANANANANANANANANANANA

8. 5 August 1977:

The ADDO (Mr. Shackley) met with Senator Glenn who wanted to discuss the NUMEC issue with CIA as a follow-up to his earlier discussions with the FBI and ERDA. (See F-8)

9. 5 August 1977:

In a memo to DCI Turner, Congressman Udall requested a briefing from CIA on the NUMEC case. (See F-9)

10. 23 August 1977:

ADDO Shackley presented briefing on the NUMEC case to Congressman Morris K. Udall, Chairman of the House Committee on Interior and Insular Affairs and Henry Myers, Special Consultant Nuclear Energy, House Committee on Interior and Insular Affairs. (See F-10)

11. 26 August 1977:

ADDO Shackley presented a brief overview to Mr. Tom Latimer, Staff Director of the House Committee on Intelligence and Mr. Mike O'Neal, Counsel to the Committee on CIA's knowledge of the NUMEC situation. (F-11)

12. 14 September 1977:

Former DDS&T Carl Duckett met with Mr. Leonard Weiss of Senator Glenn's staff to discuss the NUMEC case. (See F-12)

13. 23 September 1977:

Documents provided to OLC in response to a request from Mr. Stockton of Congressman Dingell's staff. These were subsequently retrieved from OLC in view of FBI advise to that Office that Attorney General Bell did not want any FBI material to be provided to Dingell's staff because the NUMEC case is under FBI investigation. (F-13)

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14. 14 October 1977:

The NRC was advised that its proceedings of a NRC Task Force investigating the NUMEC case need not be provided to GAO since CIA had briefed GAO personnel and subsequently provided them with a related chronology.

At the same time, NRC was advised that CIA preferred not to pass the same proceedings to Congressman Moss because they included misrepresentations of the CIA position relating to NUMEC and, therefore, would require clarification. We indicated, however, a willingness to brief the Congressman. (See D-5)

15. 18 November 1977:

A DCI letter to Congressman Dingell suggests that a senior Agency official brief the Congressman on any remaining NUMEC issues of concern. This was in response to Mr. Dingell's letter of 19 October in which he said that additional information was required. (See F-15)

16.. 2 December 1977:

Messrs. Stockton and Ward of Congressman Dingel<u>1's</u> <u>committee</u> were briefed on the NUMEC case by the ADDO and This lengthy meeting addressed 60-70 questions raised by the Dingell staffers. (See F-16)

(b)(3) NSC (b)(3) CIAAct 17. 20 December 1977:

Mr. John Emerson, IPS was advised that CIA had no basis for denying specified NRC documents to Congressman Udall's staff. This was in response to a request from Mr. Raymond Brady, Division of Security, NRC. (See D-6)

18. 22 December 1977:

In response to a query from Senator Inouye relating to the NUMEC issue, the DCI summarized the CIA role in the matter and offered a more detailed briefing. (See F-18)

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19. 28 December 1977:

By letter to Congressman Dingell, the DCI advises of the need to cease further briefings on NUMEC. (See F-19)

20. 24 January 1978:

By letter, the DCI advised Congressman Udal1 of the need to cease further CIA briefings on NUMEC, except to the oversight committees. (See F-20)

21. 24 January 1978:

At the request of Mr. Norton of the SSCI Staff, a meeting was held with him to answer several questions relating to the NUMEC case. (See F-21)

22. 27 January 1978:

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The DCI, accompanied by the ADDO met with Congressman Dingell to discuss the Director's position on restricting further Congressional briefings on the NUMEC issue. This meeting was stimulated by the exchange of letters between the DCI and Congressman Dingell. (See F-22 and F-19)

23. 1 February 1978:

The ADDO met with three members of Congressman Dingell's staff to discuss the NUMEC issue as a follow-up to the discussion between the DCI and the Congressman. (See F-23)

24. 3 February 1978:

OLC was provided with answers to questions posed by Congressman Udall relating to the NUMEC issue. (See F-24) 25. 16 February 1978:

Mr. Peter Stockton of Congressman Dingell's staff and Mr, Henry Myers, Mr. Robert Beck, and Mr. Richard Arenberg of Congressman Udall's staff each reviewed the material passed to the JCAE in the spring of 1976. (See F-25)

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26. 19 April 1978:

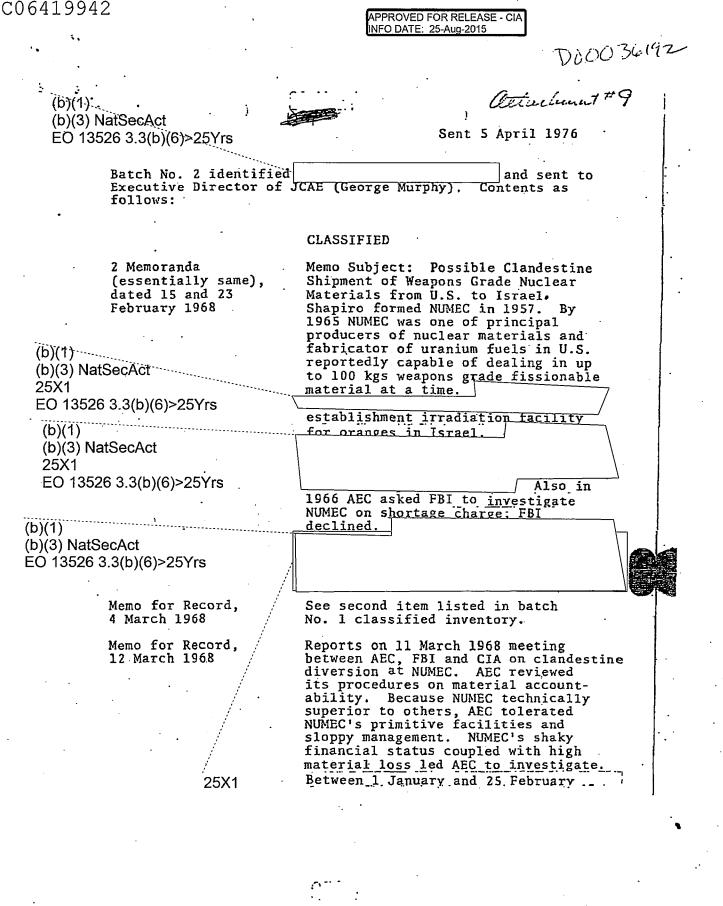
Leonard Weiss, Senate Governmental Affairs Subcommittee on Energy, Nuclear Proliferation and Federal Services staff, visited Headquarters to review the file of sanitized NUMEC documents provided to the JCAE. He requested that he be given access to all the Agency's documents on NUMEC and was advised we would check and let him know.

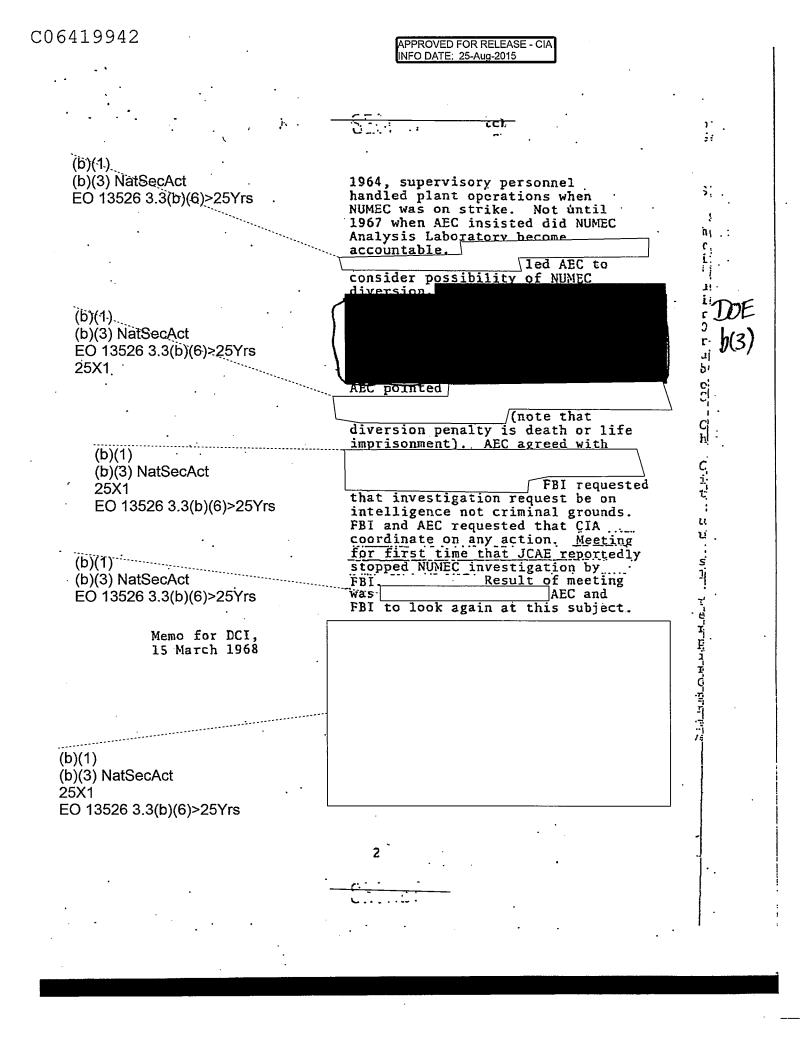
27. 5 June 1978:

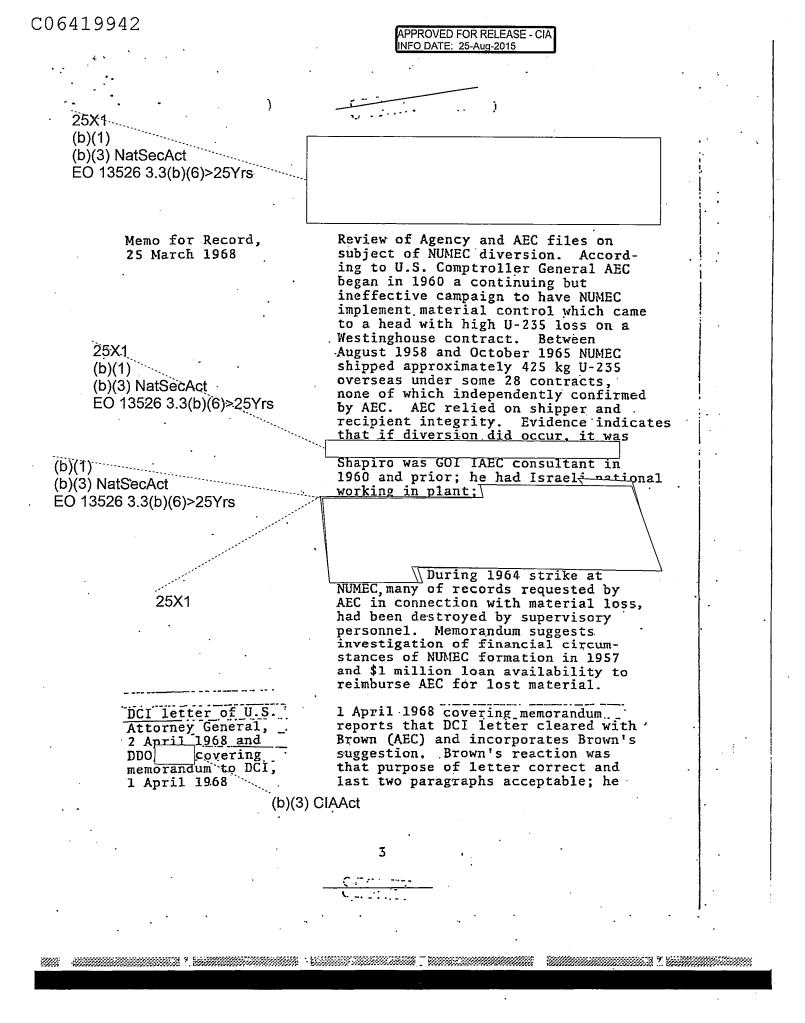
Peter Stockton and Michael Ward, staffers on the House Interstate and Foreign Commerce Subcommittee on Energy and Power, came to Headquarters to begin their review of the additional documents on NUMEC. Stockton said he understood there was certain sensitive information which the DCI discussed personally with Chairman Dingell that was not included in the package. We affirmed that was correct. Stockton has not returned to complete his review of the file.

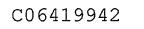
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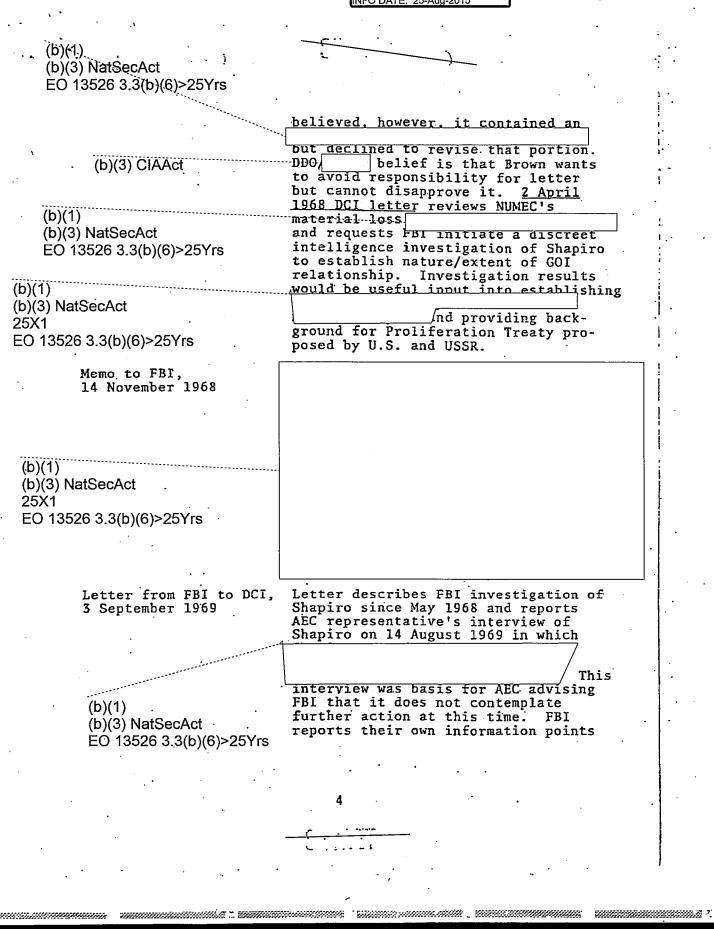


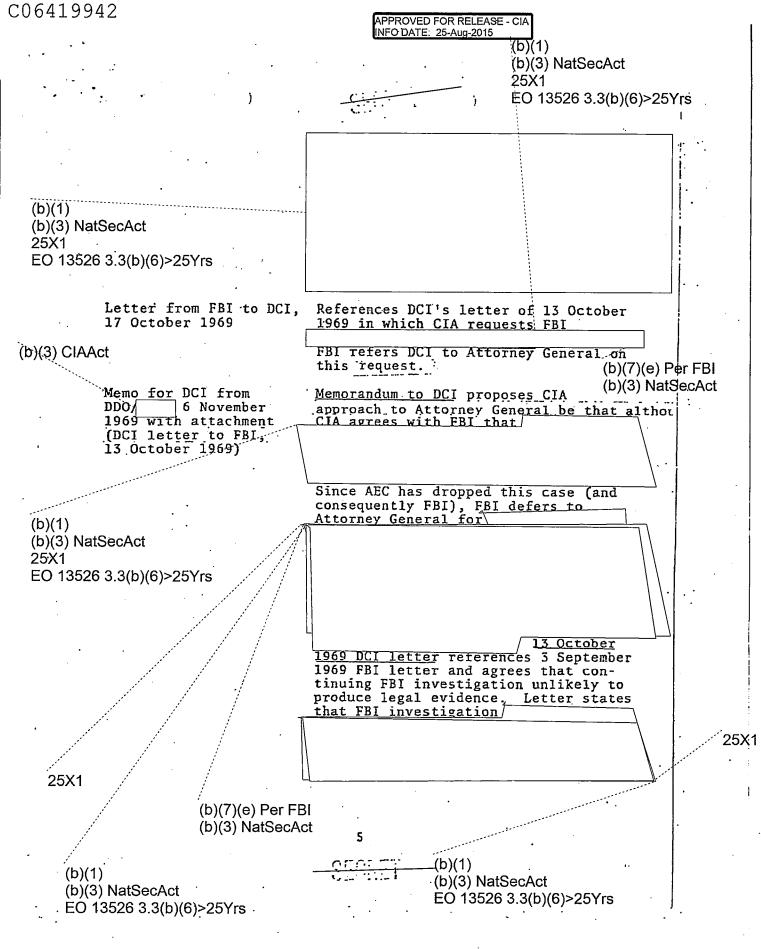


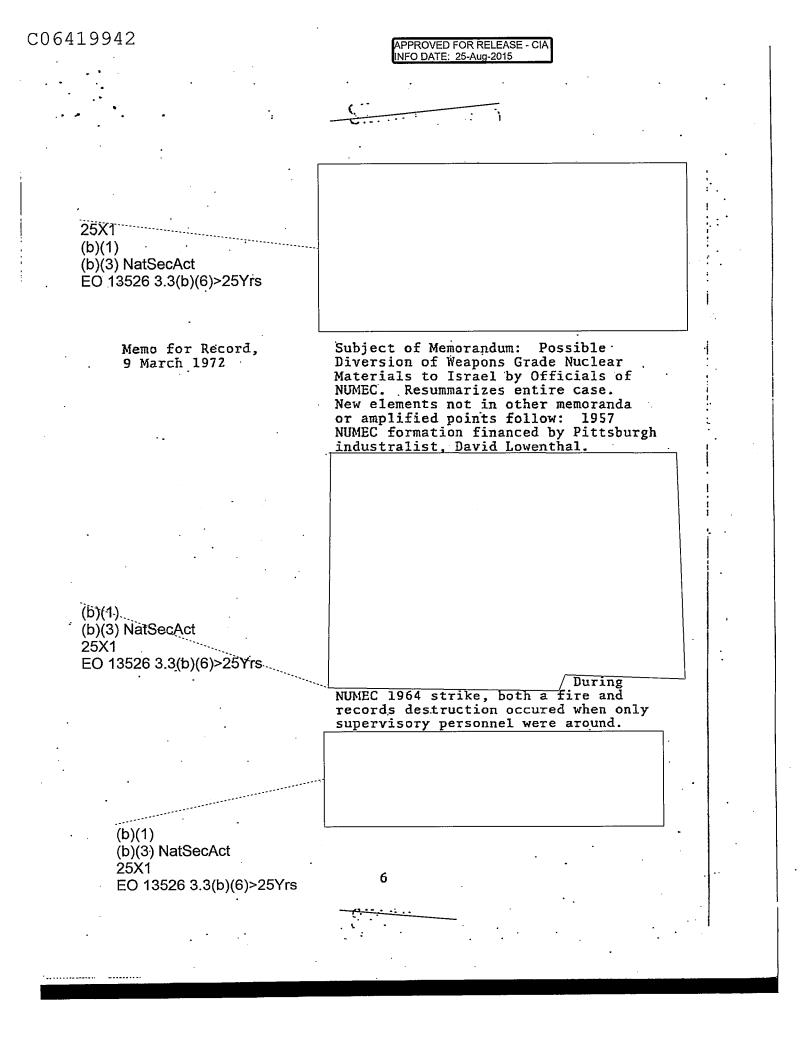


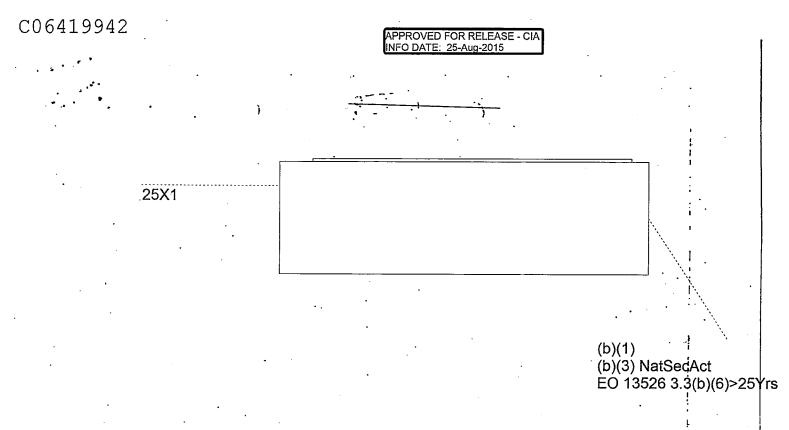


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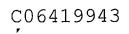






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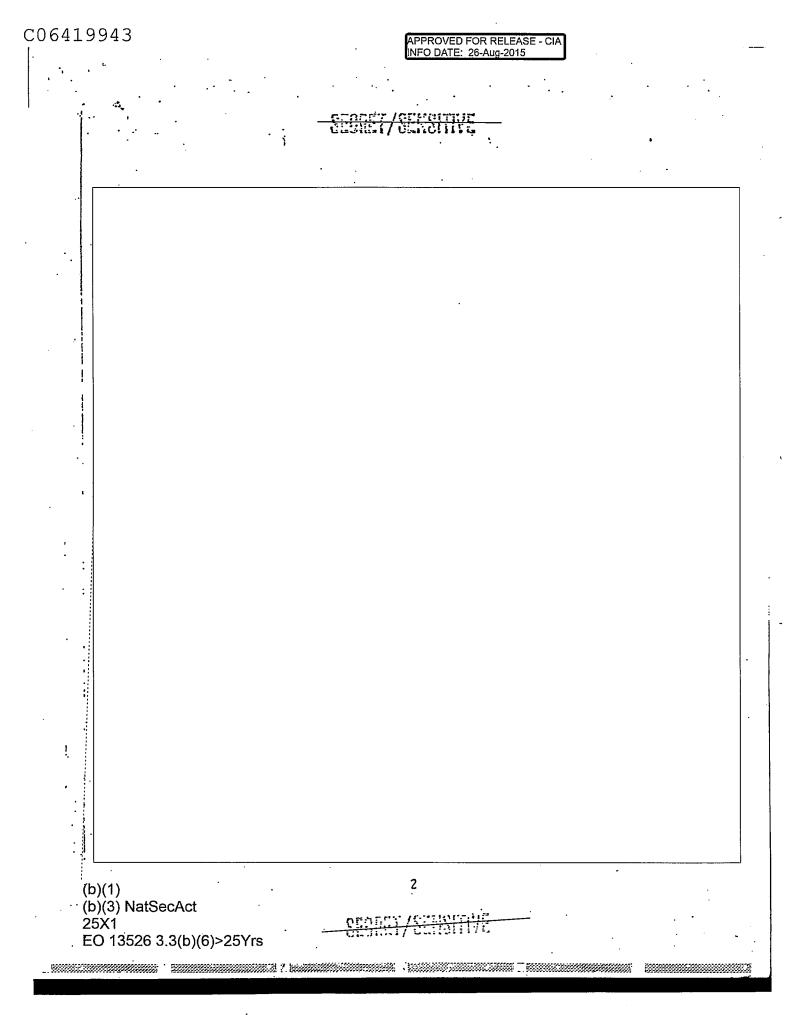


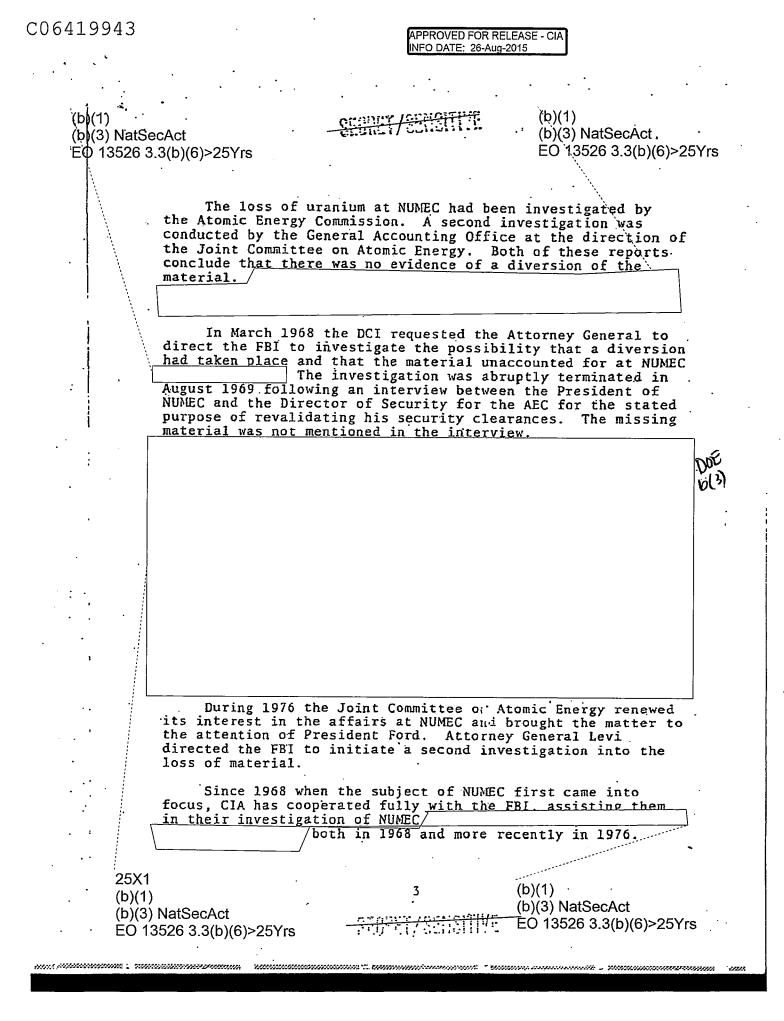
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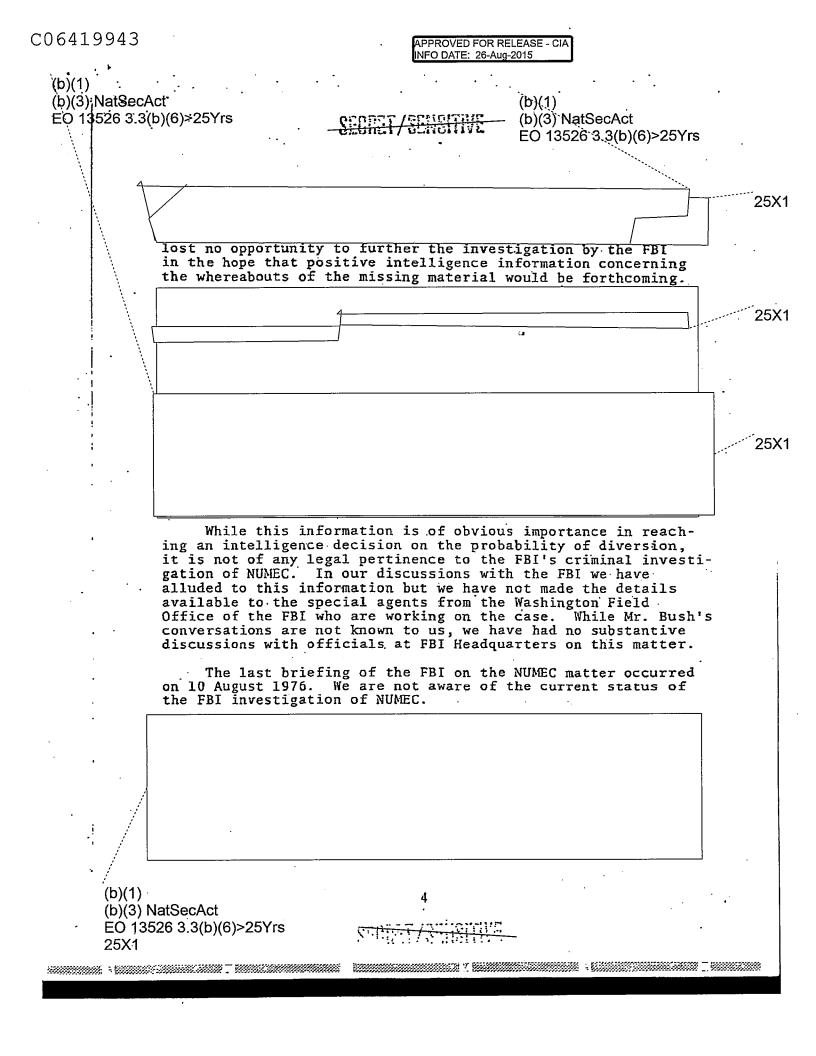
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27 April 1977

MEMORANDUM FOR THE RECORD

SUBJECT: NUMEC

1. On 15 April, I met with Dr. Brzezinski, John Marcum of the NSC Staff, Mr. Rowden and Mr. Fry of NRC and ERDA respectively. The meeting was called at the initiative of either Mr. Rowden or Mr. Fry, who had wanted to insure that the new Administration is aware of the NUMEC case, a matter of virtually peremnial concern.

2. Several days before the meeting I had been contacted by General Giller of ERDA alerting me to the meeting and strongly suggesting that I be present for the discussion.

3. Fry led off describing NIMEC, a company in Apollo, Pennsylvania that has lost or misplaced rather sizeable quanities of U-235 going back to the mid-1960's. He described various investigations made by AEC, GAO, and the FBI locking into these aspects. He pointed out that the AEC investigation had concluded that there were a number of technical reasons which could account for the loss of this material. He noted, however, that there were some special concerns in the Intelligence Community and he invited me to say what they were

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C06419944 APPROVED FOR RELEASE - CIA INFO DATE: 26-Aug-2015 (b)(1) -SECRET SENSITIVI (b)(3) NatSecAct EO\13526 3.3(b)(6)>25Yrs 25X1 Fry and Rowden went on to describe the rather agitated state 6. of mind of a current NUMEC employee who is dissatisfied with the state of American security and safeguards for nuclear materials. He is dedicated and conscientious and not likely to become a subject of possible controversy; but he is inclined to take his case to the Congress and this is a further reason for the new Administration to be aware of the history of all of this. (b)(1) Rowden also pointed out something I had not previously (b)(3) NatSecAct known, EO 13526 3.3(b)(6)>25¥rs to AEC commissioners and their staff early in 1976. He made rather Following that briefing, the AEC relayed this word to the White House with the suggestion that President Ford be informed. This apparently set the stage for discussions between DCI George Bush and President Ford on this subject. It also set the stage presumably for President Ford's directive to the FBI that it undertake a renewed investigation of NUMEC and possible U-235 diversions. 8. No one at the meeting knew the status of the FBI investigation--whether it was alive or concluded. Brzezinski said he would find out. 9. Later in the same day, during the scheduled DCI intelligence briefing session with the President, Dr. Brzezinski briefed the history of all of this to the President. (b)(1) (b)(3) NatSecAct (b)(6) EO 13526 3.3(b)(6)>25Yrs E. H. Knoche 25X1 cc: ADDO General Counsel Director, OSI દુલ્લ ૮૬ 👘 ઘટ છે. પર ER 2 TOP SECRET SENSITIVE

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MEMORANDUM FO	R: Deputy Director for Central	Intelligence
FROM:	Theodore G. Shackley Associate Deputy Director fo	r Operations
SUBJECT :	The NUMEC Case and ERDA's Pa	per
ERDA document and methods p Nonetheless, be pursued in sources and m	ave seen the attached DDS&T memo on NUMEC and it is our judgment roblem is not involved in the ER it is clear to us that should th the press, a good possibility e wethods, as well as the contradic ments, could become an issue.	that a sources DA paper. e NUMEC matter xists that
meeting on 15 presentation We offer thre Dr. Brzezinsk enforcement i Our participa discussion in methods. We	ecommend against CIA being prese April 1977 at which ERDA will m to Dr. Brzezinski concerning the e reasons for this. The ERDA me i may be concerned with an issue n which CIA has no authority or tion in such a meeting would ine to areas involving sensitive sou do not believe the meeting is th s kind of discussion. Thirdly,	ake its NUMEC case. eting with of domestic law responsibility. witably draw arces and
in turn would	raise the question of illegal d	This
meeting, we p briefing by C would allow u without conce	EC. In alternative to participation i propose that Dr. Brzezinski be of IA concerning the NUMEC issue. Is to provide a full and uninhibi ern for sources and methods sensi I a talking points paper and a ch	fered a separate This arrangement ted presentation tivities, We
the DDCI shou	ld this option be selected.	
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MEMORANDUM

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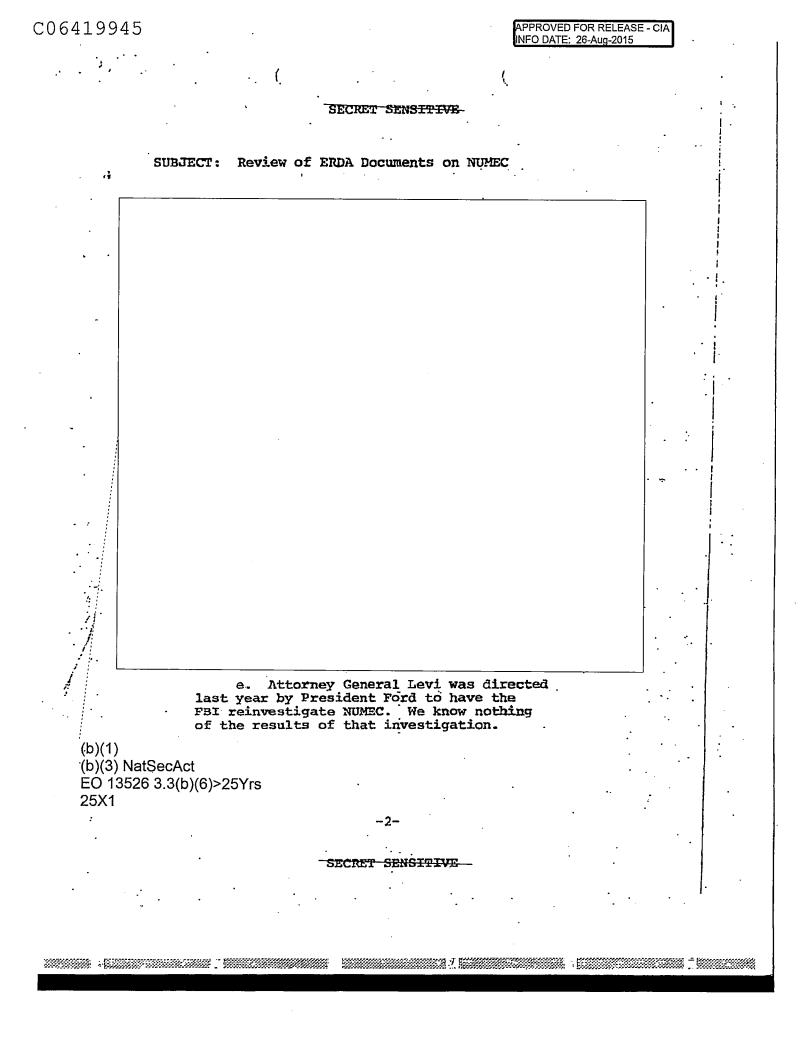
Review of ERDA_Documents on NUMEC

1. The proposed ERDA paper on the NUMEC matter pertains only to reports maintained by AEC on NUMEC operations and an investigation of NUMEC by the AEC. We in CIA are not and have not been concerned with the law enforcement aspects of this problem. Indeed, Dick Helms turned the matter over to the FBI in order to avoid such an involvement. Though the ERDA report concludes that no evidence indicating unlawful activity or diversion was uncovered in the course of the investigation.

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SUBJECT: Review of ERDA Documents on NUMEC

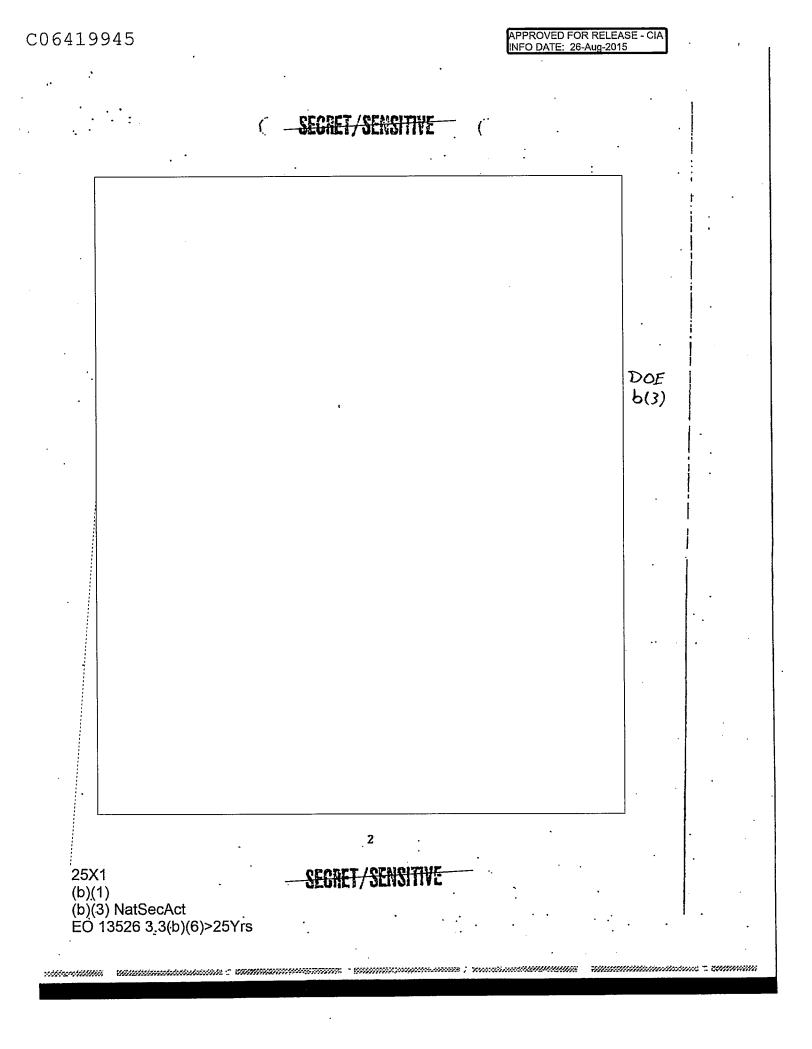
f. The problem as it is addressed by ERDA focuses on the law enforcement aspects of the problem in which it is inappropriate for the CIA to become involved.

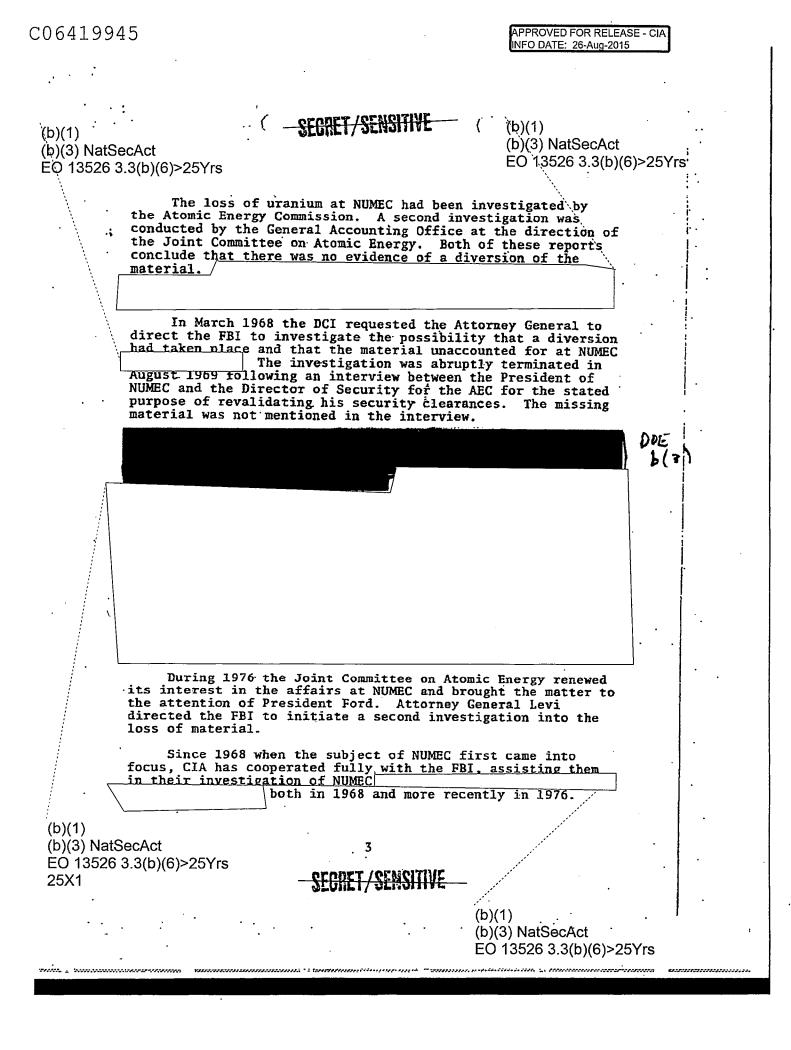
3. To provide all of our information to ERDA would release information that has been considered extremely sensitive up till now. Perhaps that judgment should be reviewed, but it is most unlikely that any of it could be included in any open announcement or discussion of the matter which is what ERDA seems to have in mind.

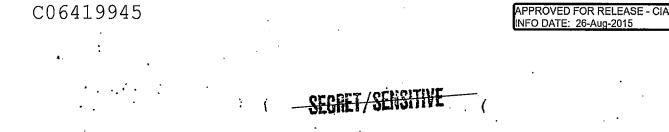
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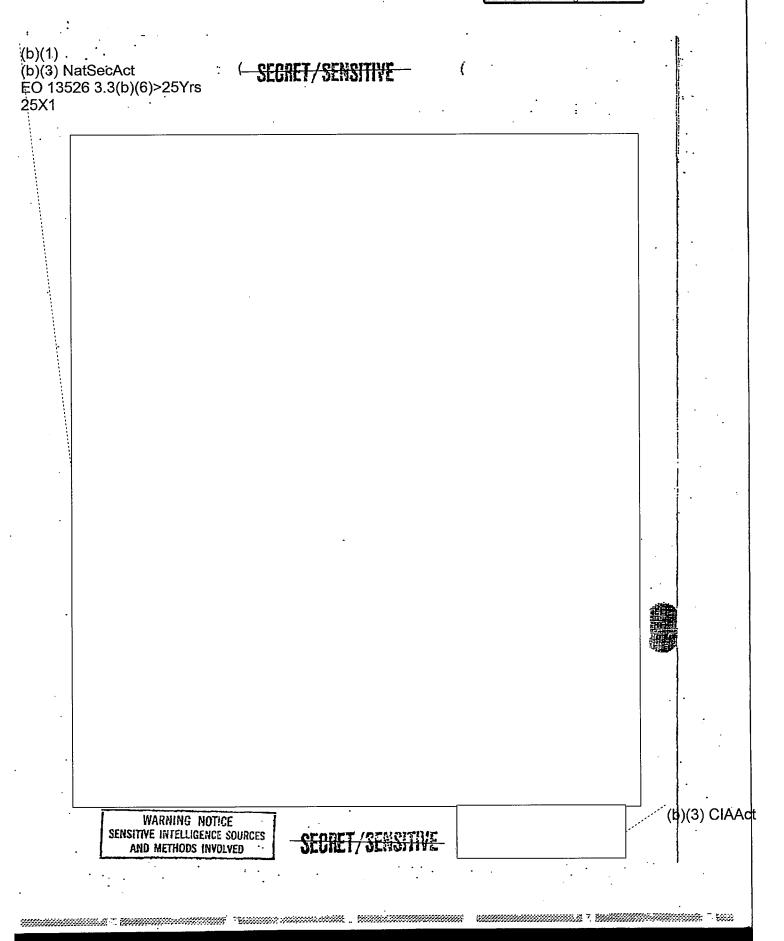
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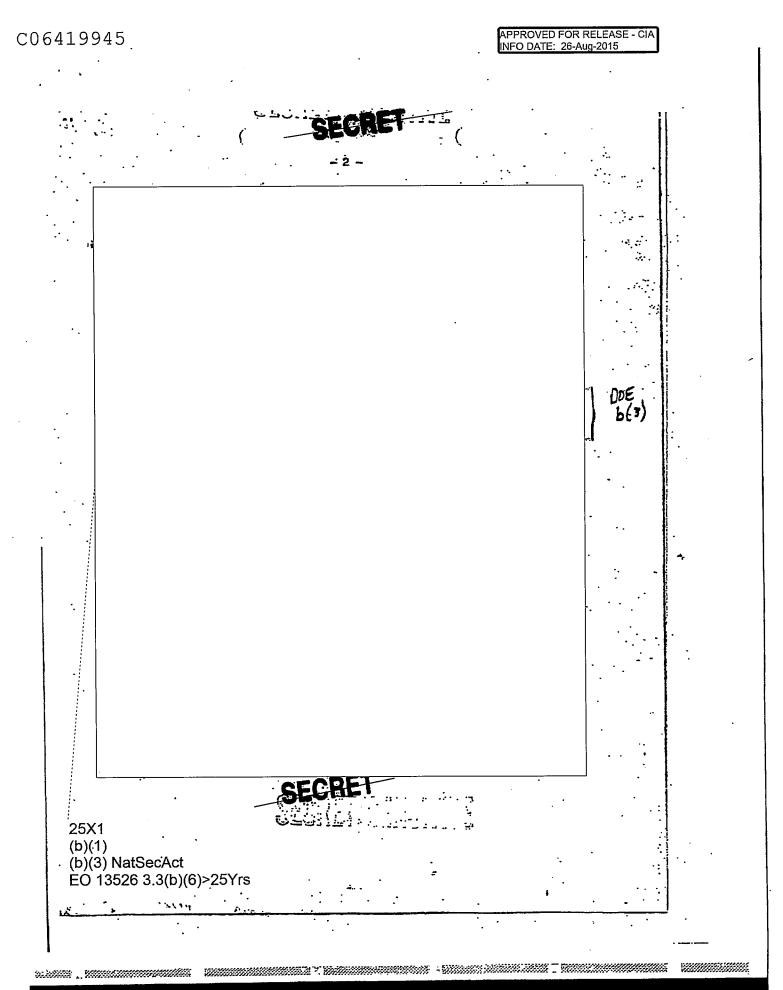
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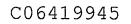
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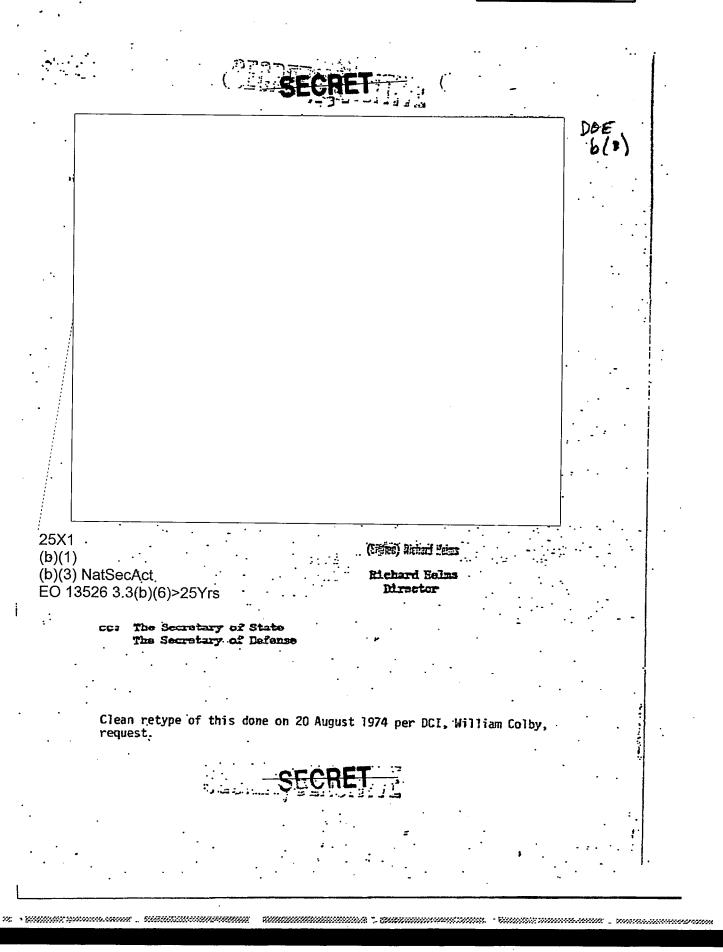
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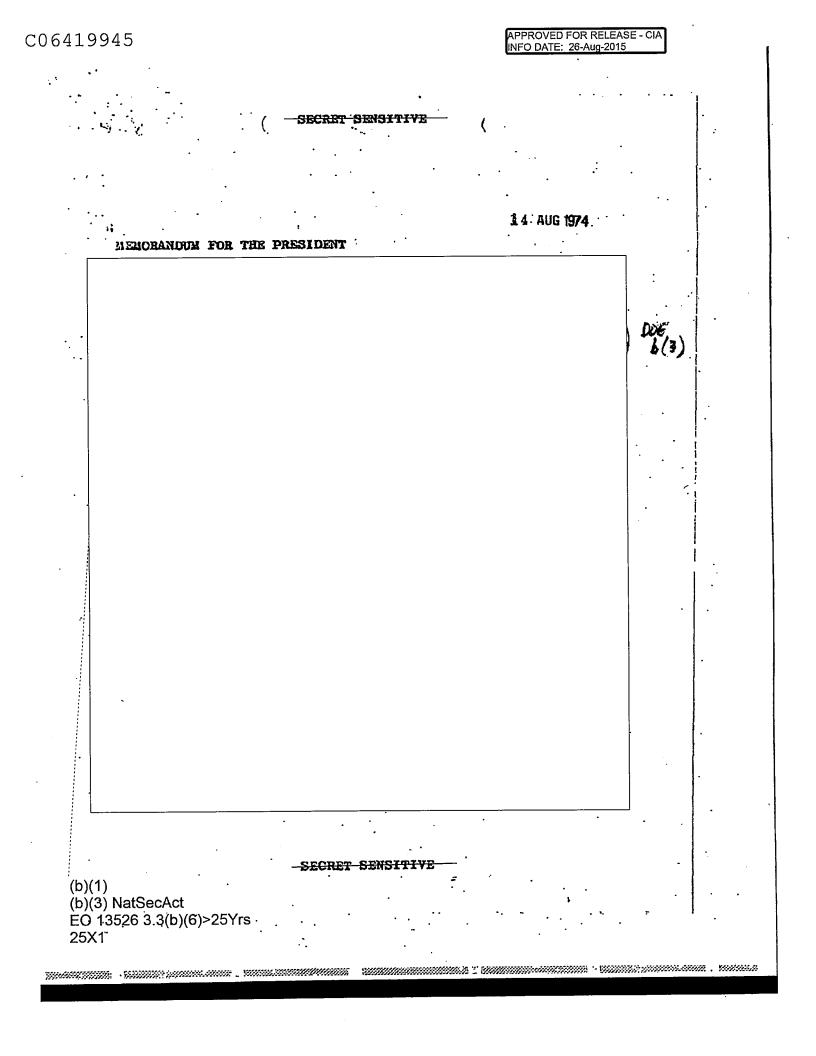


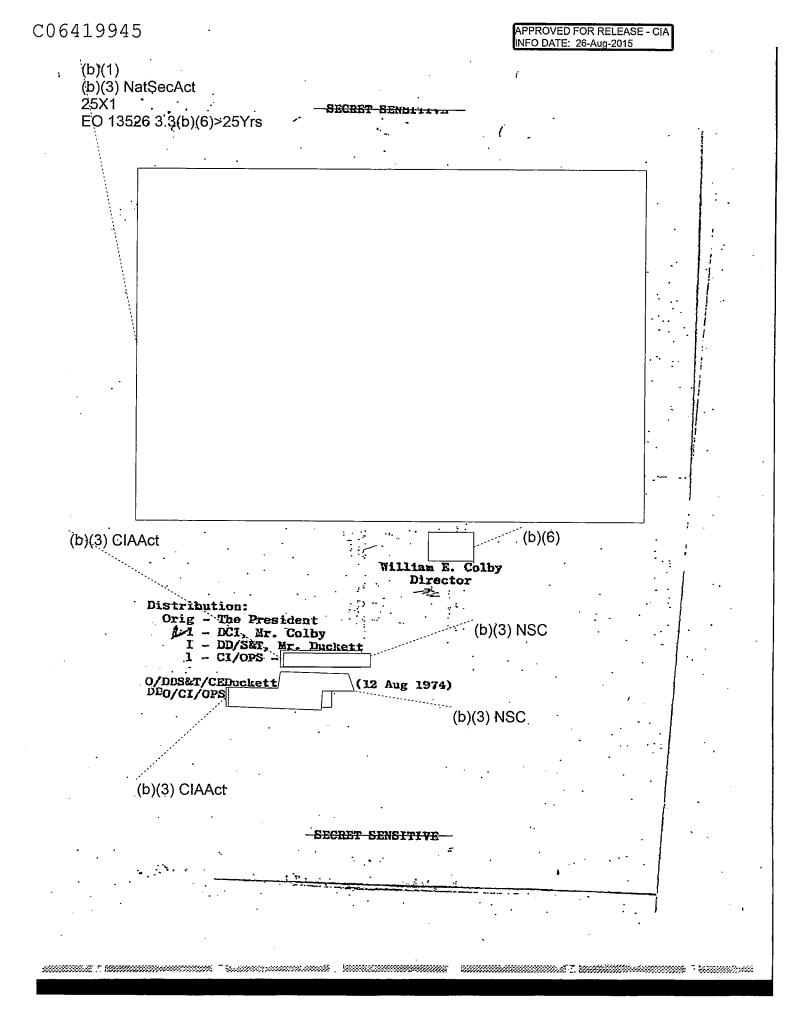
C06419945 APPROVED FOR RELEASE - CIA INFO DATE: 26-Aug-2015 501 JE 197 8 September 1969 (b)(1) (b)(3) NatSecAct MEMORANDUM FOR: The President EO 13526 3.3(b)(6)>25Yrs 25X1 SUBJECT: 1. The significance of the information set forth below is such that it is being provided only to you, the Secretary of State, and the Secretary of Defense personally. If you wish any further dissemination in Washington, would you be so good as to indicate to when and in what namer you wish the information to 80. DOE 6(3 25X1 (b)(1)(b)(3) NatSecAct EO 13526 3.3(b)(6)>25Yrs concertations and a second ***** . 72447777777777777777777777











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wilding)	. //	RECEIVED	FORWARDED	OFFICER'S	COMMENTS (Number each comm to whom. Drow a line across col	ent to show from whom unin after each comment.}
1. Director of Centra Intelligence	1 1 10	K I	L AUG 197	3	īr:	
2.		J'			(S) The attache	
	•				background material (matter.	on the NUMEC
det DDCT	- •	•		:	(s) The papers	
4.					good insight into th role played by the C the intelligence jud	IA, as well as
5. (b)((3) CIA/	Act		-	at by the Agency on facts available. Th ally give insight in	the basis of
6.					tive role played by allegations of diver	the FBI on the sion of the
7.					material from the ma facility to Israel.	nufacturing
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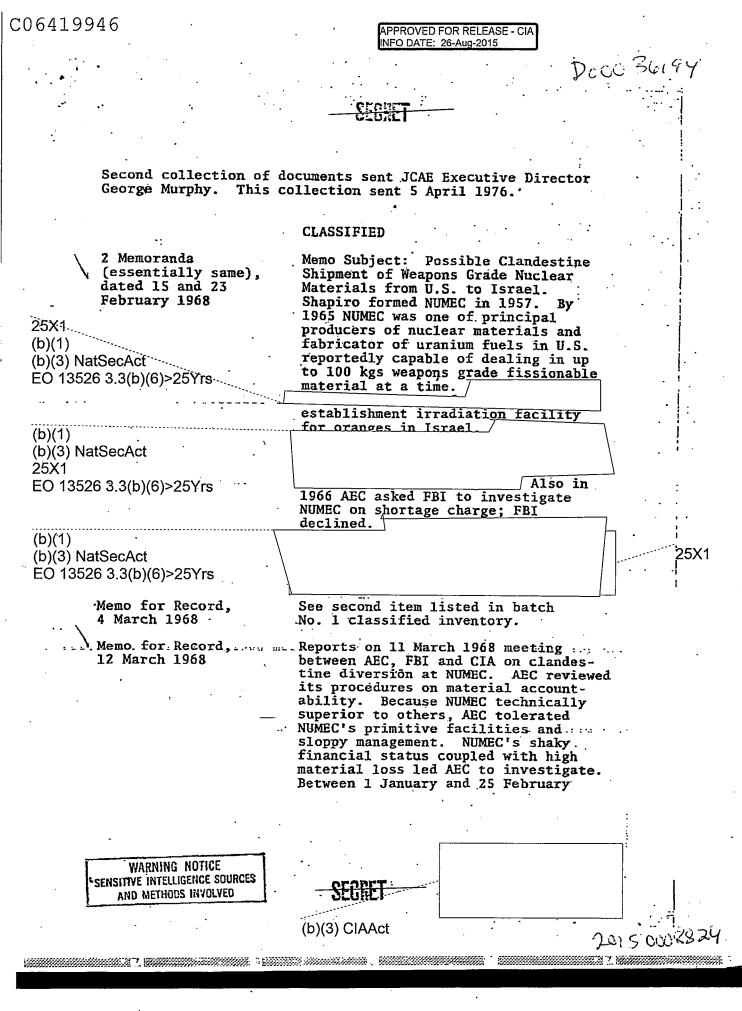
INTERNAL 1. UNCLASSIFIED Г CONFIRENTIAL SECRE 3 **ROUTING AND RECORD SHEET** (៦)(3) CIAAct SUBJECT: (Optional) (b)(3) CIAAct NUMEC JIUILI JIMIT FROM: EXTENSION NO ADDO (b)(3) CIAAct 54 DATE . .. 14 April 1977 .. TO: (Officer designation, room number, and DATE OFFICER'S (b)(3) CIAAct COMMENTS (Number each com to sh to whom. Draw a line across call afte RECEIVED PORWARDED 1. זמם 12 April 7 b)(6) 2. DDS&T (b)(3) CIAAct/ З. OGC b)(3) €IAAci 4. DDO 4/7 14 ADDO to DDCI: 5. DDO Reg The pressures of an imperfect world resulted in Mr. Tony Laphar • 2 6. Exec Reg OGC, being out of the building when we were handcarrying this paper around for coordination. 7. DDCI As a result we are giving Mr. Lapham a drop copy of the paper. and we are asking him to get any 8. comments on the paper to you by early morning 15 April. This 9. action will ensure that the basic paper is available to you for review on 14 April. 10. (b)(6)11. TGShackle 12. 13. 14. 15. FORM INTERNAL USE ONLY 610 USE PREVIOUS SECRET Π CONFIDENTIAL 3-62 **UNCLASSIFIED** 1000

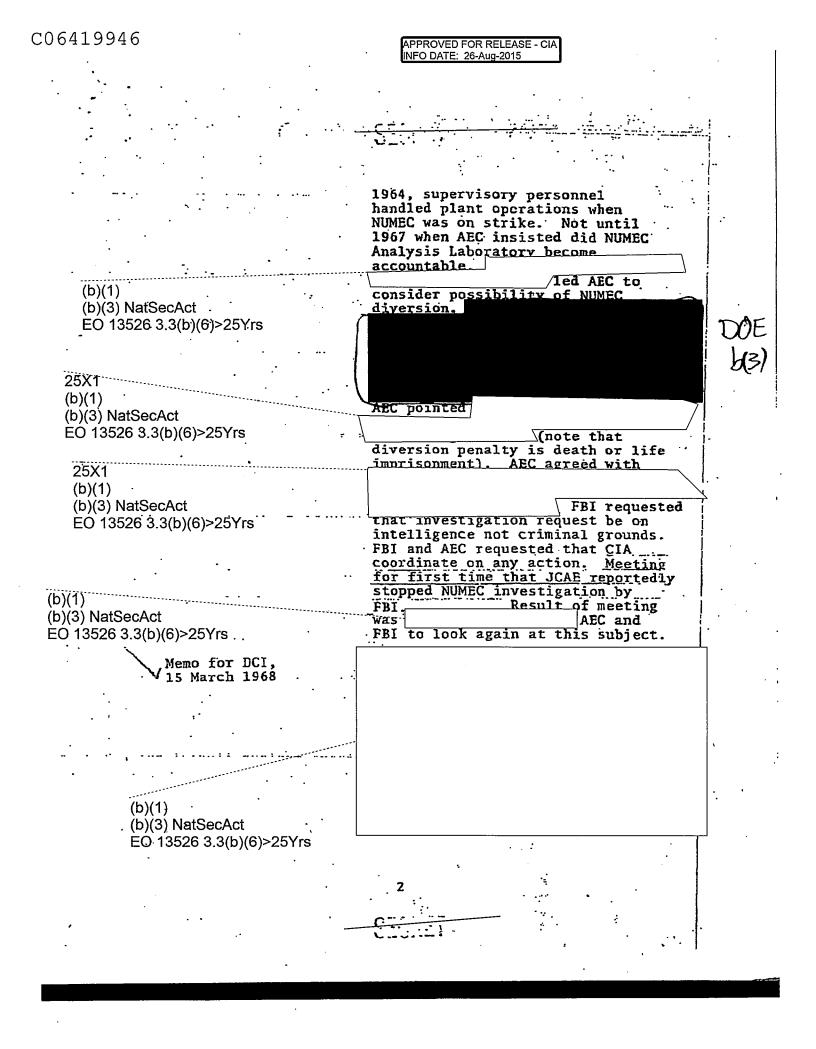
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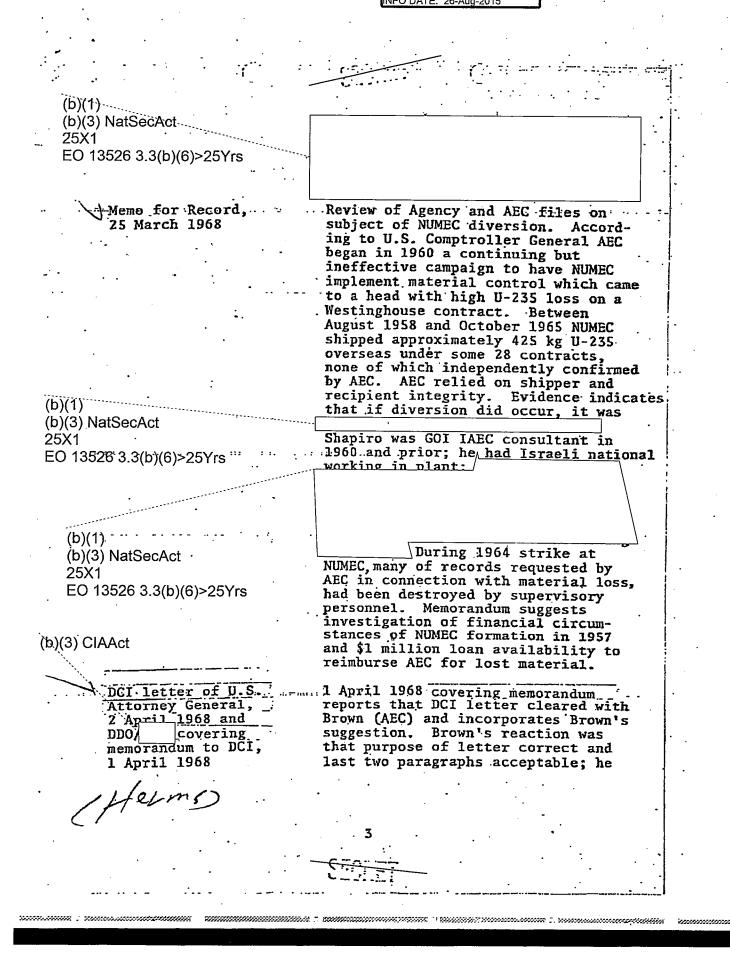
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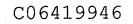
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	cer designation, ro	on number, and	וס	NTE.	OFFICERS	COMMENTS (Number each comment to show from whom
			RECEIVED	PORWARDED		to whom. Draw a line across column after each comment)
1.:	OGC Attn: M	r. Lapham		4/15/1		The pressures of time dictated that we get this paper to the DDCI before you had a chance
2.		· · · · ·				to read it. As a result could you get your comments, if any, to the DDCI by 0900 hours on 15 April
З.	DDCI	· · ·				1977? (b)(3) CIA
4.	- -			·····	. .	TGShackley 15 APR 1977
5.	ADDO		· · ·		· .	3 & 5. I do not disagree with the pro- posal to offer a separate briefing to (b)(3) CIA
ó.						Dr. Brzezinski rather than to partici- pate in the ERDA presentation. But at the same time I think we should review
7.		•	م در .		- · ·	the decision not to discuss our intelli- gence information with the FBI or -ERDA. As I understand it, the investi-
8.	· · · ·					gations of NUMEC are related to the pos-
9.		•	•	·. ·		been diverted, and apparently at least-ERDA has concluded that there is no evidence of diversion. However,
10.		· · ·				that conclusion is difficult to square with our intelligence information, and while one can argue about the probative
11.	•			·		value of that information from an in- vestigative or legal standpoint, I
12.			. 	ļ		doubt we are in a position to say that it has no valu
13.			1:25 ·		11.11	Anthony A. Lapham (
14,	· ·			EK	}	
15.					.	SIGRET/SENSITIVE

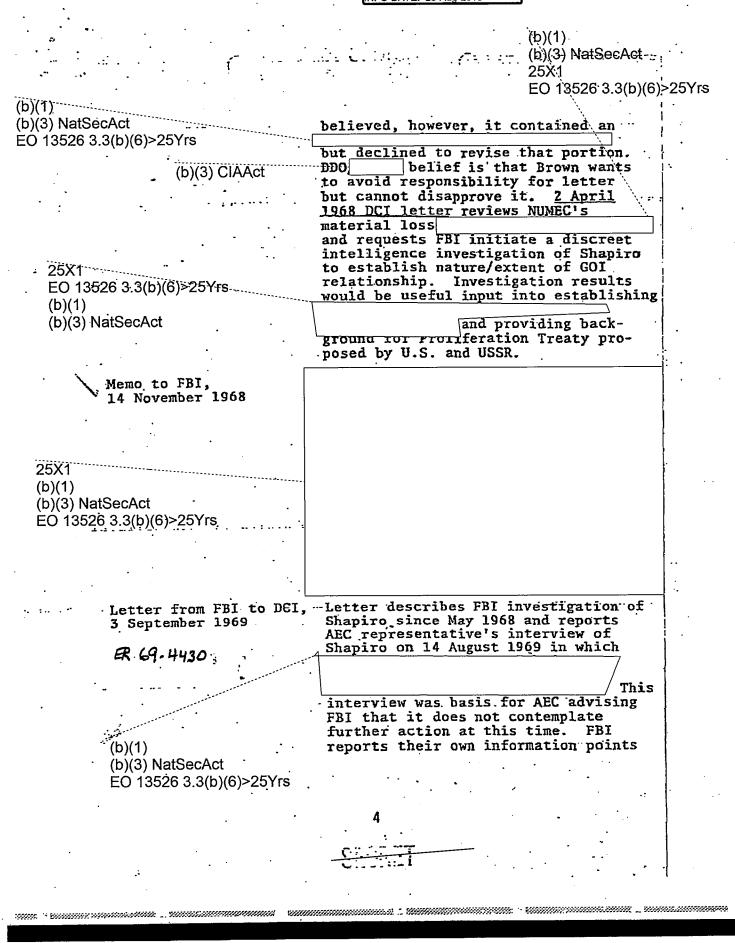
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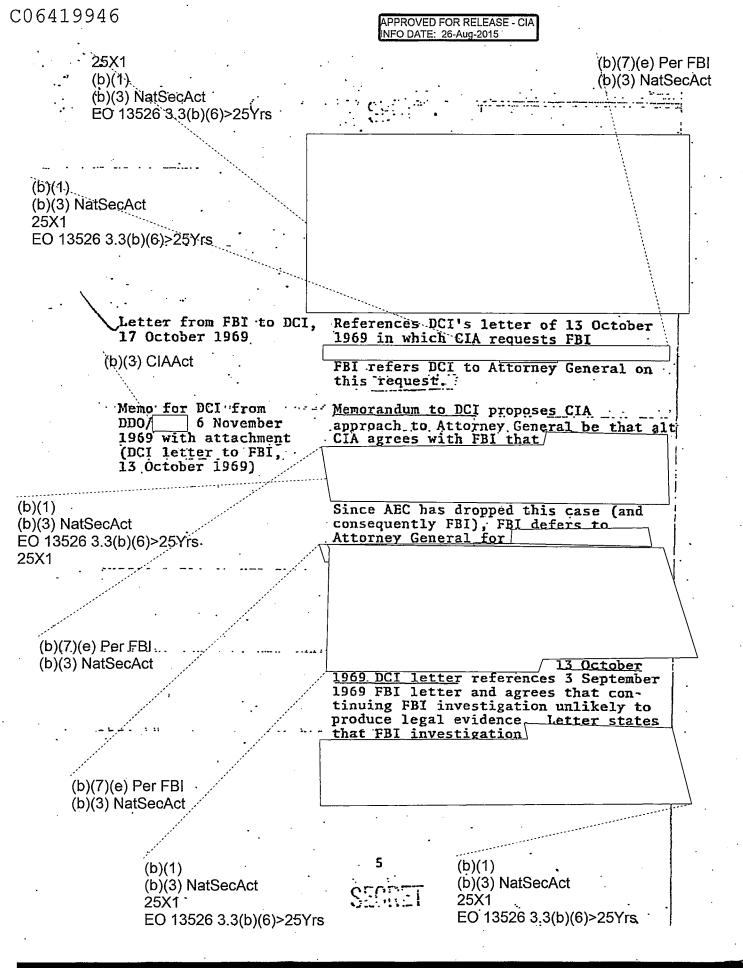


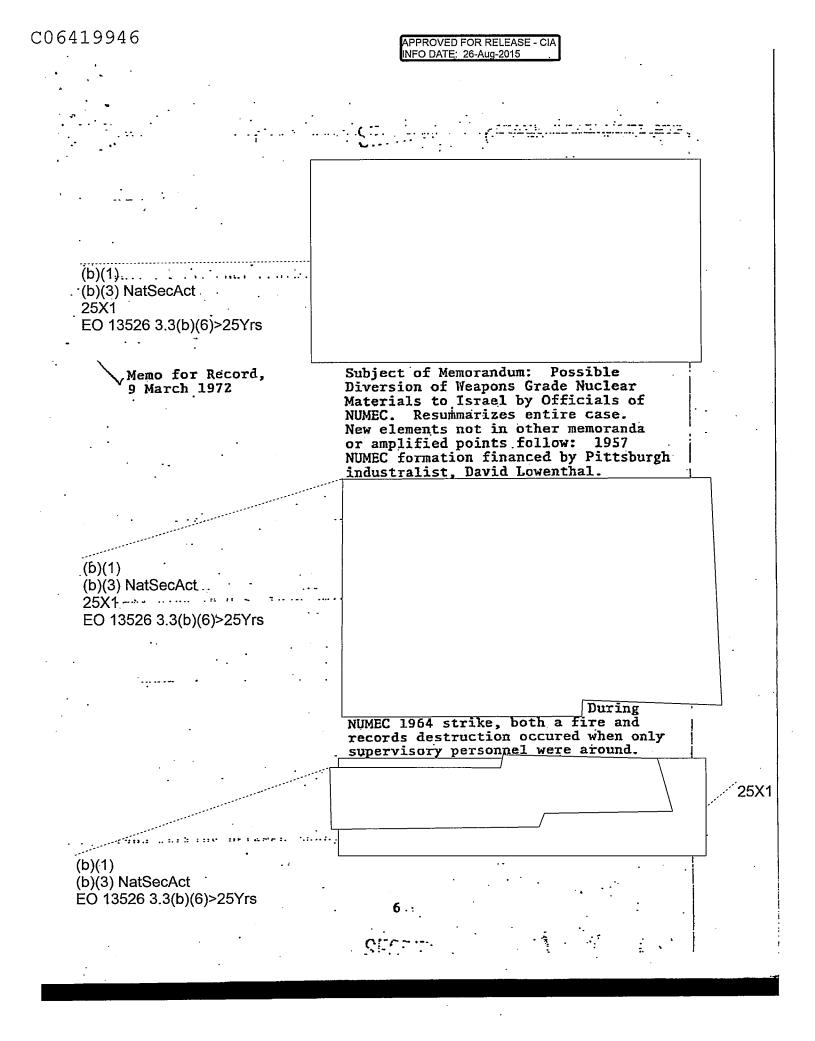


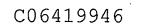


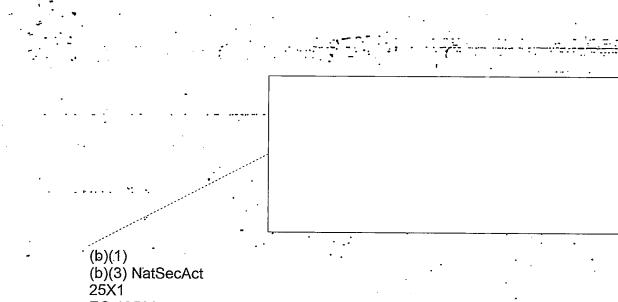












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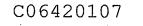
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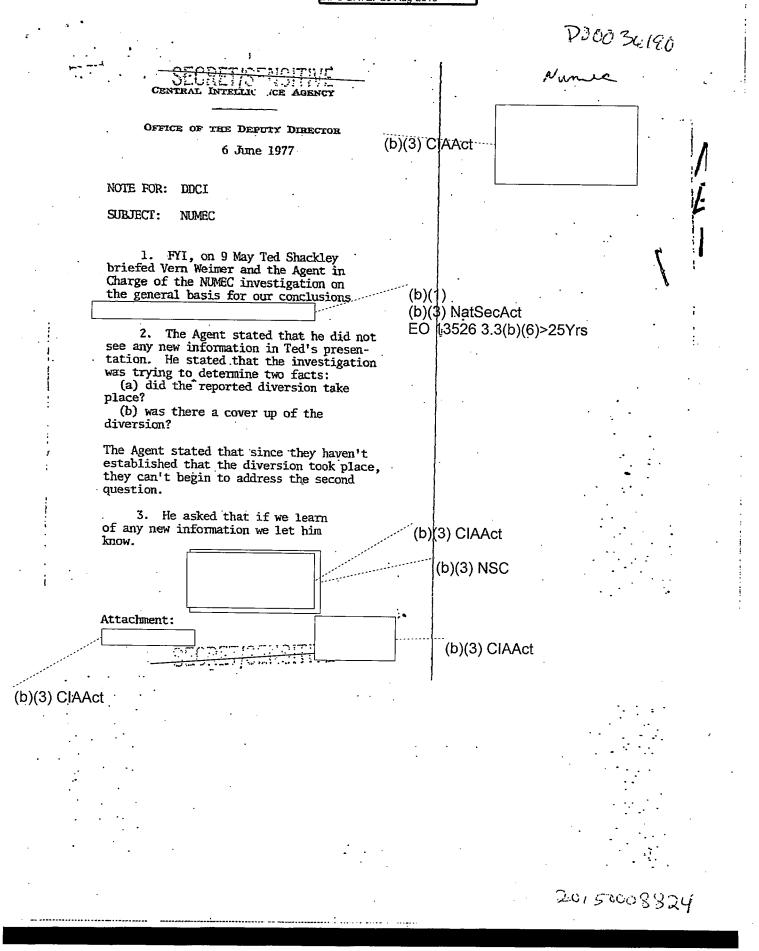
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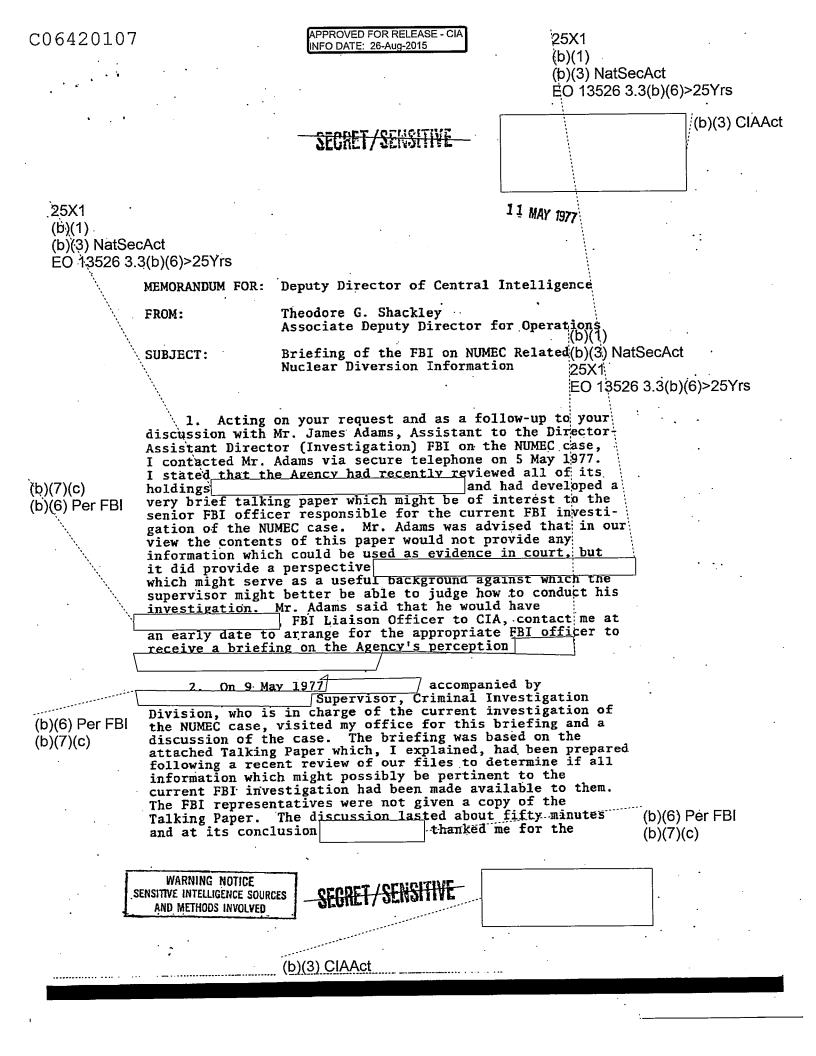
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(b)(6) Per FBI (b)(7)(c)

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briefing but added that he did not see any new information in this presentation which was germane to the FBI's current investigation. He said that the object of this investigation, ordered by the Attorney General, was to examine two questions: (a) did the reported diversion actually take place; and (b) was there a cover up of the diversion? said that since the FBI had been unable to

said that since the FBI had been unable to answer the first question, they are naturally unable to proceed to the second. Although they have conducted numerous interviews, they have come up with no hard evidence of diversion. In conclusion and asked that CIA make available to them any new information which we might develop which could have a bearing on the case. I assured them that we would do so.

3. Chief, Staff for International Activities, was also present at the 9 May meeting.

(b)(3) NSC (b)(3) CIAAct

Theodore G. Shackley Theodore G. Shackley

Attachment: As Stated

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(b)(6) Per FBI (b)(7)(c)

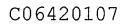
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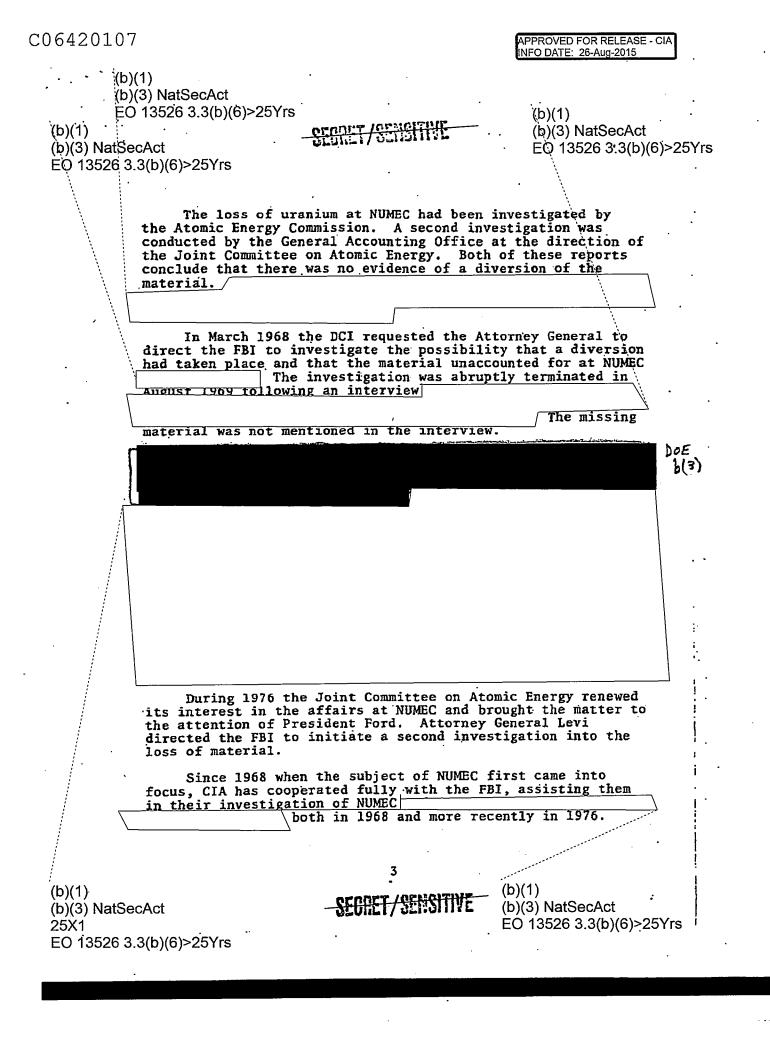
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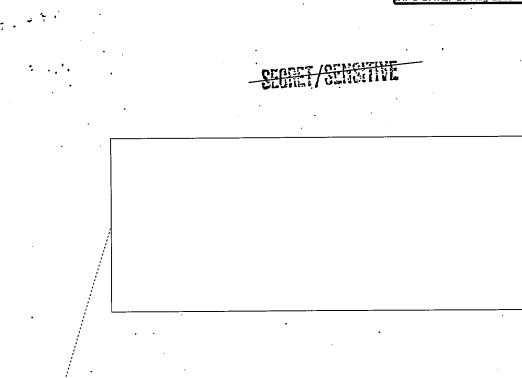
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•	lost no opportunity to further the investigation h in the hope that positive intelligence information the whereabouts of the missing material would be	concerning	• •
	At the same time CIA has not furnished to the tive agent reporting /	- TDT - conce	
	Helms, Colby and Bush that this information would the investigation of NUMEC but would compromise so	not further	
Г	methods.	·	
	While this information is of obvious important ing an intelligence decision on the probability of it is not of any legal pertinence to the FBI's cri- gation of NUMEC. In our discussions with the FBI alluded to this information but we have not made to available to the special agents from the Washington Office of the FBI who are working on the case. Wh conversations are not known to us, we have had no discussions with officials at FBI Headquarters on	f diversion, iminal investi- we have the details on Field nile Mr. Bush's substantive	
	The last briefing of the FBI on the NUMEC mat on 10 August 1976. We are not aware of the curren	ter occurred it status of	
	the FBI investigation of NUMEC.	1	•
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(b)(1) (b)(3) NatSecAct 25X1 EO 13526 3.3(b)(6)>25Yrs

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